



## THE REGIONAL MUNICIPALITY OF NIAGARA SPECIAL COUNCIL ORDER OF BUSINESS

CL 11-2020

Thursday, July 23, 2020

4:00 p.m.

Meeting will be held by electronic participation only

All electronic meetings can be viewed on Niagara Region's website at:

<https://www.niagararegion.ca/government/council/>

Due to the efforts to contain the spread of COVID-19 the Council Chamber will not be open to the public to attend Council meetings until further notice. To view live stream meeting proceedings, please visit: [niagararegion.ca/government/council](https://www.niagararegion.ca/government/council/)

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Pages

1. CALL TO ORDER

2. ADOPTION OF AGENDA

2.1 Changes in Order of Items

3. DISCLOSURES OF PECUNIARY INTEREST

4. PRESENTATIONS

4.1 Niagara Regional Police Services  
Bryan MacCulloch, Chief of Police

Bill Steele, Vice-Chair, Niagara Regional Police Services Board

Tara McKendrick, Member, Niagara Regional Police Services Board and  
Executive Director, Canadian Mental Health Association

4 - 23

## 5. DELEGATIONS

### 5.1 Niagara Regional Police Services - Diversity, Equity & Inclusion (Agenda Item 8.1)

- |       |   |         |
|-------|---|---------|
| 5.1.1 | Saleh Waziruddin, Niagara Anti-Racism Association<br>The delegation submission is attached to this agenda item as CL-C 46-2020.     | 24 - 25 |
| 5.1.2 | Thomas and Kathleen Barnes, Residents, Town of Pelham<br>The delegation submission is attached to this agenda item as CL-C 47-2020. | 26 - 27 |
| 5.1.3 | Karl Dockstader, Resident, City of Niagara Falls<br>The delegation submission is attached to this agenda item as CL-C 48-2020.      | 28 - 29 |
| 5.1.4 | Kerry Goring, Resident, City of St. Catharines<br>The delegation submission is attached to this agenda item as CL-C 61-2020.        | 30 - 31 |
| 5.1.5 | Patty Krawec, Resident, City of Thorold<br>The delegation submission is attached to this agenda item as CL-C 62-2020.               | 32 - 33 |
| 5.1.6 | <i>Herman Omilgoituk, Resident, City of Welland</i><br>The delegation submission is attached to this agenda item as CL-C 79-2020.   | 34 - 35 |

*This delegation request was received after the deadline. The request must be considered by Council.*

## 6. CORRESPONDENCE

None.

## 7. CHIEF ADMINISTRATIVE OFFICER'S REPORT(S)

- |     |   |         |
|-----|---|---------|
| 7.1 | <u>CAO 17-2020</u><br>Niagara's Community Safety and Well-Being Plan Update | 36 - 38 |
|-----|---|---------|

## 8. MOTIONS

- |     |  |         |
|-----|--|---------|
| 8.1 | <u>Niagara Regional Police Services - Diversity, Equity &amp; Inclusion</u><br>In accordance with the direction of Regional Council, the motion respecting Niagara Regional Police Services - Diversity, Equity & Inclusion, has been brought forward for consideration at the Special Regional Council meeting being held on July 23, 2020. | 39 - 40 |
|-----|--|---------|

## 9. BY-LAWS

### 9.1 Bill 2020-39

41

A by-law to adopt, ratify and confirm the actions of Regional Council at its special meeting held on July 23, 2020.

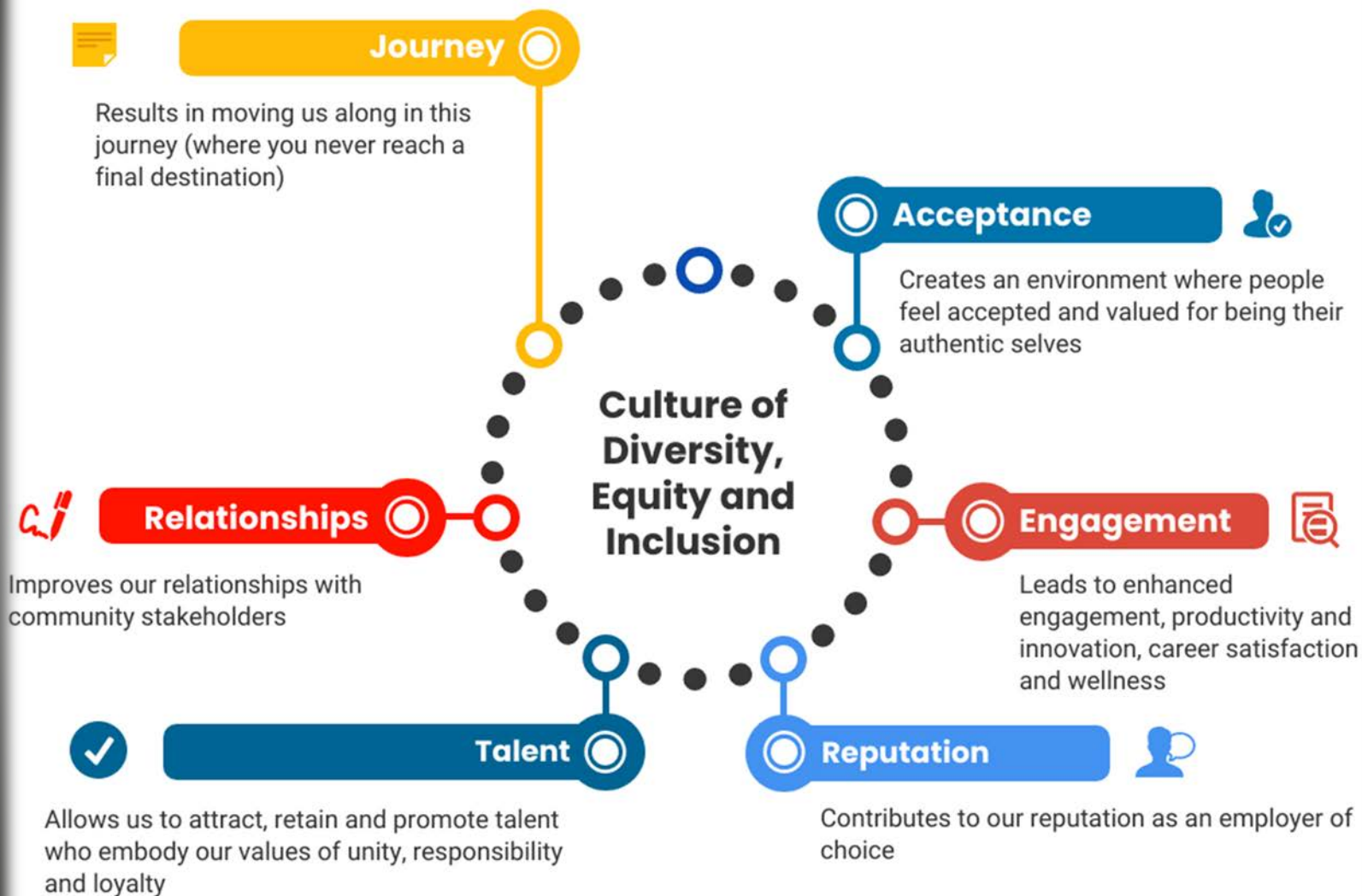
## 10. ADJOURNMENT

If you require any accommodations for a disability in order to attend or participate in meetings or events, please contact the Accessibility Advisor at 905-980-6000 ext. 3252 (office), 289-929-8376 (cellphone) or [accessibility@niagararegion.ca](mailto:accessibility@niagararegion.ca) (email).

# Niagara Regional Police Service

July 23, 2020





# Chief of Police – Community Inclusion Council (CoP-CIC)

## Value Statement:

- Through collaboration, transparency, strong communication strategy and in partnership with the community, we are committed to the following:
  - To acknowledge TRC / MMIWG as a priority;
  - Affirm the Charter of Rights & Freedoms;
  - Affirm the dignity of all, regardless of heritage, education, beliefs, race, creed, religion, gender, age, sexual orientation, gender identity, physical or mental capabilities, or income (Human Rights Code);
  - Leverage diversity and inclusivity to foster an environment of respect, understanding and accepting differences;
  - Build public awareness, develop, nurture, support and promote a culture of diversity and inclusivity;
  - Recognize that diversity and inclusivity are central to the Niagara Region being viewed as a welcoming and safe community;

# Focused Recruiting Efforts

In an effort to increase the diversity of police applicants since the beginning of 2018, the Recruiting Unit has done the following:

- Hosted Women In Policing events
- Attended Association of Black Law Enforcers (ABLE) Conference Recruiting event
- Attended Project Impact to promote policing as a career to at risk
- Attended the Niagara College Students Event
- Blue Line Emergency Services Career Expo
- High School Recruitment Event with Niagara College
- Presented to the Chief's Community Inclusion Council to promote policing
- Attended South Asian Career Fair in Toronto
- Attended Indigenous Career Fair in St. Catharines
- Hosted online (Zoom) Recruitment Event with members of Black community

# Use of Force Continuum



The officer continuously assesses the situation and selects the most reasonable option relative to those circumstances as perceived at that point in time.

# Accountability/Oversight

- Internal oversight
  - Professional Standards Unit
- External oversight
  - Police Services Board
  - Office of the Independent Police Review Director (OIPRD)
  - Special Investigations Unit (SIU)
  - Ontario Civilian Police Commission (OCPC)

# Calls for Service – Mental Health

Year	Apprehensions	Non-Apprehensions	Suicides	Total	% Increase - 2010
2010	729	526	21	1,276	-
2011	783	530	38	1,351	6%
2012	804	771	30	1,605	26%
2013	1,073	1,039	29	2,141	68%
2014	1,283	1,307	29	2,619	105%
2015	1,695	1,476	19	3,190	150%
2016	1,737	2,011	18	3,766	195%
2017	1,975	2,841	16	4,832	278%
2018	2,224	3,080	12	5,316	316%
2019	2,064	2,537	9	4,601	216%
2020 June 30	1,006	1,096	9	2,111	

# Mobile Crisis Rapid Response Team (MCRRT)



**612** individuals served



**868** face-to-face interactions



**1** MCRRT team supports St. Catharines/Thorold district



**688** connections to service



**623** calls diverted from hospital stays



**7** days/week  
**12** hours a day  
(noon to midnight)  
**365** days/year



**717** interactions were de-escalated without police apprehension

# MCRRT Data

- 2019
  - MCRRT responded to 21% of total mental health calls for service
    - Where a response was possible:
      - 69% of persons in crisis were diverted to the appropriate support agencies within our community.
    - Where a response was not possible:
      - 51% of persons in crisis were diverted to the appropriate support agencies within our community.

# MCRRT

“When we are talking about “defunding” police and putting more resources into mental health, part of that is potentially giving more funding to police to increase mental health training so that we can work as partners”

- Tara McKendrick, Executive Director of the Canadian Mental Health Association, Niagara Branch

(June 24, 2020 NewsTalk 610 CKTB)

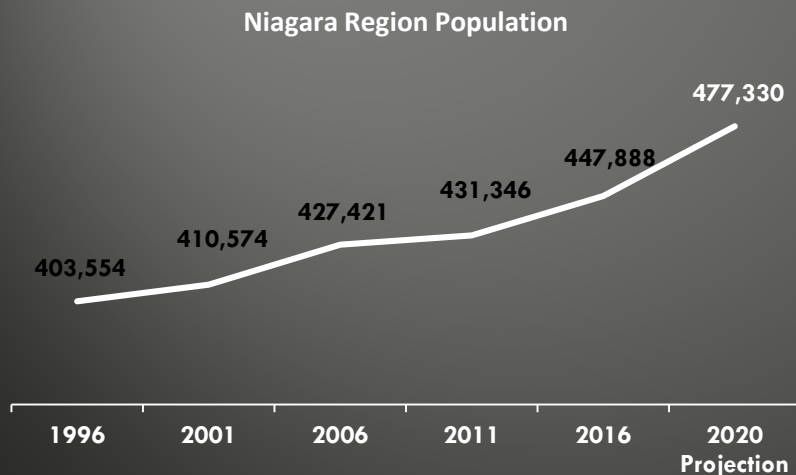
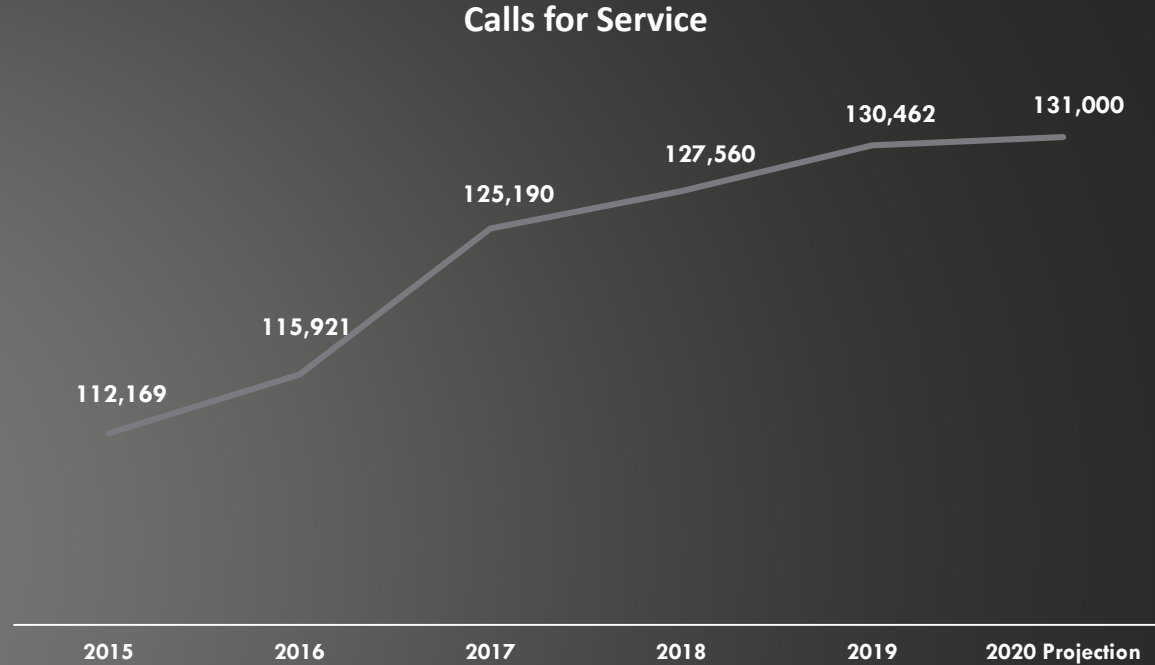
# Situational Tables/Community Safety Well Being Plan



# Foot Patrol



# Calls for Service



Calls for Service increased by 16.3% from 2015 to 2019.

The Niagara Region population has increased by 11% from the 1996 to the 2016 Census and is projected to increase by another 6.6% from 2016 to 2020.

# Strategic Plan Aligns with Council Priorities



Enhance Public Safety

01

## SUPPORTING BUSINESSES AND ECONOMIC GROWTH

A coordinated approach to fostering economic growth in Niagara



02

## HEALTHY AND VIBRANT COMMUNITY

Foster a high quality of life through safe, healthy, and inclusive neighbourhoods through the delivery of quality, affordable and accessible human services



Organizational Excellence

03

## RESPONSIBLE GROWTH AND INFRASTRUCTURE PLANNING

Sustainable investments in transportation, transit and infrastructure, while aligning infrastructure planning with preservation of the natural environment



Fostering a Culture of Community Collaboration & Engagement

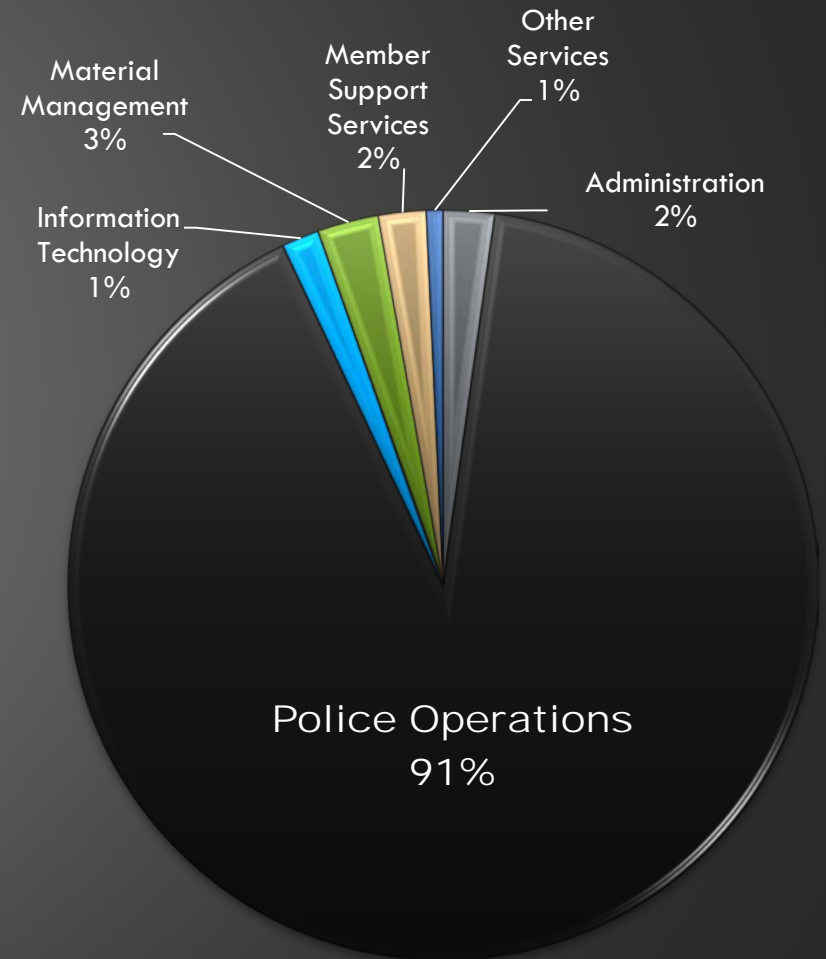
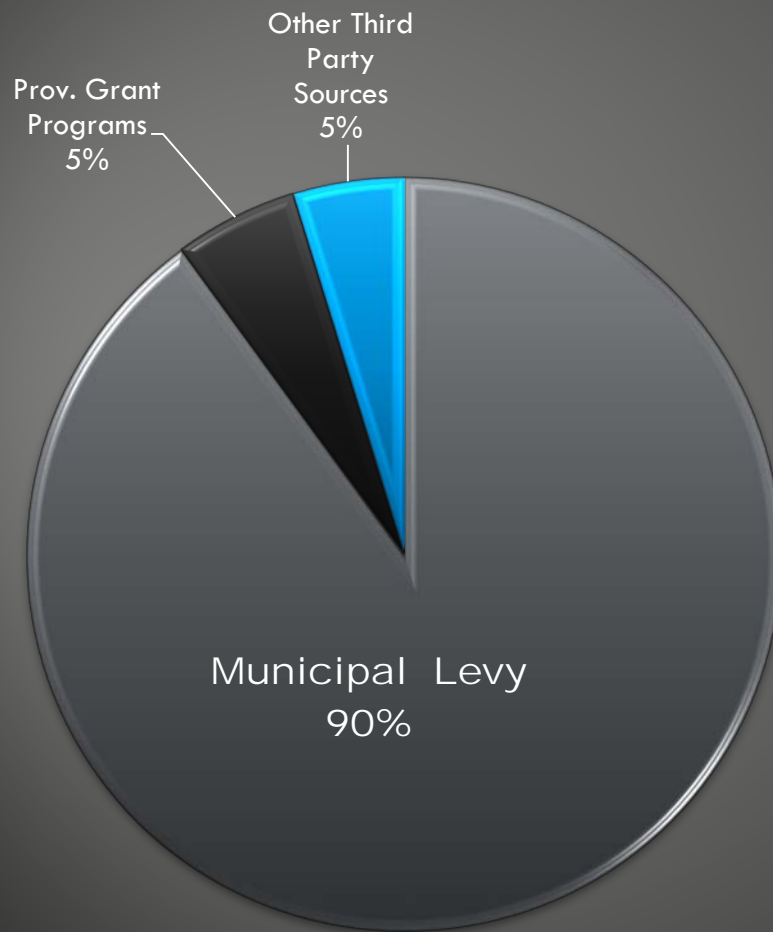
04

## SUSTAINABLE AND ENGAGING GOVERNMENT

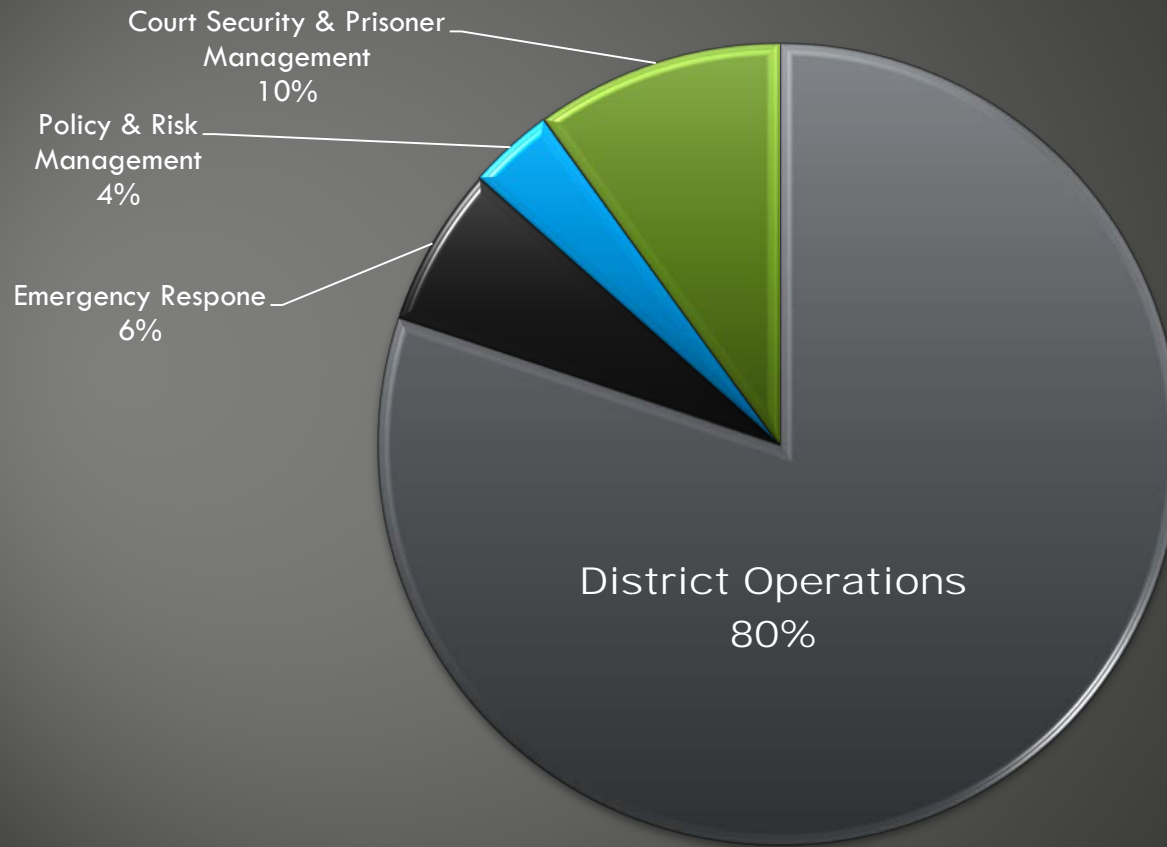
A commitment to high quality, efficient, fiscally sustainable and coordinated core services through enhanced communication, partnerships and collaborations with the community



# Funding Sources/Operating Budget by Service



# Police Operations Breakdown by Functional Area



0% Budget = -3%

# Body Worn Cameras



# Collection of Identifying Information (Street Checks)

Year	Number of attempted collections
2017	40
2018	3
2019	0



**From:** [PF-Mailbox-01](#)  
**To:** [Norio, Ann-Marie](#); [Trennum, Matthew](#)  
**Subject:** FW: Online Form - Request to Speak at a Standing Committee  
**Date:** Thursday, June 25, 2020 9:34:07 PM

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**From:** Niagara Region Website  
**Sent:** Thursday, 25 June 2020 21:33:42 (UTC-05:00) Eastern Time (US & Canada)  
**To:** Clerks  
**Subject:** Online Form - Request to Speak at a Standing Committee

## Request to Speak at a Standing Committee

To reply, copy the email address from below and put into 'To'. (if resident entered their email address)

Name

Saleh Waziruddin

Address

[REDACTED]

City

St. Catharines

Postal

[REDACTED]

Phone

[REDACTED]

Email

[REDACTED]

Organization

Niagara Region Anti-Racism Association

standing committee

Regional Council

Presentation Topic

## Police reforms

Presentation includes slides

No

Previously presented topic

No

Presentation Details

Request to speak to the special meeting about Councillor's Sendzik's motion on NRPS

Video Consent

Yes



**From:** [PF-Mailbox-01](#)  
**To:** [Norio, Ann-Marie](#); [Trennum, Matthew](#)  
**Subject:** FW: Online Form - Request to Speak at a Standing Committee  
**Date:** Monday, July 13, 2020 9:42:54 PM

**From:** Niagara Region Website  
**Sent:** Monday, 13 July 2020 21:42:40 (UTC-05:00) Eastern Time (US & Canada)  
**To:** Clerks  
**Subject:** Online Form - Request to Speak at a Standing Committee

## Request to Speak at a Standing Committee

To reply, copy the email address from below and put into 'To'. (if resident entered their email address)

Name

Thomas and Kathleen Barnes

Address

[REDACTED]

City

Ridgeville

Postal

[REDACTED]

Phone

[REDACTED]

Email

[REDACTED]

Organization

standing committee

Regional Council

Presentation Topic

Councillor Sendzik's Motion about the Police at a yet to be announced

**Council Meeting.**

Presentation includes slides

**No**

Previously presented topic

**No**

## Presentation Details

We would like to share our experiences as parents as it relates to the current situation relating to Police response and involvement with persons in Mental health distress. We will discuss our experiences with the School Resource Officer, disconnected with the School Social Worker, Home visits by the SRO, 911 Response to a mental health emergency and the resulting fallout from that (Form 1, Mac, Extrajudicial Measures, Pathstone) Our wish is that our story will assist in developing enhanced or integrated training for police, first responders and community services to better respond to youth in crisis.

Video Consent

**Yes**

**From:** [PF-Mailbox-01](#)  
**To:** [Norio, Ann-Marie](#); [Trennum, Matthew](#)  
**Subject:** FW: Online Form - Request to Speak at a Standing Committee  
**Date:** Thursday, July 16, 2020 11:32:28 AM

**From:** Niagara Region Website  
**Sent:** Thursday, 16 July 2020 11:32:22 (UTC-05:00) Eastern Time (US & Canada)  
**To:** Clerks  
**Subject:** Online Form - Request to Speak at a Standing Committee

## Request to Speak at a Standing Committee

To reply, copy the email address from below and put into 'To'. (if resident entered their email address)

Name

Karl Dockstader

Address

[REDACTED]

City

Niagara Falls

Postal

[REDACTED]

Phone

[REDACTED]

Email

[REDACTED]

Organization

standing committee

Regional Council

Presentation Topic

July 23rd Police Motion

Presentation includes slides

No

Previously presented topic

No

Presentation Details

As an Indigenous person living in downtown Niagara Falls I am very concerned about recent reports that the police have no anti-racism strategy - a diversity strategy is not the same thing. Recent comments that systemic racism isn't an issue are also concerning. I would like to speak to this.

Video Consent

Yes



**From:** [PF-Mailbox-01](#)  
**To:** [Norio, Ann-Marie](#); [Trennum, Matthew](#)  
**Subject:** FW: Online Form - Request to Speak at a Standing Committee  
**Date:** Friday, July 17, 2020 12:55:05 AM

**From:** Niagara Region Website  
**Sent:** Friday, 17 July 2020 00:54:59 (UTC-05:00) Eastern Time (US & Canada)  
**To:** Clerks  
**Subject:** Online Form - Request to Speak at a Standing Committee

## Request to Speak at a Standing Committee

To reply, copy the email address from below and put into 'To'. (if resident entered their email address)

Name

Kerry Goring

Address

[REDACTED]

City

St Catharines

Postal

[REDACTED]

Phone

[REDACTED]

Email

[REDACTED]

Organization

Embolden

standing committee

Regional Council

Presentation Topic

Walter Sendzik's motion being brought forward in regards to NRP Niagara Regional Police

Presentation includes slides

No

Previously presented topic

No

Presentation Details

To provide to the council my lived experience and real life dictum on the current challenges in policing in the Niagara Region. I take the position that the timing is right to create real change and create a new relationship for community policing .

Video Consent

Yes



**From:** [PF-Mailbox-01](#)  
**To:** [Norio, Ann-Marie](#); [Trennum, Matthew](#)  
**Subject:** FW: Online Form - Request to Speak at a Standing Committee  
**Date:** Friday, July 17, 2020 7:25:04 AM

**From:** Niagara Region Website  
**Sent:** Friday, 17 July 2020 07:24:59 (UTC-05:00) Eastern Time (US & Canada)  
**To:** Clerks  
**Subject:** Online Form - Request to Speak at a Standing Committee

## Request to Speak at a Standing Committee

To reply, copy the email address from below and put into 'To'. (if resident entered their email address)

Name

patty krawec

Address

[REDACTED]

City

PORT ROBINSON

Postal

[REDACTED]

Phone

[REDACTED]

Email

[REDACTED]

Organization

standing committee  
Regional Council

Presentation Topic

motion on police services board

Presentation includes slides

**Yes**

Previously presented topic

**No**

Presentation Details

Recent events in the US and Canada have demonstrated the need for serious review of the actions and outcomes of the Niagara Falls Regional Police Services. I intend to speak to the motion on this that is before council.

Video Consent

**Yes**



**From:** [PF-Mailbox-01](#)  
**To:** [Norio, Ann-Marie](#); [Trennum, Matthew](#)  
**Subject:** FW: Online Form - Request to Speak at a Standing Committee  
**Date:** Wednesday, July 22, 2020 5:29:58 PM

**From:** Niagara Region Website  
**Sent:** Wednesday, 22 July 2020 17:29:54 (UTC-05:00) Eastern Time (US & Canada)  
**To:** Clerks  
**Subject:** Online Form - Request to Speak at a Standing Committee

## Request to Speak at a Standing Committee

To reply, copy the email address from below and put into 'To'. (if resident entered their email address)

Name

Herman omilgoituk

Address

[REDACTED]

City

Well and

Postal

[REDACTED]

Phone

[REDACTED]

Email

[REDACTED]

Organization

standing committee

Regional Council

Presentation Topic

Police brutality and racism

Presentation includes slides

No

Previously presented topic

No

Presentation Details

On jan 19th 2020 was arrested and beaten. Had racial remarks made towards me.

Video Consent

Yes



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## MEMORANDUM

**CAO 17-2020**

**Subject:** Niagara's Community Safety and Well-Being Plan Update

**Date:** July 23, 2020

**To:** Regional Council

**From:** Ron Tripp, Acting Chief Administrative Officer

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This memo is intended to provide Council with an update on the development of Niagara's Community Safety and Well-Being Plan and current activities associated with the project during the declaration of COVID-19 as a global pandemic.

At the time of the provincial declaration of a State of Emergency, on March 17, 2020, the development of Niagara's Community Safety and Well-Being was in the first phase of the project: "Identify Priorities". Activities involved in this phase included designing and conducting a community engagement plan, analyzing data from focus groups, surveys and other sources, and establishing priorities to improve safety and well-being in the community. Between February 1, 2020 and March 31, 2020:

- In-person and virtual focus groups elicited feedback from over 150 staff from across 70 different organizations, and over 85 clients/advisors from across 8 lived experience or client advisory groups
- An online Community Safety and Well-Being public survey received input from 1,279 residents across Niagara

As a consequence of the pandemic, a total of 10 focus groups were postponed – including Indigenous-specific focus groups planned in collaboration with an Indigenous-led service provider. As a result, an *Interim Report on CSWB Community Consultation* based on summary findings obtained prior to COVID-19 is in development, recognizing that critical input from local Indigenous communities is still needed to ensure a comprehensive and inclusive approach to consultation.

Following the emergency orders and lockdown measures, the Ontario provincial government passed the *Coronavirus Support and Protection Act, 2020* on April 14, which included an amendment to the deadline under the *Police Services Act* for municipalities to develop and adopt community safety and well-being plans. Within the amendment, the January 1, 2021 deadline to adopt community safety and well-being plans was rescinded, and it was indicated that a new deadline will be established, by regulation, at a future date.

While the goal of community safety and well-being planning is to identify opportunities to *enhance* the safety and well-being of residents, during the COVID-19 pandemic, organizations have rapidly shifted to implement measures to *protect* the health and safety of residents and staff. To accomplish this, organizations have made significant changes to the allocation of resources (e.g. staff layoffs, staff reassignments and redeployment within and even across organizations) and experienced financial pressures to effectively support the prevention, identification and management of COVID-19 outbreaks.

**In consideration of the rescinded legislative deadline, restrictions to in-person consultations, and current demands placed on the local human services system, the Community Safety and Well-Being Advisory Committee has elected to focus on the collective coordination of resuming or reopening services in Niagara through a Community Recovery Planning Table, to convene from July to December 2020.**

It is recognized that Niagara's CSWB Plan will be further enhanced through the work of short-term recovery planning, leveraging data and information-sharing made possible through this Table, and will contribute to a more in-depth understanding of how emergency events, such as the pandemic, affect vulnerable groups who were already at risk of harm or victimization. Early opportunities identified by membership include key activities such as:

- Leverage an *Interim Report on CSWB Community Consultation* based on summary findings obtained prior to COVID-19
- Collaborate and provide cross-sector strategic feedback on plans
- Support risk-based planning while prioritizing a holistic understanding of health and well-being
- Establish common planning principles
- Share matrices, tools, frameworks
- Provide data and information sharing relevant to planning efforts

The Advisory Committee will build on the work of the short-term Community Recovery Planning Table to inform the development of Niagara's Community Safety and Well-Being Plan, or what might be understood as a more long-term, strategic plan, and return to formal CSWB plan development in January 2021.

Please feel free to reach out to my office should you have an additional questions.

Respectfully submitted and signed by,

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Ron Tripp, P.Eng.  
Acting Chief Administrative Officer

## Notice of Motion – Councillor Sendzik

Whereas systemic racism against Black people, Indigenous people and other people of colour (BIPOC) exists in Niagara;

Whereas the tragic deaths of Black people and Indigenous people in Canada and United States by police has created an urgency to challenge and change systems of policing in communities across Canada;

Whereas the Regional Municipality of Niagara is the funding body for the Niagara Regional Police Services;

Whereas the Niagara Regional Police Services Board is an oversight body of the Niagara Regional Police Services, and includes members of Niagara Regional Council;

Whereas the Niagara Regional Police Services Board approved its NRPS 2020-2022 Diversity, Equity & Inclusion Strategic Plan that includes aspects of working with the BIPOC communities;

Whereas more work must be undertaken by the Niagara Police Services Board and Chief of Police to engage with our BIPOC community with an objective to better understand, address and eliminate any prejudice, racism and bias in our Police Service; and

Whereas the Niagara Regional Police Services Board has established a partnership with the Canadian Mental Health Association Niagara Branch to provide mental health emergency support through the Mobile Crisis Rapid Response Team.

NOW THEREFORE BE IT RESOLVED:

That Niagara Regional Council **REQUESTS** the Niagara Regional Police Services Board to undertake the following:

Direction to Police Board:

1. Request for Niagara Regional Police Services Board to direct the Chief of Police to undertake the following:

- a. Prepare a report outlining all training, (pre-badge and during badge) on de-escalation techniques, diversity and cultural sensitivity training (both internal and external facing from the membership) and that the Chief include any recommendations for furthering this training to the Niagara Regional Police Services Board for further consideration, and that the Niagara Regional Police Services Board members commit to training on these issues on an annual basis;

- b. That a report outlining the public complaint process be brought forward for information with any recommendations as to provide ease of access to any methods of submitting complaints;
- c. That a report on street checks or “carding”, including any metrics or data over the last 5 years within Niagara be brought forward for information and consideration of next steps;
- d. That information on data entry, including how calls for service are entered into the record management system be examined with any recommendations for further expansion of data entry to identify interactions with anyone from the Black, Indigenous or people of colour community to further transparency;
- e. That an independent, third party process, be considered for monitoring through surveys, interviews or other methods of feedback on interactions between the Niagara Regional Police Service and Niagara residents;
- f. That the Chief of Police examine opportunities to work with TOES Niagara, Niagara Multicultural Centre, YWCA, Welland Heritage Council and Multicultural Centre and any other group working with newcomers and recently arrived immigrants;
- g. That the Police Services Board direct the Chief of Police, alongside the Senior Leadership Team to provide an analysis on the implications of what a 0% budget increase for the year 2021 would look like for policing services in Niagara;
- h. That the Police Services Board develop a diversity target for board appointees that reflect the diversity of the Niagara community.

THE REGIONAL MUNICIPALITY OF NIAGARA

BY-LAW NO. < >

A BY-LAW TO ADOPT, RATIFY AND CONFIRM THE ACTIONS OF  
REGIONAL COUNCIL AT ITS SPECIAL MEETING  
HELD JULY 23, 2020

WHEREAS subsection 5 (3) of the Municipal Act, S.O. 2001, Ch. 25, as amended, provides that, except if otherwise authorized, the powers of Regional Council shall be exercised by by-law; and,

WHEREAS it is deemed desirable and expedient that the actions of Regional Council as herein set forth be adopted, ratified and confirmed by by-law.

NOW THEREFORE the Council of The Regional Municipality of Niagara enacts as follows:

1. That the actions of the Regional Council at its special meeting held July 23, 2020, including all resolutions or motions approved, are hereby adopted, ratified and confirmed as if they were expressly embodied in this by-law.
2. That the above-mentioned actions shall not include:
  - a) Any actions required by law to be taken by resolution; or
  - b) Any actions for which prior Local Planning Appeal Tribunal approval is required, until such approval is obtained.
3. That the Chair and proper officials of The Regional Municipality of Niagara are hereby authorized and directed to do all things necessary to give effect to the above-mentioned actions and to obtain approvals where required.
4. That unless otherwise provided, the Chair and Clerk are hereby authorized and directed to execute and the Clerk to affix the seal of The Regional Municipality of Niagara to all documents necessary to give effect to the above-mentioned actions.
5. That this by-law shall come into force and effect on the day upon which it is passed.

THE REGIONAL MUNICIPALITY OF NIAGARA

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James Bradley, Regional Chair

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Ann-Marie Norio, Regional Clerk

Passed: < >