

THE REGIONAL MUNICIPALITY OF NIAGARA BUDGET REVIEW COMMITTEE OF THE WHOLE FINAL AGENDA

BRCOTW 3-2020

Thursday, November 26, 2020

6:30 p.m.

Meeting will be held by electronic participation only

All electronic meetings can be viewed on Niagara Region's Website at:

https://www.niagararegion.ca/government/council/

Due to the efforts to contain the spread of COVID-19 the Council Chamber will not be open to the public to attend Committee meetings until further notice. To view live stream meeting proceedings, please visit: niagararegion.ca/government/council

Pages

- 1. CALL TO ORDER
- 2. DISCLOSURES OF PECUNIARY INTEREST
- 3. PRESENTATIONS
- 4. <u>DELEGATIONS</u>
- 5. ITEMS FOR CONSIDERATION
 - 5.1. CSD 65-2020 3 50

2021 Water and Wastewater Operating and Rate Requisition Budget - REVISED

A presentation will precede the consideration of this item.

5.2. CSD 66-2020 51 - 78

2021 Waste Management Operating and Rate Requisition Budget

A presentation will precede the consideration of this item.

5.3. CSD 58-2020 79 - 99

2021 Capital Budget

This Item was deferred at the Budget Review Committee of the Whole meeting held on October 15, 2020..

6. CONSENT ITEMS FOR INFORMATION

6.1. BRC-C 1-2020 100 - 108

Councillor Information Requests from October 15, 2020 Budget Review Committee of the Whole

7. OTHER BUSINESS

8. NEXT MEETING

The next meeting will be held on Thursday, December 10, 2020 at 6:30.

9. ADJOURNMENT

If you require any accommodations for a disability in order to attend or participate in meetings or events, please contact the Accessibility Advisor at 905-980-6000 ext. 3252 (office), 289-929-8376 (cellphone) or accessibility@niagararegion.ca (email).

Water & Wastewater Operating Budget Rate Setting & Requisition

BRCOTW CSD 65-2020

November 26, 2020

Helen Chamberlain, Director, Financial Management & Planning/Deputy
Treasurer



TVENTY21 NIAGARA REGION BUDGET

Water & Wastewater Operating Budget Rate Setting & Requisition

November 26, 2020

2021 Water & Wastewater Operating Budget Key Themes

Budget Strategy Responsive to COVID-19 Impacts

 Budget increase of 2% in line with Budget Planning Strategy; 1% for operations and 1% for enhanced capital

Balancing Sustainability, Transparency & Affordability

- South Niagara Falls WWTP to support growth accommodated within 2%
- Plant cost of 12% mitigated by reduced capital transfer, to be reestablished within the Financial Sustainability Plan increase of 5.15%.

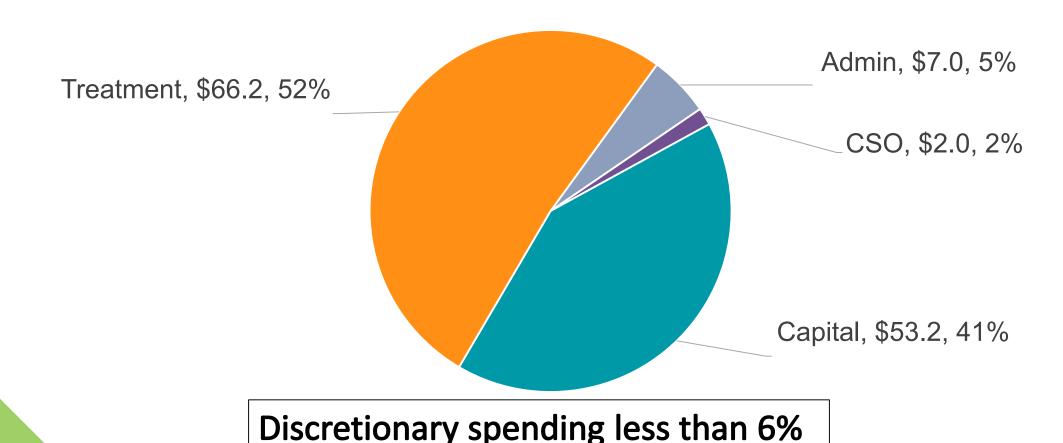
2021 Water & Wastewater Operating Budget, Rate Setting and Requisition What we're going to cover:

- Operating Budget Summary
- Requisition to Municipalities
- Risks and Opportunities
- Next Steps

2021 Budget Process

- ✓ Budget planning strategy set at 2%
- ✓ Staff developed budget to support:
 - Current service delivery
 - Comply with legislation
 - Affordability concerns
- ✓ Rate Workshop provided education and information
- √BRC approval required

2021 Water & Wastewater Operating Budget Where does the money go? Gross = \$127M



2021 Budget Pressures & Mitigations Accommodated Within 2% Increase

| 2021 Budget Summary | Water \$ | Wastewater \$ | Total \$ | Total % |
|----------------------------|----------|---------------|----------|---------|
| 2020 Net Requisition | 45,921 | 77,021 | 122,942 | |
| Gross Increase/Pressures | 599 | 2,376 | 2,975 | |
| Base Subtotal | 46,520 | 79,396 | 125,917 | 2.42% |
| Mitigations | (292) | (1,328) | (1,620) | |
| Safe Restart Funding | (31) | (93) | (124) | |
| Net Operating Increase | 276 | 954 | 1,230 | |
| Base Total | 46,197 | 77,974 | 124,172 | 1.00% |
| Enhanced Capital Financing | 459 | 770 | 1,229 | 1.00% |
| 2021 Net Requisition | 46,656 | 78,744 | 125,401 | 2.00% |
| % Increase | 1.60% | 2.24% | | |

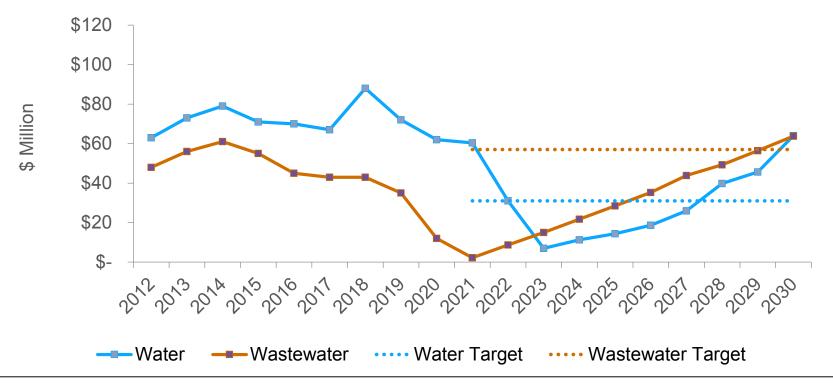
2021 Budget Pressures Increase of \$3.0M on Net Requisition

- Direct Treatment Related (\$2.4 million)
 - Utilities, Chemical Costs, Property Taxes, Bio-Solids, Repair & Maintenance, Base Capital Financing, Environmental Monitoring/Lab Fees
- Indirect Treatment Related (\$0.6 million)
 - o External Legal, Compensation, Business Support

2021 Budget Mitigations Decrease of \$1.7M on Net Requisition

- CSO Program Deferral (Gross: \$2.0 million; Net: \$1.0 million)
 50% reduction on the \$4M program
- Labour Related Costs (Gross: \$0.6 million, Net: \$0.4 million)
 Student Position Deferral/Salary Gapping
- Water Wagon/Water Festival Deferral (\$0.2 million)
- Safe Restart Funding to mitigate COVID-19 related costs (\$0.1 million)

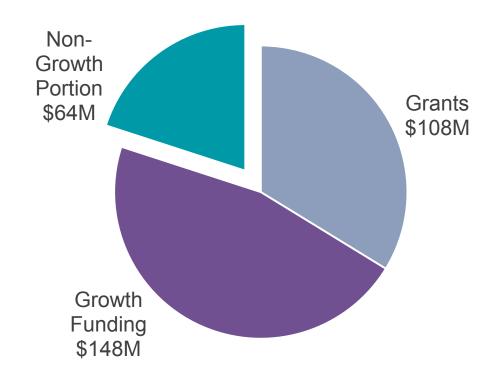
2021 Water & Wastewater Capital Financing Increase of \$1.2M on Net Requisition



Annually \$52M of Capital Financing: \$42M Reserve, \$10M Debt

Decrease in reserves provided to increase investment as per AMP Financial Sustainability Plan 5.15% to 2028 to reach target reserve balance

- Project Cost of \$325M
 - \$5M previously approved for design
 - \$320M for 2021 Budget approval



| Capital Budget | | Wastewater Operating Budget | |
|---|---|--|--|
| Total 2021 Project Budget Approval \$320 million | | Total Wastewater Operating Budget \$9 million | |
| 2021 Initiation (for Land, EA, etc.) | Future Initiation | | |
| DC Debt: \$23 million WW Rate Debt: \$11 million | DC Debt: \$125 million WW Rate Debt: \$53 million Grants: \$108 million | Net Operating Budget Debt Servicing Cost \$3.8 million | |
| | | Plant Operating Costs \$5.2 million | |
| Total: \$34 million | Total: \$286 million | Total Water/Wastewater Increase 2% | |

✓ Known 12% operating costs incorporated in the 2021 budget

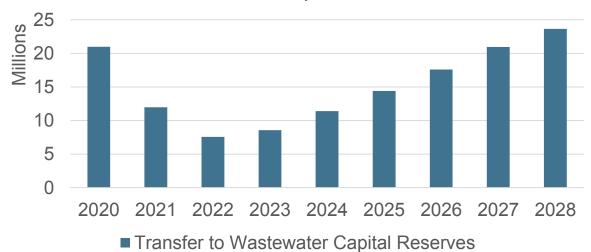
✓ Strategy to mitigate within 2%

| Wastewater Operating Budget | Operating (Net) | Reserve Contributions | Debt Charge | Total |
|---|--------------------|--------------------------|----------------|--------|
| 2020 Approved Net Budget | \$47.9 | \$21.0 | \$8.2 | \$77.0 |
| Changes SNF WWTP: | | | | |
| Debt Charge Budget | 0 | 0 | 3.8 | 3.8 |
| Plant Operating Expenses | 5.3 | 0 | 0 | 5.3 |
| % Change | 11% | 0% | 46% | 12% |
| Reserve Reduction for Pay-as-you-go Capital | 0 | (9.1) | 0 | (9.1) |
| % Change | 0% | -12% | 0% | -12% |
| 2021 Net Budget Impact After SNF WWTP | \$53.2 | \$11.9 | \$12.0 | \$77.0 |

Long-term financial plan provides for continued investment in capital and reserves

Long-term financial plan provides for:

- Continued investment of \$3.8 M + \$5.3 M in capital projects for example:
 - East Side Pump Station Forcemain Replacement (\$1.5M)
 - Campden Pump Station Upgrades (\$1.2M)
 - George Street SPS Upgrades (\$2.6M)
- Increases to transfer to capital reserve back to \$20M by 2027:



2021 Water Requisition Methodology

- In place since 2009, reaffirmed in 2011 for 2012-2015, and reaffirmed again in 2015
- 25% Fixed Requisition
 - Based on three-year average volume
- 75% Variable Rate
 - Projected water sale of 57.25 million m3 (same as 2020)
 - o 75% of \$46.7 million budget divided by 57.25 million m³
 - Variable rate proposed at \$0.611 per m³ (2020 rate \$0.602)

2021 Water Requisition 25% fixed distribution to municipality

| Fixed Water Requisition for 2021 Net Budget | | | | | | | |
|---|-------------------------------|-------------------------------|-----------------------|-------------------|--|--|--|
| Municipality | 2020 Allocation (\$000) | 2021 Allocation (\$000) | Difference (\$000) | Difference (%) | | | |
| Fort Erie | 900 | 884 | (16) | -1.76% | | | |
| Grimsby | 608 | 637 | 29 | 4.78% | | | |
| Lincoln | 453 | 485 | 32 | 7.15% | | | |
| Niagara Falls | 3,011 | 2,948 | (63) | -2.10% | | | |
| Niagara-on-the-Lake | 624 | 669 | 45 | 7.20% | | | |
| Pelham | 237 | 262 | 26 | 10.79% | | | |
| Port Colborne | 610 | 589 | (21) | -3.38% | | | |
| St. Catharines | 3,043 | 3,097 | 54 | 1.79% | | | |
| Thorold | 427 | 441 | 14 | 3.32% | | | |
| Welland | 1,393 | 1,449 | 56 | 4.03% | | | |
| West Lincoln | 176 | 203 | 27 | 15.46% | | | |
| Total | 11,480 | 11,664 | 184 | 1.60% | | | |

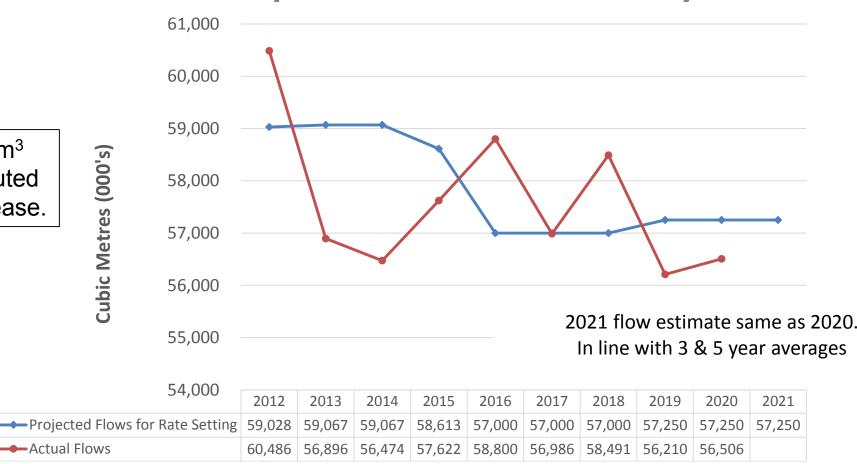
Budget increase of 1.6%

Varies based on historical volume consumed by the municipality **2021** NIAGARA REGION **BUDGET** 18

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2021 Water Requisition 75% based on municipal volume for the year

Water rate = $$0.611 \text{ m}^{3}$ Increase of 1.6% attributed to only the budget increase.



■Actual Flows

Cubic Metres (000's)

2021 Wastewater Requisition Methodology

- 100% fixed since 2007
- 2011 established for 2012 to 2015, and reaffirmed in 2015, the reconciliation and adjustment for actual flows
 - Budget based on 3 years average to September
 - Actual based on 1 year to December
- Reconciliation of 2019 budget included in the 2021 requisition
 - ○\$1.9 million in rebates and \$1.9 million in payments

2021 Wastewater Requisition 100% fixed distribution to municipality

| Fixed Wastewater Requisition for 2021 Net Budget | | | | | | | |
|--|-------------------------------|-------------------------------|-----------------------|-------------------|--|--|--|
| Municipality | 2020 Allocation (\$000) | 2021 Allocation (\$000) | Difference (\$000) | Difference (%) | | | |
| Fort Erie | 8,044 | 8,074 | 30 | 0.37% | | | |
| Grimsby | 3,740 | 3,463 | (277) | -7.40% | | | |
| Lincoln | 2,949 | 3,027 | 79 | 2.67% | | | |
| Niagara Falls | 15,114 | 14,729 | (385) | -2.54% | | | |
| Niagara-on-the-Lake | 3,185 | 3,193 | 8 | 0.25% | | | |
| Pelham | 1,379 | 1,443 | 64 | 4.61% | | | |
| Port Colborne | 4,544 | 4,805 | 261 | 5.75% | | | |
| St. Catharines | 21,916 | 22,996 | 1080 | 4.93% | | | |
| Thorold | 3,900 | 4,173 | 274 | 7.02% | | | |
| Welland | 11,012 | 11,476 | 464 | 4.21% | | | |
| West Lincoln | 1,238 | 1,364 | 127 | 10.24% | | | |
| Total | 77,021 | 78,744 | 1,724 | 2.24% | | | |

Budget increase of 2.24%

Varies based on historical volume consumed by the municipality

2021 Wastewater Requisition 100% fixed distribution plus 2019 reconciliation

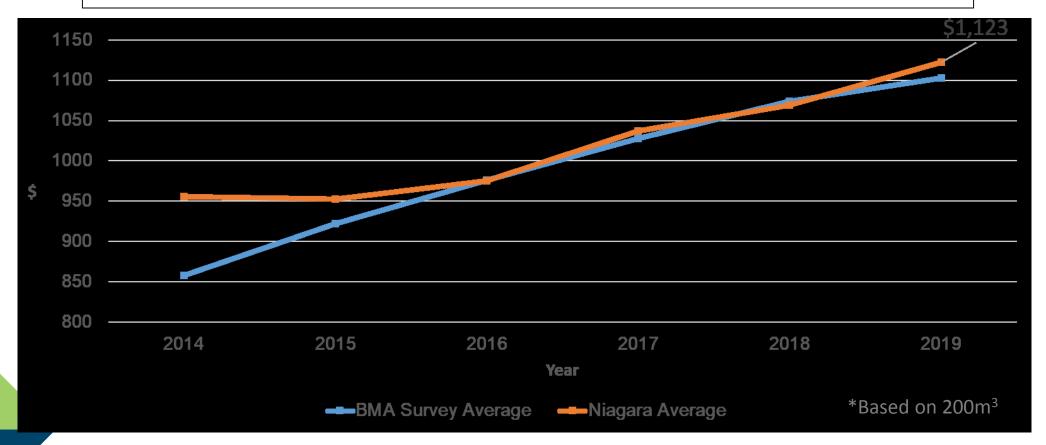
| | Requi | sition | Reconciliation Payment / (Refund) | | Total Charge (Reguisition + Reconciliation) | | | |
|---------------------|----------------|----------------|-----------------------------------|---------------------|--|----------------|---------|---------|
| Municipality | 2020 By-Law | 2021 By-Law | 2020 (2018 Rec.) | 2021 (2019 Rec.) | 2020 By-Law | 2021 By-Law | Differ | ence |
| | (\$000) | (\$000) | (\$000) | (\$000) | (\$000) | (\$000) | (\$000) | % |
| Fort Erie | 8,044 | 8,074 | (190) | (299) | 7,854 | 7,775 | (79) | -1.01% |
| Grimsby | 3,740 | 3,463 | 73 | (246) | 3,813 | 3,217 | (596) | -15.63% |
| Lincoln | 2,949 | 3,027 | 23 | (65) | 2,972 | 2,962 | (10) | -0.33% |
| Niagara Falls | 15,114 | 14,729 | (711) | (1,272) | 14,402 | 13,457 | (946) | -6.57% |
| Niagara-on-the-Lake | 3,185 | 3,193 | 115 | 63 | 3,300 | 3,256 | (44) | -1.35% |
| Pelham | 1,379 | 1,443 | (84) | (62) | 1,295 | 1,381 | 85 | 6.57% |
| Port Colborne | 4,544 | 4,805 | 160 | 382 | 4,704 | 5,187 | 483 | 10.27% |
| St. Catharines | 21,916 | 22,996 | 448 | 662 | 22,364 | 23,658 | 1,293 | 5.78% |
| Thorold | 3,900 | 4,173 | 301 | 451 | 4,200 | 4,624 | 424 | 10.09% |
| Welland | 11,012 | 11,476 | (192) | 311 | 10,820 | 11,787 | 967 | 8.94% |
| West Lincoln | 1,238 | 1,364 | 57 | 77 | 1,294 | 1,441 | 147 | 11.34% |
| Total | 77,021 | 78,744 | - | | 77,021 | 78,744 | 1,724 | 2.24% |

Budget increase of 2.24%

Varies based on historical volume consumed by the municipality

2021 Water & Wastewater Average Cost per Household BMA Study Average (Includes Region & Local)

Niagara Region Cost per Household In Line with Provincial Average



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2021 Water & Wastewater Average Cost per Household Estimates Average Impact of Regional Share

| | 40% Region | | | 60% Region | | | | |
|-----------------------|------------|-------|----------------|---------------|-------|-------|----------------|---------------|
| | 2020 | 2021 | Increase \$ | Increase % | 2020 | 2021 | Increase \$ | Increase % |
| Water & Wastewater | \$472 | \$481 | \$9 | 2.00% | \$708 | \$722 | \$14 | 2.00% |

\$9 on Region's Share

\$14 on Region's Share

2021 Water & Wastewater Operating Budget Risks & Opportunities

- Many weather dependencies out of Regional control (both)
- Commitment to 5.15% Financial Sustainability Plan required to 2028 for necessary capital investment (both)
- COVID-19 reductions in water flows; 2021 water losses will be mitigated at year-end with Safe Restart funding. (risk)
- Unanticipated equipment and underground infrastructure failure may impact operating expenditures. (risk)

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Capital asset backlog may impact R&M expenditures. (risk)

Next Steps Approval & Requisition

- Discussion, review and approval of CSD 65-2020 today
- Council approval of budget and requisitions (including by-laws) on December 17, 2020
- Communication to LAMs of budget approval and wholesale requisitions which are effective for January flows billed in February
- LAM set their individual fixed and variable rates for their customers

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Subject: 2021 Budget-Water and Wastewater Operating Budget, Rate Setting

and Requisition

Report to: Budget Review Committee of the Whole

Report date: Thursday, November 26, 2020

Recommendations

- That the 2021 Water & Wastewater net operating base budget increase of \$1,229,624 or 1% for Operating and \$1,229,417 or 1% for Capital Financing over the 2020 operating budget BE APPROVED in accordance with the 2021 budget planning strategy;
- 2. That the 2021 Water Operations gross operating budget of \$47,038,985 and net budget in the amount of \$46,656,372 as outlined in Appendix 7 for the Water Budget, Rates and Requisition **BE APPROVED**;
- 3. That the proposed fixed water requisition shown in Table 4 of Report CSD 65-2020, based on 25% of the Region's water net operating budget for the year and divided by 12 to determine the monthly charge, to be billed to each of the serviced Local Area Municipalities starting January 1, 2021, apportioned based on their previous three year's average water supply volumes, **BE APPROVED**;
- 4. That the Region's proposed 2021 variable water rate of \$0.611, shown in Table 5 of Report CSD 65-2020, to be effective January 1, 2021 and calculated by taking 75% of the Region's water net operating budget and dividing by the estimated supply volume, to be billed on a monthly basis to each serviced Local Area Municipality based on the previous month's metered flows, **BE APPROVED**;
- 5. That the 2021 Wastewater Operations gross operating budget of \$81,409,557 and net budget in the amount of \$78,774,320 as outlined in Appendix 7 of Report CSD 65-2020 for the Wastewater Budget, Rates and Requisition **BE APPROVED**;
- 6. That the proposed 2021 fixed wastewater requisition as shown in Table 6 of Report CSD 65-2020, based on 100% of the Region's net operating budget for the year and divided by 12 to determine the monthly charge, to be billed to each of the Local Area Municipalities starting January 1, 2021, apportioned based on their previous three year's average wastewater supply volumes, BE APPROVED;

- 7. That the 2021 wastewater monthly bills **INCLUDE** the reconciliation for the 2019 net requisition allocation based on actual wastewater flows versus the estimated flows, as shown in Table 7 of Report CSD 65-2020;
- 8. That the necessary by-laws **BE PREPARED** and **PRESENTED** to Council for consideration; and
- 9. That a copy of Report CSD 65-2020 **BE CIRCULATED** to the Local Area Municipalities.

Key Facts

- The proposed Water net budget represents a \$0.7 million increase, or 1.60% over 2020; the proposed Wastewater net budget represents a \$1.7 million increase, or 2.24% over 2020, for a combined Water & Wastewater Budget increase of 2% as shown in Table 1.
- The budget is representative of the 2021 budget planning strategy of 2.00% for base budget expenditure (1% for operating and 1% for enhanced capital financing) before COVID-19 expenditures.
- Staff have deferred the 2021 request for a 5.15% increase that supports the Council approved Safe Drinking Water Act (SDWA) Financial Plan in order to comply with 2021 budget planning strategy.
- Incorporated in the 2% increase for the 2021 operating budget is the requirement for the operating and debt servicing cost associated with the proposed South Niagara Falls Wastewater treatment facility. This has been accommodated with a reduction in the transfer to the capital reserve which will be re-established through future commitments to the 5.15% increase in accordance with the SDWA Financial Plan.
- The requisition methodology conforms to Councils approved cost recovery methodology from 2011, which was reaffirmed through report CSD 61-2015, on July 2, 2015. The methodology apportions to the LAMs water at 75% variable rate and 25% as a fixed component and wastewater 100% fixed.
- The proposed variable water rate is increased to \$0.611 (2020 = \$0.602) attributed to the budget increase with no projected change in water flows for 2021.
- The municipal requisitions have been corrected for an error in one quarter of a year's actual water and wastewater flows incorporated within the three year average.

Financial Considerations

The Water and Wastewater Division's proposed 2021 net budget amount of \$125.40 million represents a \$2.5 million net increase or 2% (1% for base operating and 1% for enhanced capital financing) from the 2020 budget, as shown in Table 1. The total net cost related to the Wastewater program is \$78.7 million, representing a net increase of \$1.7 million, or 2.24% from 2020. The remaining \$46.7 million relates to the Water program, which has increased by \$0.7 million, or 1.60% from 2020. The proposed gross budget and comparison to the 2020 net budget are outlined in Table 1.

Table 1 – Summary of Proposed Water and Wastewater Budget ('\$000)

| Water & Wastewater 2021 Budget Summary | Water | Wastewater | Total |
|--|--------|------------|---------|
| 2020 Net Requisition | 45,921 | 77,021 | 122,942 |
| 2021 Budget: | | | |
| Total Operating Expenses | 22,225 | 47,913 | 70,138 |
| Business Support | 1,828 | 3,296 | 5,124 |
| Reserve Transfer & Debt Charges | 22,527 | 29,430 | 51,957 |
| 2021 Gross Budget Total - Before | 46,580 | 80,639 | 127,219 |
| Enhanced Capital Financing | 40,360 | 60,039 | 127,219 |
| Enhanced Capital Financing (1%) | 459 | 770 | 1,229 |
| 2021 Gross Budget Total | 47,039 | 81,410 | 128,449 |
| Less: Revenues* | (352) | (2,572) | (2,924) |
| Less: Safe Restart Funding* | (31) | (93) | (124) |
| 2021 Net Requisition | 46,656 | 78,744 | 125,401 |
| Percentage Change | 1.60% | 2.24% | 2.00% |

^{*}Revenue amounts presented in this table do not include revenue amounts in water and wastewater shared services (included as an offset in total operating expenses).

Analysis

The 2021 Water and Wastewater budgets were developed giving consideration to historical results (2019 actuals, 2020 forecast), operational concerns, legislative compliance, standard operating procedures, impacts as a result of COVID-19 and cross-divisional and corporate business support costs. In Table 2, the increases/pressures identified for 2021 are \$3.0 million before recommended mitigation measures totaling \$1.6 million.

Table 2 – Summary of Proposed Water and Wastewater Budget with Pressures

and Mitigations ('000)

| Water & Wastewater 2021 Budget Summary | Water \$ | Wastewater \$ | Total \$ | Total % |
|---|-------------|------------------|-------------|------------|
| 2020 Net Requisition | 45,921 | 77,021 | 122,942 | |
| Gross Increase/Pressures | 599 | 2,376 | 2,975 | |
| Base Subtotal | 46,520 | 79,396 | 125,916 | 2.42% |
| Mitigations | (292) | (1,328) | (1,620) | |
| Safe Restart Funding | (31) | (93) | (124) | |
| Net Operating Increase | 276 | 954 | 1,230 | |
| Base Total | 46,197 | 77,974 | 124,172 | 1.00% |
| Enhanced Capital Financing | 459 | 770 | 1,229 | 1.00% |
| 2021 Net Requisition | 46,656 | 78,744 | 125,401 | 2.00% |

Council previously adopted a 5.15% increase as per the SDWA financial plan. This would have allowed for a budget increase of \$6.3 million, however, the budget planning strategy only allowed for a 2% increase or \$2.5 million: 1% for base operating (\$1.2 million) and 1% for enhanced capital financing (\$1.2 million). Given the largely fixed cost nature of the operations (i.e., chemicals, utilities, property tax, previously approved debt charges) staff needed to identify mitigations options within the very small budget of discretionary spending so not to impact the daily operations of the services. Of the total requisition amount of \$125M for 2021 approximately 94% of the total amount is fixed as it relates to treatment of water and wastewater and capital financing. The remaining 6% can be classified as discretionary expenditures that does not specifically relate to water/wastewater treatment (i.e., CSO grants, certain building maintenance such as snow removal and grass cutting). The proposed mitigations will decrease the net requisition increase from 2.42% or \$3 million to the budget planning strategy amount of 2% or \$2.5 million.

The increases/pressures to the budget of \$3.0 million are largely due to the following:

- Utilities (Gross: \$0.8 million; Net: \$0.4 million) The gross increase aligns with overall corporate utility assumptions for 2021. Utility rebates of \$0.4 million have also been budgeted. This is an increase of 3.6% in the overall utility budget.
- Chemical Costs (\$0.5 million) The pressure is representative of various chemical contracts being renewed in 2021 plus additional anticipated chemical usage at the existing Niagara Falls WWTP to meet compliance objectives. This is an increase of 12.1% in the overall chemicals budget.

- Base Capital financing (\$0.5 million) 1% or \$0.5 million increase in base funding for capital to address infrastructure backlog.
- External Legal (\$0.3 million) External legal fees are anticipated to increase as a result of on-going legal issues associated with previously completed capital works which cannot be accommodated within the existing base budget of \$34,000.
- Property Taxes (\$0.3 million) Annual inflationary increases on property taxes plus the on-boarding of the previously unbudgeted new NOTL treatment facility. This is an increase of 12.5% in the overall property tax budget
- Bio-Solids (\$0.2 million) Expected increases in volumes and contract per unit rates as initiated in 2020. This is an increase of 3.23% in the combined bio-solids budget for cake disposal, land application and sludge haulage.
- Compensation (\$0.1 million) annual increases as per current labour contracts and policies.
- Business Support/Department Allocations (\$0.2 million) increase in allocations from other departments (i.e. integrated services, facilities, finance, insurance, etc.)
- Repair & Maintenance (-\$0.2 million) decrease in repair and maintenance as a result of reduced spend in 2020 (excluding the impacts of increase R&M Grounds as a result of student deferral – see below).

The mitigations of \$1.6 million are comprised of the following discretionary expenses:

- CSO Program Deferral (-\$1.0 million) The 2020 annual budget for this program is \$4.0 million with \$2.0 million funded from the rate requisition and \$2.0 million funded from Development Charges. Deferring half of the 2021 CSO would provide \$1.0 million relief on the proposed 2021 wastewater requisition. The \$1.0 million program cost represents 1.27% on the 2021 wastewater requisition and 0.80% on the combined 2021 water/wastewater requisition. The Region currently has \$16 million in commitments (as at y/e 2019) to 10 LAMs for approved but unspent CSO projects which will be maintained. Deferring half of the 2021 CSO funding may allow municipalities to complete historical projects that remain outstanding anticipating they too may experience some budget pressures due to the current economic environment but will allow some projects to proceed in 2021.
- Student Position Deferral (Gross: -\$0.4 million; Net: -\$0.2 million) Student positions supplement staff resources to enable staff to focus on special projects.

As well they are responsible for grass cutting which will now be completed by the contractor.

- Water Wagon/Water Festival Deferral (-\$0.2 million) Deferral of both the water wagon and in person water festival activities (continued virtually in 2020/21) for 2021 as a result of COVID-19 restrictions.
- Salary Gapping (-\$0.2 million) Staff have implemented a salary gapping strategy which estimates the savings due to staff turnover at 1% of the proposed personnel budget.

The proposed one-time mitigations provided above (deferrals of half the 2021 CSO program, student positions, Water wagon/festival, and conferences) will create additional pressures in 2022 to re-instate the programs, however these are anticipated to be accommodated within the 5.15% SDWA Financial Plan previously approved by Council.

Reserve Management - Capital/Infrastructure

The proposed 2021 budget planning strategy of 2% recommended 1% for base services and 1% for capital financing enhancement. As a result, staff are deferring the Council approved SDWA Financial Plan combined water/wastewater increase of 5.15% for 2021. Staff will be recommending that the financial plan be reinstated for 2022 in order to address both the asset renewal backlog as well as the Region's annual funding gap of \$77 million (10 year Average Annual Renewal Investment – AARI) that had been identified in the 2017 Council approved comprehensive Asset Management Plan (AMP).

As per the capital financial strategy, staff proposed as a guiding principle that a minimum reserve balance of 2% of the current asset value be maintained. The dotted lines on the chart below illustrate the 2% target compared to the forecasted reserve balance for each year. The Reserve balance has been decreasing to support the necessary backlog of infrastructure renewal. The strategy is to replenish the reserve with the 5.15% increase each year in accordance with the financial plan. The transfer to reserve is being temporarily reduced to accommodate the new South Niagara Falls WWTP debt charges and operating costs budget within a 2% overall budget increase. However, until the plant is operational, this budget will continue to fund pay-as-you-go capital projects (in accordance with the Budget Planning By-law) to invest in critical infrastructure similar to the transfer to capital reserve.

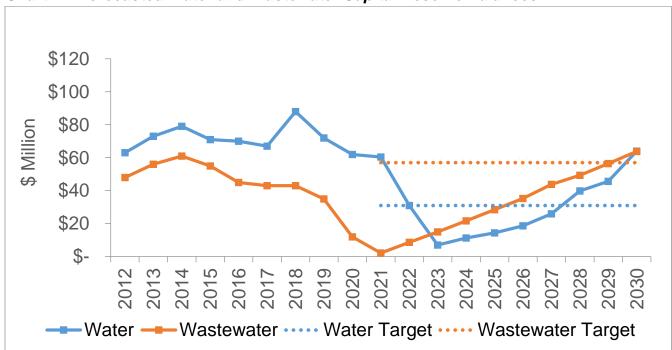


Chart 1 – Forecasted Water and Wastewater Capital Reserve Balances

South Niagara Falls Wastewater Treatment Facility

As identified in report PW 39-2020 – South Niagara Falls Update, the SNF WWTP capital projects and required debt financing can be accommodated within a 2% rate increase in 2021 with the following key strategies:

- Temporary reduction in the transfer to the WW capital reserve to accommodate increased debt charge budget (\$3.8 million). To be used for pay-as-you-go infrastructure until SNF WWTP debt is required;
- Use of plant operations and maintenance budget to fund pay-as-you-go infrastructure until the plant is operational (\$5.3 million operating costs net of savings); and
- 5.15% combined requisition increase from 2022 2028 is required to re-establish the transfers to capital reserves to \$40 million from \$21 million in 2020 to support the asset management plan.

For 2021, the capital projects funded from the total SNF WWTP operating and debt charge budget amounts of \$9.1 million can be found in Appendix 1.

Table 3 below provides a reconciliation of the wastewater operations (net), capital reserve contributions and the debt charge amounts. The impacts of the SNF WWTP have been accommodated in the base budget by decreasing the transfer to the capital reserve.

Table 3 – Reconciliation of the Wastewater Operating Budget with Consideration to the SNF WWTP

| Wastewater Operating Budget | Operating (Net) | Reserve Contributions | Debt Charge | Total |
|------------------------------|-----------------|--------------------------|----------------|----------|
| 2020 Approved Net Budget | \$47,908 | \$20,963 | \$8,150 | \$77,021 |
| Changes SNF WWTP: | | | | |
| Reduction in transfer to | | | | |
| Reserve to increase Debt | 0 | (3,814) | 3,814 | 0 |
| Charge Budget | | | | |
| Reduction in transfer to | | | | |
| Reserve to increase for net | 5,265 | (5,265) | 0 | 0 |
| Plant Operating Expenses | | | | |
| Temporary Budget allocation | | | | |
| to Capital Until SNF WWTP | (5,265) | \$9,079 | (\$3,814) | 0 |
| Operational | | | | |
| 2021 Net Budget Impact After | 47,908 | 20,963 | 8,150 | 77,021 |
| SNF WWTP | 47,500 | 20,903 | 0,130 | 11,021 |
| % Increase due to SNF WWTP | 0.00% | 0.00% | 0.00% | 0.00% |
| Changes 2021 Net Budget: | | | | |
| Base Budget Change | 636 | (379) | 697 | 953 |
| Capital Financing | 0 | 770 | 0 | 770 |
| Enhancement – 1% | U | 770 | U | 110 |
| 2021 Net Budget | 48,544 | 21,354 | 8,847 | 78,744 |
| % Increase total Wastewater | 1.33% | 1.87% | 8.55% | 2.24% |

COVID-19 Impacts

Staff have identified \$0.1 million in COVID-19 related expenditures that will be funded from Safe Restart funding for 2021 water and wastewater operations. These amounts primarily relate to enhanced cleaning and social distancing measures for Regional staff.

Water and wastewater flow volumes from municipalities have also declined due to business related shutdowns due to COVID-19. However relative to the three-year average, water flows are only down 1.3% as of September 2020. As the 2020 water and

wastewater flows are part of the 3-year average used for the 2021 water and wastewater fixed requisitions this reduction will impact the distribution of costs across the municipalities. This has caused municipalities that have had relatively consistent flows over the 3-year average to be allocated a greater share of the fixed requisition. For the wastewater fixed charge, any variations in the 3-year average for 2021 relative to actual flows will be incorporated in the year-end reconciliation in the 2023 wastewater billing (as is the 2019 reconciliation in the 2021 requisition). For the water fixed amount, there is no year-end reconciliation. Area municipalities may be eligible to claim these fluctuations as COVID-19 related impacts for Provincial funding.

Water Requisition

Fixed Water Requisition

As per Council's approved methodology, \$11,664,093 (25%) of the net Water budget will be recovered from fixed monthly requisitions to the local municipalities based on historical flows. The historical water flows and percentages utilized are included in **Appendix 2 and 3.** This annual amount based on the historical flows is then divided by 12 to determine the monthly charge to be billed to each of the services LAMs starting January 1, 2021. Also included as part of **Appendix 2**, is the annual impact on the fixed water requisition between 2020 and 2021 for each LAM. Table 4 summarizes the fixed amounts to be billed to each LAM based on the above methodology.

Table 4 – Fixed Water Requisition for 2021 Net Budget

| Municipality | 3-Year | Allocation | Monthly |
|---------------------|---------------------|-------------------------|----------------------|
| <u>Municipality</u> | Avg. (%) | (\$) | (\$) |
| Fort Erie | 7.63% | \$889,681 | \$74,140 |
| Grimsby | 5.42% | \$632,039 | \$52,670 |
| Lincoln | 4 .13% | \$482,303 | \$40,192 |
| Niagara Falls | 25.35% | \$2,956,366 | \$246,364 |
| Niagara-on-the-Lake | 5.67% | \$660,791 | \$55,066 |
| Pelham | 2.25% | \$262,062 | \$21,839 |
| Port Colborne | 5.05% | \$589,592 | \$49,133 |
| St. Catharines | 26.65% | \$3,107,935 | \$258,995 |
| Thorold | 3.74% | \$436,001 | \$36,333 |
| Welland | 12.42% | \$1,448,698 | \$120,725 |
| West Lincoln | 1.70% | \$198,626 | \$16,552 |
| Total | 100.00% | \$11,664,093 | \$972,008 |

Table 4 – Fixed Water Requisition for 2021 Net Budget-REVISED

| Municipality | 3-Year | Allocation | Monthly |
|---------------------|----------|--------------|-----------------|
| Municipanty | Avg. (%) | (\$) | (\$) |
| Fort Erie | 7.58% | \$883,772 | \$73,648 |
| Grimsby | 5.46% | \$637,160 | \$53,097 |
| Lincoln | 4.16% | \$485,166 | \$40,431 |
| Niagara Falls | 25.27% | \$2,947,840 | \$245,653 |
| Niagara-on-the-Lake | 5.73% | \$668,598 | <i>\$55,716</i> |
| Pelham | 2.25% | \$262,088 | \$21,841 |
| Port Colborne | 5.05% | \$589,416 | \$49,118 |
| St. Catharines | 26.55% | \$3,097,272 | \$258,106 |
| Thorold | 3.78% | \$441,389 | \$36,782 |
| Welland | 12.42% | \$1,448,636 | \$120,720 |
| West Lincoln | 1.74% | \$202,756 | \$16,896 |
| Total | 100.00% | \$11,664,093 | \$972,008 |

Variable Water Rate

The remaining \$34,992,279 (75%) will be charged through the variable rate. The recommended variable rate of \$0.611 per cubic metre as outlined in Table 5 is based on a water forecast using the past three year average flows plus an anticipated growth factor. Despite above average growth for the Region in recent years the flow estimates are still volatile and are dependent on weather conditions. The resulting estimate for 2021 is an overall volume consistent with the amount used for the 2020 budget. An overview of the water trends and related risk is outlined in more detail in **Appendix 3**. The proposed variable water rate increase is \$0.009 (1.53%) (2020 = \$0.602) which is attributed only to the budget increase. Any variation in water flows that result from COVID-19 will be mitigated at 2021 year-end with Safe Restart funding held in the taxpayer relief reserve.

Table 5 – Variable Water Rate for 2021 Net Budget

| 2021 Variable Water Rate | |
|--|--------------|
| Variable Allocation (75% x \$46,656,372) | \$34,992,279 |
| 2021 Water Flow Forecast (m³) | 57,250,000 |
| Variable Rate (\$/m³) | \$0.611 |

Wastewater Requisition

The wastewater net requisition is recovered 100% from fixed monthly requisitions to the local municipalities, apportioned based on the historical three year average flows. The annual amount is divided by twelve to determine the monthly charge to each of the serviced LAMs starting January 1, 2021. The historical wastewater flows and apportionments are included in **Appendix 4** as well as the comparison of the fixed wastewater requisition amount between 2020 and 2021 for each LAM. Table 6 provides the fixed amounts to be billed to each LAM based on the above methodology.

Table 6 - Fixed wastewater Requisition for 2021 Net Budget

| Manufairealites | 3-Year | Allocation | Monthly |
|---------------------|--------------------|-------------------------|-------------------------|
| Municipality | Avg. (%) | (\$) | (\$) |
| Fort Erie | 10.39% | \$8,184,943 | \$682,079 |
| Grimsby | 4.63% | \$3,643,091 | \$303,591 |
| Lincoln | 3.82% | \$3,010,169 | \$250,847 |
| Niagara Falls | 18.76% | \$14,775,188 | \$1,231,266 |
| Niagara-on-the-Lake | 4.05% | \$3,188,847 | \$265,737 |
| Pelham | 1.84% | \$1,449,600 | \$120,800 |
| Port Colborne | 6.06% | \$4,771,502 | \$397,625 |
| St. Catharines | 29.06% | \$22,884,473 | \$1,907,039 |
| Thorold | 5.24% | \$4,126,205 | \$343,850 |
| Welland | 14.45% | \$11,376,462 | \$948,038 |
| West Lincoln | 1.69% | \$1,333,840 | \$111,153 |
| Total | 100.00% | \$78,744,320 | \$ 6,562,027 |

Table 6 – Fixed wastewater Requisition for 2021 Net Budget -REVISED

| Municipality | 3-Year | Allocation | Monthly |
|---------------------|----------|--------------|-------------|
| Municipality | Avg. (%) | (\$) | (\$) |
| Fort Erie | 10.25% | \$8,073,792 | \$672,816 |
| Grimsby | 4.40% | \$3,463,418 | \$288,618 |
| Lincoln | 3.84% | \$3,027,278 | \$252,273 |
| Niagara Falls | 18.70% | \$14,728,945 | \$1,227,412 |
| Niagara-on-the-Lake | 4.06% | \$3,193,230 | \$266,103 |
| Pelham | 1.83% | \$1,442,578 | \$120,215 |
| Port Colborne | 6.10% | \$4,805,270 | \$400,439 |
| St. Catharines | 29.20% | \$22,996,058 | \$1,916,338 |
| Thorold | 5.30% | \$4,173,480 | \$347,790 |

| Municipality | 3-Year Avg. (%) | Allocation (\$) | Monthly (\$) |
|--------------|--------------------|--------------------|-----------------|
| Welland | 14.57% | \$11,476,001 | \$956,333 |
| West Lincoln | 1.73% | \$1,364,268 | \$113,689 |
| Total | 100.00% | \$78,744,319 | \$6,562,027 |

As per Council's approved cost recovery methodology, the 2021 monthly Wastewater charges will include reconciliation of the 2019 Wastewater requisition payments. Municipal 2019 rebates or charges will be based on their respective share of actual flows versus the estimated share used to initially allocate the 2019 charges. This reconciliation results in a total of \$1,944,713 in payments to, and \$1,944,713 in rebates from, the local municipalities. Tables outlining the calculation of the reconciliation have been included as **Appendix 5**, and the total charge including the 2021 requisition and 2019 reconciliation by local municipality has been included as **Appendix 6**.

Table 7 – Wastewater Reconciliation for 2019 included in 2021 Reguisition

| Municipality | Reconciliation (\$) | Monthly Rebate (\$) | Monthly Payment (\$) |
|---------------------|---------------------|------------------------|----------------------------|
| Fort Erie | (298,910) | (24,909) | |
| Grimsby | (246,320) | (20,527) | |
| Lincoln | (65,291) | (5,441) | |
| Niagara Falls | (1,272,205) | (106,017) | |
| Niagara-on-the-Lake | 62,552 | | 5,213 |
| Pelham | (61,986) | (5,165) | |
| Port Colborne | 381,960 | | 31,830 |
| St. Catharines | 661,502 | | 55,125 |
| Thorold | 450,909 | | 37,576 |
| Welland | 311,092 | | 25,924 |
| West Lincoln | 76,697 | | 6,391 |
| Total | (0) | (162,059) | 162,059 |

Risks & Opportunities

- Water/wastewater flows are weather dependant and therefore subject to fluctuations that are outside the Region's control.
- COVID-19 has also caused reductions in water flows. Any variation in water flows as a result of COVID-19 will be offset at year-end 2021 with Safe Restart funding (taxpayer relief reserve).

- Unanticipated equipment and underground infrastructure failure may impact operating expenditures.
- Although additional capital financing has been included in the 2021 water and wastewater operational budget it is short of the SDWA financial plan recommended combined increase of 5.15%. This planned reduction in capital financing limits financial flexibility until the budget fully addresses the asset management plan/SDWA.

Alternatives Reviewed

Council may approve an additional increase of 3.15% over 2020 to maintain the previously adopted SDWA Financial Plan for a combined aggregate increase of 5.15%. This alternative is **NOT RECOMMENDED** but would be supported by Staff if Council direction is provided. This increase would generate an additional \$3.9 million in funds for 2021 that could be used to maintain the program mitigations (including the CSO program) and further enhance infrastructure funding.

Relationship to Council Strategic Priorities

The 2021 Water and Wastewater proposed budgets support Council's strategic priorities of organizational excellence, by meeting or exceeding legislative requirements and having 42% of the total program costs related to infrastructure renewal and replacement.

Other Pertinent Reports

| CSD 21-2017 | Asset Management Plan |
|-------------|---|
| PDS 37-2016 | Niagara 2041 Growth Strategy – Local Municipal Growth Allocations |
| PW 22-2017 | 2016 Water & Wastewater Master Servicing Plan Update |
| PW 5-2019 | Safe Drinking Water Act Financial |
| PW 39-2020 | South Niagara Falls WWTP Update |

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Appendices

| Appendix 1 | 2021 Wastewater Capital Projects Funded with SNF WWTP Operating |
|------------|---|
| | and Debt Charge Budget Amounts |
| Appendix 2 | Water Flows and Fixed Water Requisition by Local Area |
| | Municipality - REVISED |
| Appendix 3 | Water Volume Analysis |
| Appendix 4 | Wastewater Flows and Fixed Wastewater Requisition by Local |
| | Area Municipality - REVISED |
| Appendix 5 | 2019 By-law Wastewater Reconciliation |
| Appendix 6 | Fixed Wastewater Requisition including Reconciliation by Local |
| | Area Municipality - REVISED |
| Appendix 7 | 2021 Water and Wastewater Schedule of Revenues and Expenditures |
| | by Object of Expenditure |

2021 Wastewater Capital Projects Funded with SNF WWTP Operating and Debt Charge Budget Amounts

- Mill St. Area Sanitary Improvements \$825,000
- East Side Pump Station Forcemain Replacement \$1,500,000
- Laboratory and Sampling Equipment Upgrade Program \$100,000
- Campden Pump Station Upgrades \$1,200,000
- Rolling Acres Pump Station Upgrades and Forcemain replacement \$300,000
- George Street SPS Upgrade \$2,600,000
- Spring Gardens Pumping Station Upgrades and Forcemain Replacement -\$350,000
- Royal Manor Pump Station Upgrades and Forcemain Replacement \$300,000
- Nickel St Pumping Station Upgrades \$300,000
- Fares St Pumping Station Upgrades \$300,000
- Arena Pumping Station Upgrades \$300,000
- Region Wide Sludge Septic Haulage Program \$1,000,000
- Nigh Rd Pumping Station Upgrade \$300,000

Water Flows and Fixed Water Requsition by Local Area Municipality

Table 1 - Water Flows by Municipality

| Municipality | | g. per 2020- law | 3-Year Avg. per 20 By-law | |
|---------------------|-------------------|---------------------|------------------------------|-------------------|
| mamo.p.m., | Megalitres | % | Megalitres | % |
| Fort Erie | 4 ,686 | 8.06% | 4 ,355 | 7.63% |
| Grimsby | 3,258 | 5.60% | 3,094 | 5.42% |
| Lincoln | 2,315 | 3.98% | 2,361 | 4.13% |
| Niagara Falls | 15,424 | 26.53% | 14,471 | 25.35% |
| Niagara-on-the-Lake | 3,147 | 5.41% | 3,235 | 5.67% |
| Pelham | 1,266 | 2.18% | 1,283 | 2.25% |
| Port Colborne | 3,093 | 5.32% | 2,886 | 5.05% |
| St. Catharines | 15,350 | 26.41% | 15,213 | 26.65% |
| Thorold | 2,076 | 3.57% | 2,134 | 3.74% |
| Welland | 6,653 | 11.45% | 7,091 | 12.42% |
| West Lincoln | 862 | 1.48% | 972 | 1.70% |
| Total | 58,130 | 100% | 57,096 | 100% |

Table 1 - Water Flows by Municipality - REVISED

| · ···································· | | | | | |
|--|--------------------|--------|------------------------------|--------|--|
| Municipality | 3-Year Avg By-l | | 3-Year Avg. per 20 By-law | | |
| | Megalitres | % | Megalitres | % | |
| Fort Erie | 4,478 | 7.84% | 4,308 | 7.58% | |
| Grimsby | 3,027 | 5.30% | 3,106 | 5.46% | |
| Lincoln | 2,254 | 3.94% | 2,365 | 4.16% | |
| Niagara Falls | 14,989 | 26.23% | 14,370 | 25.27% | |
| Niagara-on-the-Lake | 3,105 | 5.43% | 3,259 | 5.73% | |
| Pelham | 1,178 | 2.06% | 1,278 | 2.25% | |
| Port Colborne | 3,037 | 5.31% | 2,873 | 5.05% | |
| St. Catharines | 15,148 | 26.51% | 15,099 | 26.55% | |
| Thorold | 2,127 | 3.72% | 2,152 | 3.78% | |
| Welland | 6,932 | 12.13% | 7,062 | 12.42% | |
| West Lincoln | 874 | 1.53% | 988 | 1.74% | |
| Total | 57,149 | 100% | 56,860 | 100% | |

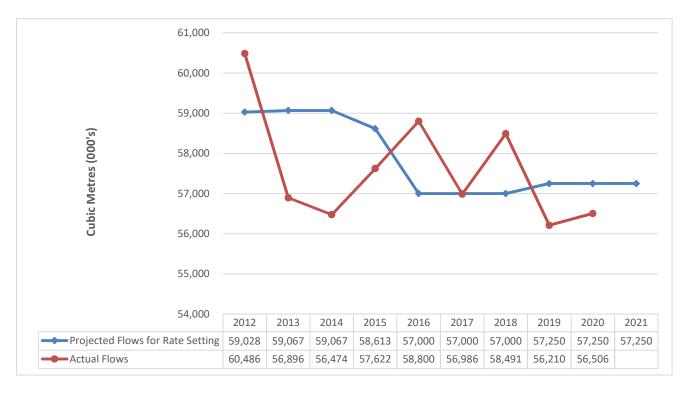
Table 2 - Fixed Water Requsition by Municipality

| | Fixed Requisition | | | |
|---------------------|--------------------|--------------------|-----------------|-------------------|
| Municipality | 2020 | 2021 | Diffe | rence |
| | (\$000) | (\$000) | \$000s | % |
| Fort Erie | 900 | 890 | (10) | -1.11% |
| Grimsby | 608 | 632 | 24 | 3.94% |
| Lincoln | 453 | 4 82 | 30 | 6.52% |
| Niagara Falls | 3,011 | 2,956 | (55) | -1.82% |
| Niagara-on-the-Lake | 624 | 661 | 37 | 5.95% |
| Pelham | 237 | 262 | 26 | 10.78% |
| Port Colborne | 610 | 590 | (20) | -3.35% |
| St. Catharines | 3,043 | 3,108 | 65 | 2.14% |
| Thorold | 427 | 436 | 9 | 2.06% |
| Welland | 1,393 | 1,449 | 56 | 4.03% |
| West Lincoln | 176 | 199 | 23 | 13.11% |
| Total | 11,480 | 11,665 | 184 | 1.60% |

Table 2 - Fixed Water Requsition by Municipality - REVISED

| | | Fixed Requisition | | | |
|---------------------|---------|-------------------|---------|--------|--|
| Municipality | 2020 | 2021 | Differe | nce | |
| | (\$000) | (\$000) | \$000s | % | |
| Fort Erie | 900 | 884 | (16) | -1.76% | |
| Grimsby | 608 | 637 | 29 | 4.78% | |
| Lincoln | 453 | 485 | 32 | 7.15% | |
| Niagara Falls | 3,011 | 2,948 | (63) | -2.10% | |
| Niagara-on-the-Lake | 624 | 669 | 45 | 7.20% | |
| Pelham | 237 | 262 | 26 | 10.79% | |
| Port Colborne | 610 | 589 | (21) | -3.38% | |
| St. Catharines | 3,043 | 3,097 | 54 | 1.79% | |
| Thorold | 427 | 441 | 14 | 3.32% | |
| Welland | 1,393 | 1,449 | 56 | 4.03% | |
| West Lincoln | 176 | 203 | 27 | 15.46% | |
| Total | 11,480 | 11,664 | 184 | 1.60% | |

Water Volume Analysis



The 2020 actual flows are estimate to finish the year approximately 1.3% lower than project flows. The forecasted water usage in 2020 is estimated to total to 56,506 ML.

The water volume forecast for 2021 has been prepared giving consideration to historical trends and current considerations.

The volume forecast for 2021 is above the 3-year calendar average of 57,069 ML and below the 5-year average of 57,399 ML. This includes 2018 which were more typical summer weather years. 2016 experienced drought conditions during the summer. 2017 and 2019 experienced very wet summers. The 2020 flows are impacts by a dry summer and COVID-19 shutdowns. The 2021 estimate reflects no change over previous year's projection.

COVID-19 volitility may continue into 2021. Any variation in flow as a result of COVID-19 that has a negative impact on variable water revenuew will be mitigated with Provicial Safe Restart funding.

Wastewater Flows and Fixed Requisitoin By Local Area Municipality

Table 1 - Wastewater Flows by Municipality

| | 3-Year Avg. pe | er 2020 By- | 3-Year Avg. per 2021 | | |
|---------------------|-------------------|-------------------|----------------------|-------------------|--|
| Municipality | law | | By-law | | |
| | Megalitres | % | Megalitres | % | |
| Fort Erie | 7,931 | 10.44% | 7,679 | 10.39% | |
| Grimsby | 3,688 | 4.86% | 3,418 | 4.63% | |
| Lincoln | 2,907 | 3.83% | 2,824 | 3.82% | |
| Niagara Falls | 14,901 | 19.62% | 13,861 | 18.76% | |
| Niagara-on-the-Lake | 3,141 | 4.14% | 2,992 | 4.05% | |
| Pelham | 1,360 | 1.79% | 1,360 | 1.84% | |
| Port Colborne | 4,480 | 5.90% | 4,476 | 6.06% | |
| St. Catharines | 21,608 | 28.45% | 21,469 | 29.06% | |
| Thorold | 3,845 | 5.06% | 3,871 | 5.24% | |
| Welland | 10,858 | 14.30% | 10,673 | 14.45% | |
| West Lincoln | 1,220 | 1.61% | 1,251 | 1.69% | |
| Total | 75,938 | 100% | 73,874 | 100% | |

Table 1 - Wastewater Flows by Municipality - REVISED

| Table 1 - Wastewater Flows by Multicipality - NEVISED | | | | | | | | |
|---|----------------|-------------|----------------------|--------|--|--|--|--|
| | 3-Year Avg. pe | er 2020 By- | 3-Year Avg. per 2021 | | | | | |
| Municipality | law | law | | aw | | | | |
| | Megalitres | % | Megalitres | % | | | | |
| Fort Erie | 7,931 | 10.44% | 7,712 | 10.25% | | | | |
| Grimsby | 3,688 | 4.86% | 3,308 | 4.40% | | | | |
| Lincoln | 2,907 | 3.83% | 2,892 | 3.84% | | | | |
| Niagara Falls | 14,901 | 19.62% | 14,069 | 18.70% | | | | |
| Niagara-on-the-Lake | 3,141 | 4.14% | 3,050 | 4.06% | | | | |
| Pelham | 1,360 | 1.79% | 1,378 | 1.83% | | | | |
| Port Colborne | 4,480 | 5.90% | 4,590 | 6.10% | | | | |
| St. Catharines | 21,608 | 28.45% | 21,966 | 29.20% | | | | |
| Thorold | 3,845 | 5.06% | 3,987 | 5.30% | | | | |
| Welland | 10,858 | 14.30% | 10,962 | 14.57% | | | | |
| West Lincoln | 1,220 | 1.61% | 1,303 | 1.73% | | | | |
| Total | 75,938 | 100% | 75,218 | 100% | | | | |

Tables 2 - Fixed Wastewater Requsition by Municipality

| | Fixed Requisition | | | | | | |
|---------------------|---------------------------------|--------------------|-------------------|-------------------|--|--|--|
| Municipality | 2020 2021 | | Difference | | | | |
| | (\$000) | (\$000) | \$000s | % | | | |
| Fort Erie | 8,044 | 8,185 | 141 | 1.75% | | | |
| Grimsby | 3,740 | 3,643 | (97) | -2.60% | | | |
| <u>Lincoln</u> | 2,949 | 3,010 | 61 | 2.09% | | | |
| Niagara Falls | 15,114 | 14,775 | (338) | -2.24% | | | |
| Niagara-on-the-Lake | 3,185 | 3,189 | 3 | 0.11% | | | |
| Pelham | 1,379 | 1,450 | 71 | 5.12% | | | |
| Port Colborne | 4,544 | 4,772 | 227 | 5.00% | | | |
| St. Catharines | 21,916 | 22,884 | 968 | 4.42% | | | |
| Thorold | 3,900 | 4,126 | 226 | 5.81% | | | |
| Welland | 11,012 | 11,376 | 364 | 3.31% | | | |
| West Lincoln | 1,238 | 1,334 | 96 | 7.78% | | | |
| Total | 77,021 | 78,744 | 1,72 4 | 2.24% | | | |

Tables 2 - Fixed Wastewater Requsition by Municipality - REVISED

| | Fixed Requisition | | | | | | | |
|---------------------|-------------------|---------|---------|----------|--|--|--|--|
| Municipality | 2020 | 2021 | Differe | fference | | | | |
| | (\$000) | (\$000) | \$000s | % | | | | |
| Fort Erie | 8,044 | 8,074 | 30 | 0.37% | | | | |
| Grimsby | 3,740 | 3,463 | (277) | -7.40% | | | | |
| Lincoln | 2,949 | 3,027 | 79 | 2.67% | | | | |
| Niagara Falls | 15,114 | 14,729 | (385) | -2.54% | | | | |
| Niagara-on-the-Lake | 3,185 | 3,193 | 8 | 0.25% | | | | |
| Pelham | 1,379 | 1,443 | 64 | 4.61% | | | | |
| Port Colborne | 4,544 | 4,805 | 261 | 5.75% | | | | |
| St. Catharines | 21,916 | 22,996 | 1,080 | 4.93% | | | | |
| Thorold | 3,900 | 4,173 | 274 | 7.02% | | | | |
| Welland | 11,012 | 11,476 | 464 | 4.21% | | | | |
| West Lincoln | 1,238 | 1,364 | 127 | 10.24% | | | | |
| Total | 77,021 | 78,744 | 1,724 | 2.24% | | | | |

2019 By-law Wastewater Reconciliation

| Wastewater Flows (Mega Litres) | | | | | | |
|--------------------------------|----------------|---------------------------|--|--|--|--|
| Municipality | Prior 3-Yr Avg | 2019 By-Law Period | | | | |
| Muriicipality | Phot 5-11 Avg | Actual Flows ¹ | | | | |
| Fort Erie | 7,348 | 7,931 | | | | |
| Grimsby | 3,216 | 3,345 | | | | |
| Lincoln | 2,745 | 3,013 | | | | |
| Niagara Falls | 14,247 | 14,624 | | | | |
| Niagara-on-the-Lake | 2,864 | 3,286 | | | | |
| Pelham | 1,309 | 1,404 | | | | |
| Port Colborne | 3,944 | 4,846 | | | | |
| St. Catharines | 20,064 | 23,261 | | | | |
| Thorold | 3,420 | 4,333 | | | | |
| Welland | 10,025 | 11,602 | | | | |
| West Lincoln | 1,125 | 1,348 | | | | |
| Total | 70,306 | 78,992 | | | | |

| Wastewater Fixed Allocation Percentages | | | | | | | |
|---|---|--------|------------|--|--|--|--|
| Municipality | Prior 3-Yr Avg 2019 By-Law Period Actual Flows ¹ | | Difference | | | | |
| Fort Erie | 10.5% | 10.0% | -0.4% | | | | |
| Grimsby | 4.6% | 4.2% | -0.3% | | | | |
| Lincoln | 3.9% | 3.8% | -0.1% | | | | |
| Niagara Falls | 20.3% | 18.5% | -1.8% | | | | |
| Niagara-on-the-Lake | 4.1% | 4.2% | 0.1% | | | | |
| Pelham | 1.9% | 1.8% | -0.1% | | | | |
| Port Colborne | 5.6% | 6.1% | 0.5% | | | | |
| St. Catharines | 28.5% | 29.4% | 0.9% | | | | |
| Thorold | 4.9% | 5.5% | 0.6% | | | | |
| Welland | 14.3% | 14.7% | 0.4% | | | | |
| West Lincoln | 1.6% | 1.7% | 0.1% | | | | |
| Total | 100.0% | 100.0% | 0.0% | | | | |

| Wastewater Fixed Allocation charge (\$000) | | | | | | | |
|--|------------------------|---------------------------|----------------------------|--|--|--|--|
| Municipality | 2019 By-Law | Charges Based on | Underpayment/ | | | | |
| Municipality | Charges ^{1,2} | Actual Flows ¹ | (Overpayment) ³ | | | | |
| Fort Erie | \$ 7,596 | \$ 7,297 | \$ (299) | | | | |
| Grimsby | 3,324 | 3,078 | (246) | | | | |
| Lincoln | 2,837 | 2,772 | (65) | | | | |
| Niagara Falls | 14,728 | 13,455 | (1,272) | | | | |
| Niagara-on-the-Lake | 2,961 | 3,023 | 63 | | | | |
| Pelham | 1,354 | 1,292 | (62) | | | | |
| Port Colborne | 4,077 | 4,459 | 382 | | | | |
| St. Catharines | 20,741 | 21,402 | 662 | | | | |
| Thorold | 3,536 | 3,986 | 451 | | | | |
| Welland | 10,363 | 10,675 | 311 | | | | |
| West Lincoln | 1,163 | 1,240 | 77 | | | | |
| Total | \$ 72,680 | \$ 72,680 | \$ (0) | | | | |

| Sum of Overpayment: | (1,944,714) |
|---------------------------|-------------|
| Percentage of Requisition | 2.68% |

Notes:

- 1. 2019 By-Law period consists of the 12 month period from January 2019 to December 2019
- 2. Charges paid excluded payments made/rebates received for 2017 reconciliation.
- 3. Underpayments/(Overpayments) based on comparing 2 difference allocation methodologies (3-yr average vs. actual flows during By-law period).

Fixed Wastewater Requisition Including Reconciliation by Municipality Comparison

| | Requi | Requisition Reconciliation Payment- | | Total Charge (Requisition + Reconciliation) | | | | |
|---------------------|--------------------|-------------------------------------|--------------------|---|--------------------|--------------------|--------------------|--------------------|
| Municipality | 2020 | 2021 | 2020 | 2021 | 2020 | 2021 | Differ | ence |
| | By-Law | By-Law | (2018 Rec.) | (2019 Rec.) | By-Law | By-Law | 5 | 0.100 |
| | (\$000) | (\$000) | (\$000) | (\$000) | (\$000) | (\$000) | (\$000) | % |
| Fort Erie | 8,044 | 8,185 | (190) | (299) | 7,854 | 7,886 | 32 | 0.40% |
| Grimsby | 3,740 | 3,643 | 73 | (246) | 3,813 | 3,397 | (416) | -10.92% |
| Lincoln | 2,949 | 3,010 | 23 | (65) | 2,972 | 2,945 | (27) | -0.91% |
| Niagara Falls | 15,114 | 14,775 | (711) | (1,272) | 14,402 | 13,503 | (899) | -6.24% |
| Niagara-on-the-Lake | 3,185 | 3,189 | 115 | 63 | 3,300 | 3,251 | (49) | -1.48% |
| Pelham | 1,379 | 1,450 | (84) | (62) | 1,295 | 1,388 | 92 | 7.11% |
| Port Colborne | 4,544 | 4,772 | 160 | 382 | 4,704 | 5,153 | 449 | 9.55% |
| St. Catharines | 21,916 | 22,884 | 448 | 662 | 22,364 | 23,546 | 1,182 | 5.28% |
| Thorold | 3,900 | 4 ,126 | 301 | 4 51 | 4,200 | 4 ,577 | 377 | 8. 97% |
| Welland | 11,012 | 11,376 | (192) | 311 | 10,820 | 11,688 | 868 | 8.02% |
| West Lincoln | 1,238 | 1,334 | 57 | 77 | 1,294 | 1,411 | 116 | 8.99% |
| Total | 77,021 | 78,744 | - | - | 77,021 | 78,744 | 1,724 | 2.24% |

Fixed Wastewater Requisition Including Reconciliation by Municipality Comparison - REVISED

| Requisition | | Reconciliation Payment / (Refund) | | Total Charge (Requisition + Reconciliation) | | | | |
|---------------------|---------|-----------------------------------|-------------|--|---------|---------|---------|---------|
| Municipality | 2020 | 2021 | 2020 | 2021 | 2020 | 2021 | , | |
| mamorpanty | By-Law | By-Law | (2018 Rec.) | (2019 Rec.) | By-Law | By-Law | Differe | ence |
| | (\$000) | (\$000) | (\$000) | (\$000) | (\$000) | (\$000) | (\$000) | % |
| Fort Erie | 8,044 | 8,074 | (190) | (299) | 7,854 | 7,775 | (79) | -1.01% |
| Grimsby | 3,740 | 3,463 | 73 | (246) | 3,813 | 3,217 | (596) | -15.63% |
| Lincoln | 2,949 | 3,027 | 23 | (65) | 2,972 | 2,962 | (10) | -0.33% |
| Niagara Falls | 15,114 | 14,729 | (711) | (1,272) | 14,402 | 13,457 | (946) | -6.57% |
| Niagara-on-the-Lake | 3,185 | 3,193 | 115 | 63 | 3,300 | 3,256 | (44) | -1.35% |
| Pelham | 1,379 | 1,443 | (84) | (62) | 1,295 | 1,381 | 85 | 6.57% |
| Port Colborne | 4,544 | 4,805 | 160 | 382 | 4,704 | 5,187 | 483 | 10.27% |
| St. Catharines | 21,916 | 22,996 | 448 | 662 | 22,364 | 23,658 | 1,293 | 5.78% |
| Thorold | 3,900 | 4,173 | 301 | 451 | 4,200 | 4,624 | 424 | 10.09% |
| Welland | 11,012 | 11,476 | (192) | 311 | 10,820 | 11,787 | 967 | 8.94% |
| West Lincoln | 1,238 | 1,364 | 57 | 77 | 1,294 | 1,441 | 147 | 11.34% |
| Total | 77,021 | 78,744 | - | - | 77,021 | 78,744 | 1,724 | 2.24% |

| Object of Expenditure | 2020 Water Budget Total (\$) | 2020 Wastewater Budget Total (\$) | 2020 Combined Total (\$) | 2021 Water Budget Total (\$) | 2021 Wastewater Budget Total (\$) | 2021 Combined Total (\$) | Combined Total Variance (\$) | Total Combined Variance (%) | Note |
|--|------------------------------------|---|--------------------------------|------------------------------------|---|--------------------------------|---------------------------------|--------------------------------|----------|
| A_40000AB Compensation | 7,954,489 | 10,773,458 | 18,727,947 | 7,672,587 | 10,588,464 | 18,261,051 | (466,896) | (2.5%) | (1) |
| A_41000AB Administrative | 594,726 | 742,955 | 1,337,681 | 492,196 | 1,086,665 | 1,578,861 | 241,180 | 18.0% | (2) |
| A_44000AB Operational & Supply | 1,759,425 | 10,854,079 | 12,613,504 | 2,078,986 | 11,499,124 | 13,578,110 | 964,606 | 7.6% | (3) |
| A_50000AB Occupancy & Infrastructure | 5,639,309 | 11,340,226 | 16,979,535 | 5,999,040 | 12,032,768 | 18,031,808 | 1,052,273 | 6.2% | (4), (5) |
| A_52000AB Equipment, Vehicles, Technology | 1,175,515 | 3,301,033 | 4,476,548 | 1,157,143 | 3,129,063 | 4,286,206 | (190,342) | (4.3%) | (5) |
| A_56000AB Partnership, Rebate, Exemption | 10,000 | 4,000,000 | 4,010,000 | 10,000 | 2,000,000 | 2,010,000 | (2,000,000) | (49.9%) | (6) |
| A_75100AC Transfers To Funds | 19,786,216 | 20,962,502 | 40,748,718 | 20,698,763 | 17,539,843 | 38,238,606 | (2,510,112) | (6.2%) | (7) |
| A_60000AC Allocation Between Departments | 629,912 | 862,801 | 1,492,713 | 610,620 | 913,076 | 1,523,696 | 30,983 | 2.1% | (8) |
| A_60260AC Allocation Within Departments | 4,164,914 | 6,503,657 | 10,668,571 | 4,204,379 | 6,664,250 | 10,868,629 | 200,058 | 1.9% | (8) |
| Gross Expenditure Subtotal | 41,714,506 | 69,340,712 | 111,055,217 | 42,923,714 | 65,453,253 | 108,376,967 | (2,678,250) | (2.4%) | |
| A_30000AB Taxation | (45,920,957) | (77,020,694) | (122,941,651) | (46,656,372) | (78,744,319) | (125,400,691) | (2,459,040) | 2.0% | |
| A_32400AB By-Law Charges & Sales | (12,000) | (1,409,278) | (1,421,278) | (12,000) | (1,505,443) | (1,517,443) | (96,165) | 6.8% | |
| A_34950AB Other Revenue | (367,663) | (2,074,294) | (2,441,957) | (339,663) | (1,066,894) | (1,406,557) | 1,035,400 | (42.4%) | (6) |
| A_75000AC Transfers From Funds | - | - | - | (30,950) | (92,900) | (123,850) | (123,850) | - | (9) |
| Gross Revenue Subtotal | (46,300,620) | (80,504,266) | (126,804,886) | (47,038,985) | (81,409,556) | (128,448,541) | (1,643,655) | 1.3% | |
| Net Expenditure (revenue) before indirect | (4,586,114) | (11,163,555) | (15,749,669) | (4 115 271) | (15,956,303) | (20,071,574) | (4,321,905) | 27.4% | |
| allocations | (4,500,114) | (11,163,555) | (15,745,665) | (4,115,271) | (15,956,503) | (20,071,574) | (4,321,905) | 21.470 | |
| A_70000AC Indirect Allocation | 1,942,566 | 2,879,953 | 4,822,519 | 1,766,598 | 3,205,914 | 4,972,512 | 149,993 | 3.1% | |
| A_70200AC Capital Financing Allocation | 2,643,548 | 8,283,602 | 10,927,150 | 2,348,673 | 12,750,389 | 15,099,062 | 4,171,912 | 38.2% | (7) |
| Allocation Subtotal | 4,586,114 | 11,163,555 | 15,749,669 | 4,115,271 | 15,956,303 | 20,071,574 | 4,321,905 | 27.4% | |
| Net Expenditure (revenue) after indirect allocations | 0 | 0 | 0 | 0 | 0 | 0 | 0 | 0 | |

Notes

- (1) Includes compensation pressure for existing water/wastewater staff complement of \$0.1M less mitigation impacts of student positon deferrals, waterfestival/wagon deferral and salary gapping totaling \$(0.5M).
- (2) Includes external legal pressure of \$0.3M less impacts by waterfestival/wagon deferral \$(0.1M).
- (3) Includes pressures related to chemicals of \$0.5M and Bio-solid of \$0.2M.
- (4) Includes pressures related to utilities of \$0.8M and property taxes of \$0.3M less utilities rebate of \$(0.4M).
- (5) Includes decrease in R&M of \$(0.2M).
- (6) Includes 1/2 deferral of the 2021 CSO funding of \$(2M). Corresponding decrease in Development Charge revenue of \$1M.
- (7) Includes base capital financing increase of \$0.5M, enhanced capital financing of \$1.2M and impacts of SNF WWTP with net impact of \$0.
- (8) Includes pressure related to business support/department allocation (i.e., self supported operations) of \$0.2M.
- (9) Safe Restart Funding of \$0.1M to offset COVID-19 related expenditures.

Waste Management Services Operating Budget and Requisition

BRCOTW CSD 66-2020

November 26, 2020

Helen Chamberlain, Director, Financial Management & Planning/Deputy

Treasurer



TWENTY21

NIAGARA REGION BUDGET

Waste Management Operating Budget & Requisition

November 26, 2020

2021 Waste Management Operating Budget Key Themes

Budget Strategy Responsive to COVID-19 Impacts

- Budget planning strategy of 2% in base expenditures for 2021
- however cost service delivery and new collection contract effective Oct 2020 requires 3.99% increase for 2021.

Balancing Affordability, Sustainability and Transparency

 Waste Stabilization Reserve used to mitigate increases over 2021 & 2022 (and 2020)

53

• 2023 provides for contract costs with sustainable funding

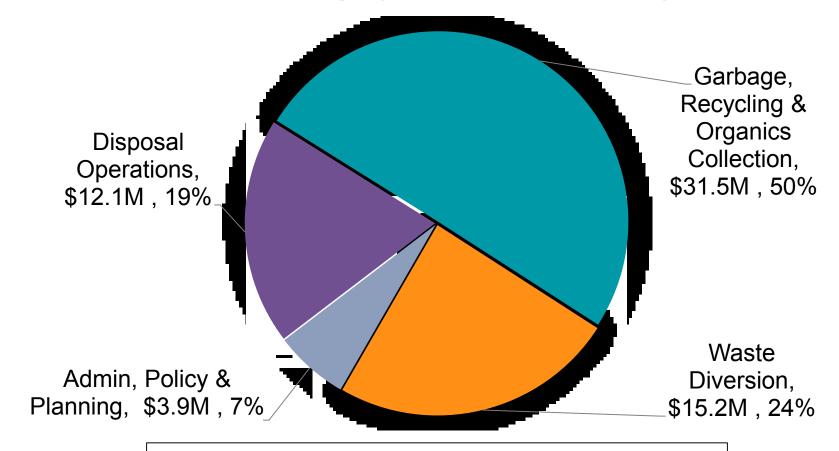
2021 Waste Management Operating Budget & Requisition What we're going to cover:

- Operating Budget Summary
- Requisition to Municipalities
- Risks and Opportunities
- Next Steps

2021 Budget Process

- ✓ Budget planning strategy set at 2%
- ✓ Staff developed budget that:
 - Manages existing service levels & contracts (first full year)
 - Mitigates impact on property owners
- ✓ Rate Workshop provided education and information
- ✓ BRC approval required

2021 Waste Management Operating Budget Where does the money go? Gross Budget = \$63M



Discretionary spending less than 3%

2021 Budget Pressures & Mitigations Accommodated Within 3.99% Increase

| 2021 Waste Management | Total | Total |
|--------------------------|---------|-------|
| Budget Summary | \$ | % |
| 2020 Net Requisition | 38,822 | |
| Gross Increase/Pressures | 5,938 | |
| Operating Subtotal | 44,760 | 15.3% |
| Mitigations | (4,263) | |
| COVID-19 | (126) | |
| Net Operating Increase | 1,549 | |
| 2021 Net Requisition | 40,371 | 3.99% |

2021 Budget Pressures Increase of \$5.9M on Net Requisition

- External Contract Related (\$7.8 million)
 - Curbside Collection (first full year), Recycling Purchases, Compost Processing
- Revenue (-\$1.8 million)
 - o End Market Revenue Increase, RPRA Funding, Bag Tag Revenue
- Miscellaneous Net (-\$0.1 million)
 - Decreased Debt Charges, Removal One-time Stabilization Reserve Funding

2021 Budget Mitigations Decrease of \$4.4M on Net Requisition

- Stabilization Reserve Funding (\$3.4 million)
 - Mitigate Costs Associated with New Collection Contract
- Eliminate Free Containers Exchange Program (\$0.1 million)
- Program Deferrals (\$0.7 million)
 - Tip Fee Exemption for Charities, Mattress Recycling Program, Diversion of Construction and Demolition Wood Products, Student Positions & Staffing Vacancies
- Safe Restart Funding to mitigate COVID-19 related costs (\$0.1 million)

2021 Waste Management Reserves Projections Inclusive of uses proposed in 2021 budget

| Reserve | Projected 2020 YE Balance | Projected 2021 YE Balance | Projected 2022 YE Balance | Projected 2023 YE Balance | Target Reserve Balance |
|-----------------------------|---------------------------------|---------------------------------|---------------------------------|---------------------------------|------------------------------|
| Waste Capital Reserve | \$2.1 | \$2.3 | \$0.0 | \$0.0 | \$7.0 |
| Landfill Liability Reserve | \$10.6 | \$9.6 | \$8.4 | \$8.8 | \$61.3 |
| Waste Stabilization Reserve | \$5.1 | \$1.7 | \$0.8 | \$1.4 | \$5.7 to \$8.6 |
| Total | \$17.8 | \$13.5 | \$9.1 | \$10.1 | \$74-77 |

Stabilization
Reserve used
to mitigate
annual increase
to 3.99%
(2021) & 9.98%
(2022)

In millions

2021 Waste Management Requisition Methodology

In place since 2011 (PWA 55-2011 Waste Management Services Financing Study), reflects consultation with LAMs

- Municipal requisition comprised of:
 - o Base services allocated on number of residential units in each municipality
 - Enhanced services specific for requesting municipality
- Resident special levy:
 - Determined by the Region for each municipality
 - Charged to property owners based on their property assessed values

2021 Waste Management Requisition Requisition to municipality

| Municipality | | 2020 Charges (\$000) | | 2021 Requisition (\$000) | | Difference | | | |
|---------------------|----|----------------------------|----|--------------------------------|----|-----------------------|----------------|--|--|
| | | | | | | ncrease/ Decrease) | % Increase/ | | |
| | | | | | | (\$000) | (Decrease) | | |
| Fort Erie | \$ | 2,954 | \$ | 3,067 | \$ | 114 | 3.85% | | |
| Grimsby | \$ | 2,121 | \$ | 2,220 | \$ | 100 | 4.70% | | |
| Lincoln | \$ | 1,770 | \$ | 1,845 | \$ | 75 | 4.21% | | |
| Niagara Falls | \$ | 7,615 | \$ | 7,915 | \$ | 300 | 3.94% | | |
| Niagara-on-the-Lake | \$ | 1,682 | \$ | 1,750 | \$ | 68 | 4.02% | | |
| Pelham | \$ | 1,343 | \$ | 1,400 | \$ | 58 | 4.30% | | |
| Port Colborne | \$ | 1,946 | \$ | 2,032 | \$ | 85 | 4.39% | | |
| St. Catharines | \$ | 11,816 | \$ | 12,254 | \$ | 437 | 3.70% | | |
| Thorold | \$ | 1,642 | \$ | 1,728 | \$ | 85 | 5.19% | | |
| Wainfleet | \$ | 601 | \$ | 622 | \$ | 22 | 3.60% | | |
| Welland | \$ | 4,355 | \$ | 4,511 | \$ | 155 | 3.57% | | |
| West Lincoln | \$ | 975 | \$ | 1,026 | \$ | 51 | 5.23% | | |
| Total | \$ | 38,822 | \$ | 40,371 | \$ | 1,549 | 3.99% | | |

Budget increase of 3.99%

Varies based on municipal households and enhanced services

2021 Waste Management Requisition

Cost for typical residential property

| Municipality | 2020 Final | | 2021 Draft (Based on 2020 tax policy) | | | Annual Increase/(Decrease) | | | Monthly | |
|---------------------|---|-----------|--|-------|--------|-------------------------------|------|-------|---------|------|
| | CVA | WM taxes | CVA | WM ta | axes | 9 | 5 | % | 9 | 5 |
| Fort Erie | 216,145 | \$ 152.17 | 216,145 | \$ 1 | 155.39 | \$ | 3.22 | 2.12% | \$ | 0.27 |
| Grimsby | 400,088 | \$ 163.11 | 400,088 | \$ 1 | 169.99 | \$ | 6.88 | 4.22% | \$ | 0.57 |
| Lincoln | 364,773 | \$ 159.96 | 364,773 | \$ 1 | 162.30 | \$ | 2.34 | 1.46% | \$ | 0.19 |
| Niagara Falls | 262,988 | \$ 139.79 | 262,988 | \$ 1 | 143.55 | \$ | 3.76 | 2.69% | \$ | 0.31 |
| Niagara-on-the-Lake | Based on fixed household amount determined by NOTL. | | | | | | | | | |
| Pelham | 364,292 | \$ 172.61 | 364,292 | \$ 1 | 174.93 | \$ | 2.32 | 1.35% | \$ | 0.19 |
| Port Colborne | 207,501 | \$ 185.74 | 207,501 | \$ 1 | 190.65 | \$ | 4.91 | 2.64% | \$ | 0.41 |
| St. Catharines | 259,643 | \$ 172.94 | 259,643 | \$ 1 | 178.61 | \$ | 5.68 | 3.28% | \$ | 0.47 |
| Thorold | 228,358 | \$ 138.12 | 228,358 | \$ 1 | 138.48 | \$ | 0.36 | 0.26% | \$ | 0.03 |
| Wainfleet | 273,324 | \$ 159.72 | 273,324 | \$ 1 | 163.38 | \$ | 3.66 | 2.29% | \$ | 0.30 |
| Welland | 214,079 | \$ 165.85 | 214,079 | \$ | 169.26 | \$ | 3.40 | 2.05% | \$ | 0.28 |
| West Lincoln | 323,030 | \$ 145.97 | 323,030 | \$ | 151.81 | \$ | 5.83 | 4.00% | \$ | 0.49 |

Increase ranges from \$0.36 to \$6.88 per year

2020 annual cost per household ranges from \$138 to \$186 2021 annual cost per household ranges from \$138 to \$191

2021 Waste Management Budget Risks & Opportunities

- Uncertainty around the Waste Free Ontario Act (Risk)
- Counterparty risk related to the waste collection contract for services that represents 49% (Risk)
- Student deferrals will cause decreased public education and outreach(Risk)
- Anticipated improvement to recycling commodity prices (Opportunity)
- Opportunities being explored in Waste Management Strategy (Opportunity)

Next Steps Approval & Requisition

- Discussion, review and approval of CSD 66-2020 today
- Council approval of budget and requisitions by-laws on December 17, 2020
- Communication of budget approval to LAMs
- Set 2021 Waste Management Tax Rates
 - Set for each LAM based on approved requisitions
 - o Rates built on 2021 tax policy decisions as approved by Council (April 2021)







Subject: 2021 Budget-Waste Management Services Operating Budget and

Requisition

Report to: Budget Review Committee of the Whole

Report date: Thursday, November 26, 2020

Recommendations

1. That the 2021 Waste Management Services net operating budget increase of \$1,548,984 or 3.99% inclusive of mitigations and reserve funding **BE APPROVED**;

- 2. That the 2021 Waste Management Services gross operating budget of \$62,677,760 and net budget of \$40,370,586 as per Appendix 3 of Report CSD 66-2020, **BE APPROVED**;
- 3. That the net budget amount of \$40,370,586 **BE APPORTIONED** between the local municipalities in accordance with the methodology approved in PWA 55-2011 as per Appendix 1;
- That the necessary by-laws BE PREPARED and PRESENTED to Council for consideration; and
- 5. That a copy of this Report **BE CIRCULATED** to the Local Area Municipalities.

Key Facts

- The proposed Waste Management Service (WMS) net budget represents a \$1.5 million increase, or 3.99% over 2020 as shown in Table 1.
- The proposed 2021 WMS operating base budget after proposed mitigations is above the budget planning strategy for 2021 of 2% before COVID-19 expenditures. Due to operating cost pressures of 15.3% primarily attributed to the first full year of the new collection contract, the budget does not include enhanced capital financing as per the budget planning strategy.
- In recognition that the budget planning strategy proposed 2021 increase be limited to 2%, the budget includes a Stabilization Reserve draw of \$3.4M which is able to reduce the budget increase to \$1.5 million or 3.99%.
- In 2020, staff forecasted a 9.8% increase each year for 2020 through to 2022 (increased to 9.9% in 2020 and 10.7% for 2021 and 2022 as a result of additional enhanced services as directed by Council). This strategy included significant use of

- the Waste Management Stabilization reserve funding over this same period to mitigate the pressure associated with the new collection contract award.
- Assessment growth for the Region and Area Municipalities has not been finalized however estimated assessment growth by municipality is summarized in Appendix 1. The Region's year-to-date overall assessment growth (as of November 3, 2020) is 1.33% for 2020, resulting in the net requisition increase to be approximately 2.66% (3.99% less 1.33%) with an average typically residential annual impact of \$3.85.
- The net requisition amount has been allocated in accordance with the methodology approved in PWA 55-2011. The impacts by municipality in Appendix 2 are affected by the budget increase as well as growth in households and the enhanced services (as requested and selected by each LAM)

Financial Considerations

The gross budget proposed for 2021 totals \$62.7 million with a net budget of \$40.4 million, which is a \$1.5 million or a 3.99% increase over 2020 as outlined in Table 1. The significant driver of the annual increase is the new collection contract for which 2021 is the first full year. The proposed 2021 budget does not include any increases as a result of program changes or new staffing initiatives. In an effort to meet Budget Planning Strategy, staffing levels for 2021 have decreased by one-temporary FTE and 7.2 student FTE positions from 2020 due to budget mitigation proposals described further on in this report.

A schedule providing the revenues and expenditures for 2020 and 2021 is included as Appendix 3. This appendix includes the 2020 budget and the 2021 budget including the percentage change for comparison.

Table 1 – 2021 Waste Management Gross & Net Budget ('000)

| | <u>2020</u> | <u>2021</u> | 2022 | <u>2023</u> | |
|------------------------------------|-------------|-------------|---------|-------------|--|
| Total Operating Expenditures | 50,653 | 56,957 | 58,810 | 60,194 | |
| Business Support | 1,624 | 1,586 | 1,604 | 1,656 | |
| Capital Transfer to Reserve & Debt | 4,948 | 4,136 | 4,190 | 4,190 | |
| Charges | 4,940 | 4,130 | 4,190 | 4,190 | |
| Gross Budget | 57,225 | 62,678 | 64,604 | 66,040 | |
| Less: Revenues | -16,800 | -18,735 | -19,303 | -21,356 | |
| Net Budget Requisition - Before | 40,425 | 43,942 | 45,301 | 44,684 | |
| Reserve Funding | 40,425 | 43,942 | 45,301 | 44,004 | |
| Safe Restart Funding: | | | | | |
| COVID-19 Related | 0 | -126 | 0 | 0 | |
| Expenditures | U | -120 | | U | |
| WM Stabilization Reserve: | | | | | |
| One-Time Items (2020) | -1,194 | 0 | 0 | 0 | |
| New Collection Contract | | | | | |
| Mitigation (2020-2022) / | -410 | -3,446 | -901 | 601 | |
| Replenishment Strategy (2023) | | | | | |
| Net Budget Requisition - After | 38,822 | 40,371 | 44,400 | 45,285 | |
| Reserve Funding | 30,022 | 40,371 | 44,400 | 45,265 | |
| Percentage Change | | 3.99% | 9.98% | 1.99% | |

Analysis

The 2021 WMS budget represents an increase of 3.99% over the approved 2020 net operating budget. In Table 2, the increases/pressures for 2021 are \$5.9 million before recommended mitigation measures totaling \$4.3 million.

Table 2 – Summary of Proposed Waste Management Budget with Pressures and Mitigations ('000)

| | Total | Total |
|--------------------------------------|---------|-------|
| Waste Management 2021 Budget Summary | \$ | % |
| 2020 Net Requisition | 38,822 | |
| Gross Increase/Pressures | 5,938 | |
| Operating Subtotal | 44,760 | 15.3% |
| Mitigations | (4,263) | |
| COVID-19 | (126) | |
| Net Operating Increase | 1,549 | |
| 2021 Net Requisition | 40,371 | 3.99% |

Increases/Pressures/Mitigation

The budget planning strategy of a 2% increase would provide for \$0.8 million additional funding for 2021 operating expenditures. Given the largely fixed cost nature of the operations (i.e., contract services, etc.) mitigation options focused on discretionary items that do not significantly impact the daily operations of the services. Recommended mitigations reduce the increase as much as possible without introducing risk in the future years due to lack of available reserves. The proposed mitigations will decrease the net requisition increase from 15.3% or \$5.9 million as identified in Table 2.

Approximately 51% of the gross budget is related to the waste collection followed by 24% for waste diversion, 19% for disposal operations and processing, with the remaining 6% of the budget for administration, policy and planning. As much of the program is delivered through partnerships with private service providers, 85% of the operating-related costs (before capital financing and business support) are in the form of outsourced costs (alternative service delivery) and are subject to contract escalations and conditions. Of total expenses, only approximately 3% are considered discretionary.

The 2021 net budget pressures of \$5.9 million and are largely comprised of the following:

- New Collection Contract (\$6.6 million) The new contract came into effect October 2020 with the first full year in 2021.
- Recyclable Purchases (\$0.6 million) due to increase in recycling commodity prices on Haldimand and Waterloo contracts based on recent trend.
- Compost Processing (\$0.4 million) additional tonnage estimate for compost material plus inflationary increase to per unit processing rate
- 2020 Reserve Funding (\$0.9 million) one-time draws from stabilization reserve in 2020 to mitigate requisition increase.
- End Market Revenue (-\$0.4 million) projected increase in 2021 material rates based on Q3 2020 actuals and projected trends.
- Debt Charges (-\$0.8 million) outstanding debt obligation associated with a previously completed capital works project has been satisfied in 2020.
- Resource Productivity & Recovery Authority (-\$1.3 million) Increase in funding as a result of the forecasted recovery percentage and historical financial results in 2019 for which the 2021 funding is based on.
- Bag Tag Revenue Fee Increase (-\$0.1 million) anticipated increase in sales based on trending due with no increase in per unit price.

External Disposal Services (-\$0.2 million) – reduction in landfill disposals as a result of the move to every other week waste collection under the new collections contract. The mitigations to the 2021 budget are -\$4.3 million and are comprised of the following:

- New Collection Contract Reserve Funding (-\$3.4 million) The 2020 budget proposed a three-year mitigation plan to assist in phasing in the increased costs of the new collection contract. The 2021 budget, recommends similar reserve funding from the WM stabilization reserve to reduce the annual increase.
- Student Positions Deferral & Salary Gapping (-\$0.3 million) Students supplement staff resources to enable staff to focus on special projects. Also included is a newly implemented salary gapping strategy, which estimates the savings due to staff turnover at approximately 1% of the proposed personnel budget.
- Eliminate Free Containers Exchange Program (-\$0.1 million) elimination of free exchanged bins will see additional revenue from bin sales for the Region.
- Defer Tip Fee Exemption for Charities (-\$0.2 million) until 2022— Charities currently receive an exemption from tip fees at Region facilities.
- Defer Mattress Recycling Program and Diversion of Construction and Demolition Wood Products until 2022 (-\$0.2 million) programs that support diversion of these materials from landfills.

Reserve Management

The operating budget includes a \$4.1 million transfer to reserves consistent with CSD 70-2017 - Waste Management Reserve Strategy, which included a strategy to fund waste management capital needs and landfill liability for closure and post-closure care. Waste Management reserve contributions are as follows:

- \$2.7 million to the Waste Capital Reserve to fund open landfill site and MRF capital.
- \$1.5 million to the Landfill Liability Reserve to fund the liability related to
 existing closed landfill site capital, and Humberstone and NR12 post-closure
 operating and capital, estimated at \$61.3 million in 2019. This will provide for
 operating revenues currently generated from operation of the landfills to address
 disposal costs in the future when the Region no longer has open landfills
 generating tipping fee revenue.
- No contributions to the Waste Stabilization Reserve the Reserve strategy called for an end to stabilization reserve contributions of \$0.4 million in 2021 as it was anticipated that the Reserve would reach the desired target balance (before mitigation usage).

Report CSD 70-2017 - Waste Management Reserve Strategy showed the WMS capital reserve in a positive position over the proceeding 10-year capital forecast period. The reserve is projected to be at \$2.1 million by the end of 2020 (net of capital commitments pending for the Environmental Centre Expansion of \$7.9 million) and to decrease to \$0 by the end of 2022 which limits the capital program each year to pay-as-you-go until the reserve is replenished in the future.

As noted in Table 3, the existing post-closure landfill liability is \$61.3 million. The projected balance of the Landfill Liability reserve for the end of 2020 is estimated at \$10.6 million, which is not adequate to address the future liability. As such, the contribution to the reserve continues as outlined above so that the Region is in a suitable position for the future.

As previously identified in Table 1, funding from the WMS stabilization reserve totalling \$3.4 million is proposed to mitigate the impacts of the new collection contract. The reserve funding is part of a multi-year strategy, which was originally presented with the 2020 budget deliberations. As noted in Table 3, the proposed strategy to utilize the WM stabilization reserve will reduce the reserve to near zero by the end of 2022. This approach does have risk, as there will be no stabilization funding available in the future to mitigate one-time pressures or in-year deficits, therefore contributions to the stabilization reserve will be evaluated each year. In the absence of reserve balances to fund year-end deficits, increases to future budgets will be required. The current multi-year budget includes \$0.6 million to partially replenish the stabilization reserve in 2023

Table 3 – WMS Forecasted Reserve Balances and Targets (\$M)

| Reserve | Projected 2020 YE Balance | Projected 2021 YE Balance | Projected 2022 YE Balance | Projected 2023 YE Balance | Target Reserve Balance |
|-----------------------------|---------------------------------|---------------------------------|---------------------------------|---------------------------------|------------------------------|
| Waste Capital Reserve | \$2.1 | \$2.3 | \$0.0 | \$0.0 | \$7.0 |
| Landfill Liability Reserve | \$10.6 | \$9.6 | \$8.4 | \$8.8 | \$61.3 |
| Waste Stabilization Reserve | \$5.1 | \$1.7 | \$0.8 | \$1.4 | \$5.7 to \$8.6 |
| Total | \$17.8 | \$13.5 | \$9.1 | \$10.1 | \$74-77 |

COVID-19 Impacts

Staff have identified \$0.1 million in COVID-19 related expenditures that will be offset from Safe Restart funding for 2021 waste management operations. These amounts primarily relate to enhanced cleaning and social distancing measures.

2021 Waste Management Requisition

The net requisition amount will be allocated in accordance with the methodology approved in PWA 55-2011. As such, base WMS costs will be apportioned based on the 2019 percentage of residential units in each municipality, while the enhanced collection services and associated disposal costs will be apportioned to the requesting municipalities.

The year-over-year increase in requisition amount by municipality before assessment growth equates to an increase ranging from 3.57% to 5.23% with an average increase of 3.99%, as outlined in Appendix 1.

The net requisition changes by municipality after year-to-date assessment growth (as at November 3, 2020) of 1.33% ranges from 0.27% to 4.24%. This range is the result of the differences in household growth between local area municipalities as well as net assessment growth. The WM levy is collected as a special levy with the Region establishing the tax rates for each municipality (with the exception of NOTL). Note that these are average impacts and the actual impact will vary on each individual property based on year-over-year assessment change relative to the average assessment change attributed to growth.

Appendix 2 provides the impacts of the WMS requisition for 2021 in comparison to 2020 on a cost per typical residential unit basis by area municipality. The 3.99% increase on the budget will impact the average residential property between \$0.36 to \$6.88 annually depending on the municipality (average annual impact of \$3.85).

Waste Management staff are reviewing the allocation methodology utilized for the WMS requisition between area municipalities. The current methodology was reaffirmed by Council in 2011 and has not been reviewed since that time. As part of the review, staff will engage the local area municipalities and review relevant legislation. No change will be proposed for 2021.

Risks & Opportunities

The proposed budget, like any budget, has a number of risks, as well as opportunities, which include:

 Recycling Commodity Prices –The market for commodities fluctuations. The 2021 commodity process are based on current market trends.

- Uncertainty around the Waste Free Ontario Act and the transition to extended producer responsibility and the impacts on the recycling facility.
- Other Price Risks the collection contract with the private sector contains a number of contract adjustments related to fuel prices and CPI. If these factors exceed the forecast, that could have a material impact on the budget.
- Counterparty risk related to the waste collection contract for services that represents 49% of WMS's 2021 total gross operating costs.
- Reserve mitigation utilize the Waste Management Stabilization Reserve to phase-in the pressure from the new collection contract that started in October 2020. This is projected to decrease reserve to a balance of \$0.8 million by the end of 2022. This may limit staff's ability to mitigate budget pressures as they arise (i.e. decreased end-market revenues) and could therefore result in increased pressure on future year budgets.
- Other mitigation measurers there are risks associated with all mitigations and details are included in supplementary business cases.

Alternatives Reviewed

None.

Relationship to Council Strategic Priorities

The 2021 WMS budget supports responsible growth and infrastructure planning and supports Council's objective of environmental sustainability and stewardship.

Other Pertinent Reports

PWA 55-2011 – Waste Management Services Financing Study

CSD 70-2017 – Waste Management Reserve Strategy

WMPSC-C 33 – 2018 Waste Management Tipping Fees

PW 61-2019 – Base Level Service for Waste Management Collection Contract

PW 65-2019 – Confidential – Pricing of Successful Proponents and Review of Optional Services for WM Collection Contract

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Appendices

Appendix 1 Proposed 2021 Requisition by Municipalities

2021 WM Requisition for Typical Residential Property by Appendix 2

Municipality

Waste Management – Schedule of Revenues and Expenditures Appendix 3

Proposed 2021 Requisition by Municipality

| | 2020 | | 2021 | | Difference | | | Growth Impact % | |
|----------------------|------|--------|---------|------------|------------|-----------|------------|-----------------|---------------|
| Municipality | | harges | ъ, | equisition | | Increase/ | % | Taxable | Net Increase/ |
| Muriicipality | | \$000) | 176 | (\$000) | (| Decrease) | Increase/ | Assessment | (Decrease) |
| | (| φυυυ) | (\$000) | | | (\$000) | (Decrease) | Growth (%)* | (%) |
| Fort Erie | \$ | 2,954 | \$ | 3,067 | \$ | 114 | 3.85% | 1.69% | 2.15% |
| Grimsby | \$ | 2,121 | \$ | 2,220 | \$ | 100 | 4.70% | 0.46% | 4.24% |
| Lincoln | \$ | 1,770 | \$ | 1,845 | \$ | 75 | 4.21% | 2.71% | 1.50% |
| Niagara Falls | \$ | 7,615 | \$ | 7,915 | \$ | 300 | 3.94% | 1.22% | 2.72% |
| Niagara-on-the-Lake* | \$ | 1,682 | \$ | 1,750 | \$ | 68 | 4.02% | 1.23% | 2.78% |
| Pelham | \$ | 1,343 | \$ | 1,400 | \$ | 58 | 4.30% | 2.91% | 1.38% |
| Port Colborne | \$ | 1,946 | \$ | 2,032 | \$ | 85 | 4.39% | 1.70% | 2.69% |
| St. Catharines | \$ | 11,816 | \$ | 12,254 | \$ | 437 | 3.70% | 0.41% | 3.30% |
| Thorold | \$ | 1,642 | \$ | 1,728 | \$ | 85 | 5.19% | 4.91% | 0.27% |
| Wainfleet | \$ | 601 | \$ | 622 | \$ | 22 | 3.60% | 1.28% | 2.32% |
| Welland | \$ | 4,355 | \$ | 4,511 | \$ | 155 | 3.57% | 1.49% | 2.08% |
| West Lincoln | \$ | 975 | \$ | 1,026 | \$ | 51 | 5.23% | 1.18% | 4.04% |
| Total | \$ | 38,822 | \$ | 40,371 | \$ | 1,549 | 3.99% | 1.33% | 2.66% |

Change in Residential Units - 2021 Budget over 2020 Budget

| | | | Diffe | rence |
|---------------------|-------------------------------------|-------------------------------------|-------------------------|---------------------------|
| Municipality | Residential Units 2020 Budget | Residential Units 2021 Budget | Increase/ (Decrease) | % Increase/ (Decrease) |
| Fort Erie | 15,697 | 15,792 | 95 | 0.61% |
| Grimsby | 11,175 | 11,297 | 122 | 1.09% |
| Lincoln | 9,305 | 9,363 | 58 | 0.62% |
| Niagara Falls | 38,306 | 38,496 | 190 | 0.50% |
| Niagara-on-the-Lake | 8,605 | 8,711 | 106 | 1.23% |
| Pelham | 7,064 | 7,097 | 33 | 0.47% |
| Port Colborne | 10,304 | 10,313 | 9 | 0.09% |
| St. Catharines | 59,879 | 60,012 | 133 | 0.22% |
| Thorold | 8,510 | 8,608 | 98 | 1.15% |
| Wainfleet | 3,220 | 3,231 | 11 | 0.34% |
| Welland | 23,293 | 23,415 | 122 | 0.52% |
| West Lincoln | 5,399 | 5,462 | 63 | 1.17% |
| Total | 200,757 | 201,797 | 1,040 | 0.52% |

^{*} NOTL assessment growth value on increase in residential units NOT CVA (as per NOTL requisition methodology).
* Total taxable assessment growth percentage of 1.33% represents Niagara actual growth for 2020 as of November 3, 2020

2021 WM Requisition For Typical Residential Property by Municipality

| NA. unicipalita | 2020 Final 2021 Draft ³ | | | 2021 Draft ³ | | Ann | Monthly | |
|----------------------------------|------------------------------------|-----------|------------------|-------------------------|-----------|---------|---------|---------|
| Municipality | CVA ¹ | WM taxes | CVA ¹ | WM Tax Rate | WM taxes | \$ | % | \$ |
| Fort Erie | 216,145 | \$ 152.17 | 216,145 | 0.00071891 | \$ 155.39 | \$ 3.22 | 2.12% | \$ 0.27 |
| Grimsby | 400,088 | \$ 163.11 | 400,088 | 0.00042489 | \$ 169.99 | \$ 6.88 | 4.22% | \$ 0.57 |
| Lincoln | 364,773 | \$ 159.96 | 364,773 | 0.00044494 | \$ 162.30 | \$ 2.34 | 1.46% | \$ 0.19 |
| Niagara Falls | 262,988 | \$ 139.79 | 262,988 | 0.00054585 | \$ 143.55 | \$ 3.76 | 2.69% | \$ 0.31 |
| Niagara-on-the-Lake ² | | | | | | | | |
| Pelham | 364,292 | \$ 172.61 | 364,292 | 0.00048019 | \$ 174.93 | \$ 2.32 | 1.35% | \$ 0.19 |
| Port Colborne | 207,501 | \$ 185.74 | 207,501 | 0.00091878 | \$ 190.65 | \$ 4.91 | 2.64% | \$ 0.41 |
| St. Catharines | 259,643 | \$ 172.94 | 259,643 | 0.00068792 | \$ 178.61 | \$ 5.68 | 3.28% | \$ 0.47 |
| Thorold | 228,358 | \$ 138.12 | 228,358 | 0.00060641 | \$ 138.48 | \$ 0.36 | 0.26% | \$ 0.03 |
| Wainfleet | 273,324 | \$ 159.72 | 273,324 | 0.00059775 | \$ 163.38 | \$ 3.66 | 2.29% | \$ 0.30 |
| Welland | 214,079 | \$ 165.85 | 214,079 | 0.00079062 | \$ 169.26 | \$ 3.40 | 2.05% | \$ 0.28 |
| West Lincoln | 323,030 | \$ 145.97 | 323,030 | 0.00046995 | \$ 151.81 | \$ 5.83 | 4.00% | \$ 0.49 |

¹ 2020 and 2021 average CVA based on average value from 2020 tax policy study. No change from 2020 to 2021 as a result of Provincial one year delay of new assessment cycle.

² NOTL charge to residents based on fixed household amount.

³ 2021 draft WM rates based on 2020 tax policy, 2021 draft requisition amounts and 2021 estimated returned roll assessment values.

| Object of Expenditure | 2020 WMS Budget Total (\$) | 2021 WMS Budget Total (\$) | Total Variance (\$) | Combined Variance (%) | Note |
|---|----------------------------------|----------------------------------|------------------------|-----------------------|---------------|
| A_40000AB Compensation | 3,923,106 | 3,574,470 | (348,636) | (8.9%) | (1) |
| A_41000AB Administrative | 1,296,112 | 746,504 | (549,608) | (42.4%) | |
| A_44000AB Operational & Supply | 42,447,824 | 49,749,724 | 7,301,900 | 17.2% | (2) |
| A_50000AB Occupancy & Infrastructure | 1,453,183 | 1,620,477 | 167,294 | 11.5% | |
| A_52000AB Equipment, Vehicles,Technology | 1,214,097 | 1,150,164 | (63,933) | (5.3%) | |
| A_56000AB Partnership, Rebate, Exemption | 188,906 | 0 | (188,906) | (100.0%) | (3) |
| A_75100AC Transfers To Funds | 4,135,500 | 4,135,500 | 0 | 0.0% | |
| A_60000AC Allocation Between Departments | 129,808 | 115,321 | (14,487) | (11.2%) | |
| Gross Expenditure Subtotal | 54,788,537 | 61,092,161 | 6,303,624 | 11.5% | |
| A_30000AB Taxation | (38,821,603) | (40,370,585) | (1,548,982) | 4.0% | |
| A_32400AB By-Law Charges & Sales | (11,609,056) | (12,269,077) | (660,021) | 5.7% | (4) |
| A_34950AB Other Revenue | (5,190,883) | (6,466,388) | (1,275,505) | 24.6% | (5) |
| A_75000AC Transfers From Funds | (1,603,653) | (3,571,710) | (1,968,057) | 122.7% | (6) |
| Gross Revenue Subtotal | (57,225,194) | (62,677,760) | (5,452,564) | 9.5% | |
| Net Expenditure (revenue) before indirect | (2 A26 657) | (4 595 500) | 851,058 | (24.00/.) | |
| allocations | (2,436,657) | (1,585,599) | 051,050 | (34.9%) | |
| A_70000AC Indirect Allocation | 1,498,760 | 1,507,622 | 8,862 | 0.6% | |
| A_70200AC Capital Financing Allocation | 937,897 | 77,977 | (859,920) | (91.7%) | (7) |
| Allocation Subtotal | 2,436,657 | 1,585,599 | (851,058) | (34.9%) | |
| Net Expenditure (revenue) after indirect | 0 | 0 | 0 | 0 | - |
| allocations | <u> </u> | <u> </u> | | | |

Notes:

- (1) includes mitigations of student position deferral and salary gapping of \$(0.3M).
- (2) Includes pressures related to the new collection contract first full year of \$6.6M, recycling purchases of \$0.6M, compost processing of \$0.4M less the savings associated with external disposal services of \$(0.2M).
- (3) Includes proposed mitigation impacts associated with eliminating tip fee exemption for charities of \$(0.2M).
- (4) Includes increased revenue associated with the elimination of free container exchange of \$(0.1M), bag tag sales volume increase of \$(0.1M) and end market recycling revenue of \$(0.4M).
- (5) Includes increase in revenue from the resource productivity and recovery authority of \$(1.3M).
- (6) Includes proposed stabilization reserve mitigation measure of \$(3.4M) for 2021 less one-time stablization reserve draw in 2020 of \$0.9M.
- (7) Includes decrease as a result of satisfying outstanding debt obligation of \$(0.8M).



Subject: 2021 Capital Budget

Report to: Budget Review Committee of the Whole

Report date: Thursday, October 15, 2020

Recommendations

- 1. That the 2021 Capital Budget for the Niagara Regional Departments and Agencies, Boards and Commissions of \$501,505,722 as per **Appendix 1** to CSD 58-2020, **BE APPROVED** pending final by-law approval anticipated to be on January 21, 2021.
- 2. That an incremental transfer to the Capital Levy Reserve of \$2,046,910 or 1.00% of the departmental share of the levy **BE REFERRED** to the 2021 Operating budget.
- That \$5,300 for the incremental operating costs of capital projects as per **Appendix 7 BE REFERRED** for consideration as part of the 2021 Operating Budget to be funded from Assessment Growth.
- That \$5,230,000 for the incremental operating costs of capital projects as per Appendix 7 BE REFERRED for consideration as part of the 2021 Rate Budget.
- 5. That financing in the amount of \$215,130,104 gross and \$182,450,742 net **BE**INITIATED upon approval of the 2021 Capital Budget and **BE ALLOCATED** to the projects as summarized in **Appendix 4** to CSD 58-2020;
- 6. That the necessary by-laws **BE PREPARED** and **PRESENTED** to Council for consideration to coincide with the approval of the operating budget.

Key Facts

- The purpose of this report is to recommend the 2021 capital budget of \$501.51
 million with 127 projects that have been prioritized through the Corporate Asset
 Management Resource Allocation (CAMRA) Model. All capital projects were
 evaluated and ranked with CAMRA based on a risk calculated return on investment
 (RROI).
- Included in the capital budget is the South Niagara Falls Wastewater Treatment Plant (SNF WWTP) Project which is \$320 million or 64% of the 2021 Capital Budget.

- All recommended capital projects are supported by business cases included in eScribe. 117 projects are to be initiated and 4 projects are to be partially initiated concurrently with the approval of the 2021 Capital Budget (Appendix 4). There are 10 capital projects, in the amount of \$286.37 million, that will be brought forward for initiation at a later date once further information is available (Appendix 4).
- Capital funding was allocated to projects in alignment with the principles of the Capital Financing Policy inclusive of 1% increase of the departmental share of the levy and rate budgets in accordance with the 2021 budget planning report.

Financial Considerations

The proposed 2021 Capital Budget of \$501.51 million (\$85.76 million Levy Capital Budget and \$415.75 million Rate Capital Budget) is included in **Appendix 1**.

The 2021 Capital Budget being presented is funded as follows:

Table 1: Levy Capital Funding Sources 2020 vs 2021

| | 2020 | 2021 |
|--------------------------|--------------|--------------|
| Regional Funding: | | |
| Reserves | \$39,822,935 | \$39,698,091 |
| Debt for Long Term Care | 129,187,000 | - |
| Debt | 15,762,650 | 25,000,000 |
| | 184,772,585 | 63,098,091 |
| External Funding: | | |
| Area Municipalities | 2,700,000 | 3,950,000 |
| Federal Gas Tax | 10,348,900 | 11,000,000 |
| Other External | 12,621,546 | 1,289,862 |
| | 25,670,466 | 16,239,862 |
| Development Charges (DC) | 59,956,458 | 4,819,500 |
| Total | 270,399,489 | 85,757,453 |

Table 2: Rate Capital Funding Sources 2020 vs 2021

| | 2020 | 2021 |
|----------------------------|--------------|--------------|
| Regional Funding: | | |
| Reserves | \$83,994,830 | \$64,932,000 |
| Debt | - | 82,988,565 |
| | 83,994,830 | 147,920,565 |
| External Funding: | | |
| Federal Gas Tax | 4,000,000 | 3,000,000 |
| Unconfirmed Grants (SNF) | - | 108,000,000 |
| Other External | 800,000 | - |
| | 4,800,000 | 111,000,000 |
| | | |
| Debt - Development Charges | - | 148,207,703 |
| Development Charges | 16,330,570 | 8,620,000 |
| Total | 105,125,400 | 415,748,269 |

Assumptions for the funding are as follows:

- The Capital Financing Policy has a strategy for establishing adequate levels of funding for capital projects that address sustainment, growth and new strategic investments. This policy was utilized for funding decisions in the 2021 Capital Budget.
- Reserves Reserves were allocated to infrastructure renewal projects
 - A levy increase of 1% (\$2.05 million) was recommend in the 2021 budget planning strategy to support the infrastructure deficit and Capital Financing Strategy. If the increase is not approved, an additional \$2.05 million of levy capital projects will have to be deferred or reduced (Appendix 3).
 - At the end of 2021; General Capital Levy and Infrastructure Deficit Reduction Reserves is forecasted to be \$1 million, Water Reserve is forecasted to be \$60 million, Wastewater Reserve is forecasted to be \$2 million, and Waste Management reserve is forecasted to be \$0.5 million. The 9-year forecast of capital reserve balances are in **Appendix 6.**
 - Closures of 53 Capital projects and budget reductions provided \$9.6 million in funding for the 2021 Capital Budget.

• **Debt** – Debt was allocated to growth projects as identified within the DC background study, projects that provided net-new assets to the Region or

projects that leveraged external funding sources.

 No increase in the debt charge budget with the exception of accommodating the SNF WWTP and the Safe Drinking Water Act financial plan. The impacts to the debt metrics and trends are identified in Appendix 5. While Niagara is the highest compared to the average of comparable Regions in 7 debt metrics, it is still below the Municipal Act debt threshold of an annual repayment limit of 25% (2021 – 8.30%).

- Area Municipality Contributions from local area municipalities are used for Capital projects in which Niagara Region projects incorporate some element of Local Area Municipality owned infrastructure.
- Federal Gas Tax Annual allocation from the Federal Government of approximately \$14 million is provided to the Niagara Region every year to spend on infrastructure projects and is allocated to projects in accordance with the transfer payment agreement.
- Unconfirmed Grants SNF Unconfirmed \$108 million estimated provincial and federal contribution for the SNF WWTP based on historical grant funding formulas. Confirmation of this grant is required in order for the SNF WWTP projects to proceed to construction phase.
- Other External Confirmed contributions from 3rd parties, provincial and federal governments for capital projects were leveraged where possible.
- **Debt Development charges** 70% of the net cost of the SNF WWTP projects are recoverable by DCs. Since the collection of DC receipts from the resulting growth of the project will occur after the project is done, debenture financing will be required with the future annual debt payments funding from DC receipts
- Development charges \$13.4 million have been maximized in accordance with the background study for growth related projects.

Operating impacts with capital

To align with the budget planning by-law, the impacts of operating these capital projects will be recommended to be funded through assessment growth for more transparency into the incremental revenues, expenditures or cost savings. This information is reported on the capital data sheets within the Budget detail on eScribe. A summary of the operating impacts can be seen in **Appendix 7.** Preliminary estimates of net assessment growth amount to \$3.9 million. Assessment growth will be allocated based on the budget planning bylaw's methodology when the operating budget is presented to the Budget Review Committee of the Whole in January. The remaining net assessment

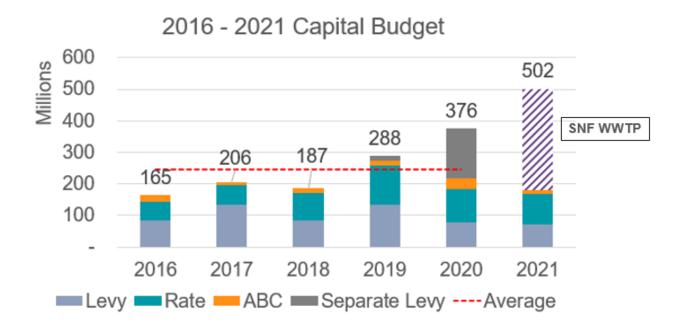
growth may be recommended for the projected levy 2021 operating costs of capital of \$5,300.

The projected rate 2021 operating cost of capital is \$5,230,000. The entire amount is related to the SNF WWTP. This operating cost will be accommodated within 2% budget planning on the rate budget. Additional breakdown into the rate operating impacts of capital can be found in PW 39-2020 South Niagara Falls Wastewater Treatment Plant Update.

South Niagara Falls Wastewater Projects and Development Charge Debt

As seen in Chart 1, The South Niagara Falls Wastewater Treatment Project comprises 64% of the 2021 Capital Budget. As identified in PW 39-2020, the SNF WWTP projects are being included in 2021 so that the project can begin the environmental assessment, planning and land acquisition. Due to the size of request, DC Debt will be used as a new method of financing in the 2021 Capital Budget.

Chart 1: 2016 - 2021 Capital Budget Trend



It is common that the infrastructure must be build first in order to open up the opportunity area for development which will in turn generate future development charges. As a result the Region will issue DC debt that will be funded with future DC

receipts (which is a practice adopted by municipalities). This required \$212 million of debt of which \$148 million will be recovered through future DC receipts.

 Table 3: Funding Breakdown of South Niagara Falls Wastewater Projects

| | Amount (in millions) |
|----------------------------|----------------------|
| Gross Cost | \$320.20 |
| | |
| Unconfirmed Grants | \$108.00 |
| Debt - Development Charges | \$148.20 |
| Debt - Rates | \$64.00 |
| Total Funding | \$320.20 |

9 Year Forecast Financing Strategy

The 10-year capital program is \$3.03 billion with an estimated funding deficit of \$0.82 billion (\$763 million levy, \$60 million rate) (**Appendix 8**). This amount changes every year due to the timing of projects and new funding assumptions. Changes from the prior year forecast funding deficit of \$1.2 billion are primarily due to the following:

- The 10-year forecast is \$30M greater than the prior year
- The 10-year Water and Wastewater financial plan has been revised to reflect a recommended increase of 2% for 2021 and 5.15% for the 9 year forecast as per the Safe Drinking Water Act Financial plan. These projected increases to capital contributions will decrease the funding gap by \$400 million.

Analysis

Corporate Prioritization Process

In 2019, Council approved the Asset Management Office. Their mandate is to manage capital assets through a co-ordinated approach to ensure the desired level of service in the Asset Management Plan is achieved against the potential risk of failure due to deferrals from a lack of funding.

The Asset Management Office piloted for the 2021 capital budget a corporate capital project prioritization process. The new process known as Corporate Asset Management Resource Allocation (CAMRA) is a methodology to prioritize all capital projects submitted for the 2021 Capital Budget based on risk calculated return on investment which assigns a score based on the following:

- Environmental, social and economic risk assessment
- Alignment to council priorities
- Impact on the funding strategy

In co-ordination with the principles of the Capital Financing Policy, the model optimized the allocation of available funding to projects with the highest RROI.

Incorporated within CAMRA's environmental and social risk assessment is consideration of health, safety and wellbeing. This is aligned with steps from the Health Equity Informed Planning (HEIP) project, part of the Council Strategic Priority, fostering a healthy and vibrant community. This project involves incorporating Health Impact Assessments into planning processes at the Region. One of the objectives of this assessment is to identify health and health equity impacts within projects in order to maximize positive impacts and reduce negative impacts on health, leading to safer, more inclusive, affordable and accessible human services.

A team led by the Diversity, Equity and Inclusion Program Manager is piloting a Health Impact Assessment process in relation to capital projects over the next few months.

Capital Financing Sustainability and Asset Management Plan

The 2017 comprehensive Asset Management Plan was utilized in the 2021 budget cycle to identify existing assets for replacements. In the 2021 Capital Budget, 44% (2020 – 55%) of the projects are directly attributable to the AMP.

In 2017, Council approved the creation of the Infrastructure Deficit Reduction reserve through a 1% increase on the levy. The establishment of the reserve was the first step in a long-term capital financing strategy to reduce the infrastructure funding gap. Since the creation of this reserve, it has funded \$17.1 million of Capital projects which are identified in **Appendix 2**.

Per CSD 41-2019 Capital Financing Policy, it was identified that an estimated 2.16% annually for the next ten years was required to eliminate the infrastructure deficit. Recognizing the impact of COVID-19, the budget planning strategy proposed a 1% increase for capital. The 1% of departmental share of the levy (excluding agencies boards and commissions) equates to a 0.52% of the consolidated levy increase. Inclusive of the incremental 0.52% (\$2 million) of the levy budget, the annual contributions to general capital levy capital reserves will be \$19.9 million. The target based on the 2017 Asset Management Plan's annual asset renewal investment is \$66 million.

Table 3: Tax Levy Impact: Capital Funding Strategy vs Capital Budget proposed

| | Amount | % of Tax levy |
|--|---------------|---------------|
| | (in millions) | |
| Requirement for Asset Management | \$8.48 | 2.16% |
| identified in Capital Funding Strategy | | |
| 1% of Departmental Share of Levy | <u>\$2.05</u> | 0.52% |
| Difference | \$6.43 | 1.64% |

Supporting Growth

In the 2021 Capital Budget, \$161.6 million or 32% (2020 - 20%) of the gross request is growth related, therefore eligible to be financed through DCs. This is an increase of \$85.4 million from the 2020 Capital budget and is reflective of the continued investment in growth.

Alternatives Reviewed

No alternatives were reviewed. Information will continue to be developed, analysed and summarized for the Rate, ABC and Operating Budget Review Committee to facilitate decision making. Council will have the opportunity to consider all options throughout the budget process.

Relationship to Council Strategic Priorities

The 2021 Capital Budget aligns with the approved Niagara Region's 2019 – 2022 Council Strategic Plan. The following is the percentage of gross capital expenditures aligned to each strategic priority:

- 51.5%, Responsible growth and infrastructure planning and Sustainable and Engagement Government - Sustainable investments in transportation, transit and infrastructure and a commitment to high quality, efficient, fiscally sustainable and coordinated core services through enhanced communication, partnerships and collaborations with the community.
- 48.5%, Businesses and Economic Growth and Healthy and Vibrant Community -A coordinated approach to fostering economic growth in Niagara and foster a high quality of life through safe, healthy and inclusive neighbourhoods through the delivery of quality, affordable and accessible human services.

Other Pertinent Reports

| <u>CSD 21 – 2017</u> | Asset Management Plan |
|----------------------|---|
| CSD 51 - 2019 | Capital Financing Policy |
| CSD 41 - 2020 | 2021 Budget Planning |
| CSD 63 - 2017 | Regional Development Charges and Proposed By-law |
| CSD 65 - 2019 | Budget Planning By-law |
| PDS 37 – 2016 | Niagara 2041 Growth Strategy - Local Municipal Growth Allocations |
| PW 22 – 2017 | 2016 Water & Wastewater Master Servicing Plan Update |
| PW 39 – 2020 | South Niagara Falls Update |
| TSC-C 3 – 2017 | Niagara Region Transportation Master Plan |
| | |

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Submitted by:

Ron Tripp, P.Eng.

Acting Chief Administrative Officer

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Appendices

| Appendix 1 | 2021 Capital Budget Summary by Department with Funding |
|------------|---|
| Appendix 2 | Projects Allocated Infrastructure Deficit Reduction Funding |
| Appendix 3 | Projects Allocated 1% Levy increase |
| Appendix 4 | 2021 Capital Projects Initiation Status |
| Appendix 5 | Debt Information |
| Appendix 6 | Capital Reserve Balances |
| Appendix 7 | Operating Impacts of Capital |

Appendix 8 2021 – 2030s Capital Budget and Nine Year Forecast

Appendix 9 Treasurer's Certificate

2021 Capital Budget by Department

| | Gross Capital Request | Reserves | Debt* | Development Charges | Federal Gas Tax | Area Municipality | Other External | Total Funding |
|---------------------------------|--------------------------|-------------|-------------|------------------------|--------------------|----------------------|-------------------|---------------|
| Community Services | 795,051 | 795,051 | 0 | 0 | 0 | 0 | 0 | 795,051 |
| Corporate Services | 10,397,500 | 2,637,500 | 7,760,000 | 0 | 0 | 0 | 0 | 10,397,500 |
| Corporate Administration | 400,000 | 400,000 | 0 | 0 | 0 | 0 | 0 | 400,000 |
| NRPS | 7,438,500 | 2,838,500 | 4,600,000 | 0 | 0 | 0 | 0 | 7,438,500 |
| Public Health | 5,051,402 | 5,051,402 | 0 | 0 | 0 | 0 | 0 | 5,051,402 |
| Regional Housing | 7,280,000 | 1,162,415 | 5,677,723 | 0 | 0 | 0 | 439,862 | 7,280,000 |
| Transportation | 54,395,000 | 26,813,223 | 6,962,277 | 4,819,500 | 11,000,000 | 3,950,000 | 850,000 | 54,395,000 |
| Waste Management | 4,927,000 | 4,927,000 | 0 | 0 | 0 | 0 | 0 | 4,927,000 |
| Wastewater | 380,121,269 | 35,565,000 | 231,196,269 | 2,360,000 | 3,000,000 | 0 | 108,000,000 | 380,121,269 |
| Water | 30,700,000 | 24,440,000 | 0 | 6,260,000 | 0 | 0 | 0 | 30,700,000 |
| Total | 501,505,722 | 104,630,091 | 256,196,269 | 13,439,500 | 14,000,000 | 3,950,000 | 109,289,862 | 501,505,722 |

^{* \$146.2}M of Debt will be recovered by future development charge reciepts.

Projects Allocated 1% Infrastructure Deficit Reduction Funding

The following are capital projects financed with the 1% infrastructure deficit reduction reserve since 2017

Historically Approved

| HIStorically | Historically Approved | | | | | | |
|--------------|--|---------------|--|--|--|--|--|
| Project ID | Project Name | IDR Funded | | | | | |
| 10RC0627 | 38-QEW/Fourth – St. Catharines | \$500,000 | | | | | |
| 10RC0816 | 57-Thorold Stone Road Extension –Niagara Falls | 1,643,022 | | | | | |
| 10RC1329 | 10-Livingston / QEW - Grimsby | 1,650,000 | | | | | |
| 10RC1354 | 87-Third/Seventh- St. Catharines | 44,234 | | | | | |
| 10RC1554 | Glendale Ave Interchange @ QEW | 250,000 | | | | | |
| 10RC1559 | 69-Wessel/Centre Phase 3 - Lincoln | 450,000 | | | | | |
| 10RC1560 | 1-Albert/Lakeshore- Fort Erie | 936,000 | | | | | |
| 10RC1562 | RR 42 - Ontario Street EA St. Catharines | 1,260,000 | | | | | |
| 10RC1567 | 27-Prince Charles Drive /Lincoln- Welland | 945,000 | | | | | |
| 20000145 | 63-Wellandport/Com Centre- West Lincoln | 270,000 | | | | | |
| 20000147 | 89-Welland Canal / Homer - NOTL | 270,000 | | | | | |
| 20000319 | St Davids Road East – Thorold | 1,158,576 | | | | | |
| 20000497 | 2017-Interchange St Davids @ 406 - Thorold | 1,140,000 | | | | | |
| 20000658 | 18-Struct Rehab -Mewburn@CNR Tracks- Niagara Falls | 75,000 | | | | | |
| 20000660 | 18-Rehab 56-Glendale to St Davids -Thorold | 180,000 | | | | | |
| 20000662 | 18-Intersection Improvement -81 @ Main & 19th-Lincoln | 500,000 | | | | | |
| 20000667 | 18-Rehab 49 – Hydro Electric PC to Wilson P2-Niagara Falls | 255,000 | | | | | |
| 20000668 | 18-Rehab 81- Burgoyne to CNR-St. Catharines | 450,000 | | | | | |
| 20000895 | 19-Intersection Improvement RR 24 Victoria Ave – Niagara Falls | 500,000 | | | | | |
| 20000898 | 19-Rds Rehab - RR 72 Louth St – St. Catharines | 300,000 | | | | | |
| 20000929 | 19- Intersection Improvement - RR46 Geneva St – St. Catharines | 1,000,000 | | | | | |
| Total | | \$13,776,832 | | | | | |

Proposed with the 2021 Capital Budget

| Project ID | Project Name | IDR Funded |
|------------|---|---------------|
| 20001350 | 21- Code and Legislative Compliance Program | \$258,691 |
| 20001323 | 21- Rds Rehab – Misc Construction | 250,000 |
| 20001433 | 21- EMS King St. Base Parking Lot Refurbishment and And Retaining Wall Repair | 400,000 |
| 20001400 | 21- Annual – EMS Ambulance and Equipment Replacement | 2,028,958 |
| Total | | \$3,352,000 |

Projects Allocated 1% Budget Planning

The following are capital projects financed with the 1% budget planning.

| Project ID | Project Name | 1% Budget Planning |
|------------|---|--------------------|
| J_20001402 | 21- EMS Intraosseous Needles | 103,313 |
| J_20001440 | 21- EMS New Ambulance plus Equipment | 290,527 |
| J_20001320 | 21- Ann-Line Marking | 200,000 |
| J_20001338 | 21- LTC Homes – Machinery & Equipment | 172,687 |
| J_20001399 | 21- NRH – Annual Building Capital Program | 1,280,383 |
| Total | | \$2,046,910 |

2021 Capital Projects Initiated Concurrent with Budget Approval

| Program | Project ID | Project Name | Gross Capital Request | Reserves | Debt | Development Charges | Federal Gas Tax | Local Area Municipality | Other External |
|------------------------------------|------------|--|--------------------------|-----------|-----------|------------------------|--------------------|----------------------------|-------------------|
| Community Services | J_20001336 | 21- LTC Homes - Bed Replacement | 195,481 | 195,481 | - | - | - | - | - |
| | J_20001337 | 21 - LTC Homes - Resident Care Equipment | 426,883 | 426,883 | - | - | - | - | - |
| | J_20001338 | 21 - LTC Homes - Machinery & Equipment | 172,687 | 172,687 | - | - | - | - | - |
| Community Services Total | | | 795,051 | 795,051 | - | - | - | - | - |
| Corporate Administration | J_20001341 | 21-HRIS Development | 400,000 | 400,000 | - | - | - | - | - |
| Corporate Administration Total | | | 400,000 | 400,000 | - | - | - | - | - |
| Corporate Services | J_20001348 | 21-Court Scheduling Modernization | 150,000 | 150,000 | - | - | - | - | - |
| | J_20001421 | 21-Telecom Infrastructure – End of Life Voice Speech Attendant | 100,000 | 100,000 | - | - | - | - | - |
| | J_20001349 | 21-Server Infrastructure – End of Life Asset Replacement | 600,000 | 600,000 | - | - | - | - | - |
| | J_20001350 | 21-Code and Legislative Compliance Program | 290,000 | 290,000 | - | - | - | - | - |
| | J_20001432 | EMS - NOTL Separation Of Utilities From Hospital And Generator Installation | 350,000 | 350,000 | - | - | - | - | - |
| | J_20001433 | 21-EMS - King St. Base Parking Lot Refurbishment and And Retaining Wall Repair | 400,000 | 400,000 | - | - | - | - | - |
| | J_20001351 | 21-NRPS - HQ Interior Door Retrofit | 150,000 | 150,000 | - | - | - | - | - |
| | J_20001435 | 21-PW - Welland Yard Oil Separator And Holding Tank Replacement | 100,000 | 100,000 | - | - | - | - | - |
| | J_20001271 | Backup 911 Call Centre Relocation | 7,760,000 | - | 7,760,000 | - | - | - | - |
| | J_20001353 | 21-Wainfleet Beach - Long Term Sustainability | 70,000 | 70,000 | - | - | - | - | - |
| | J_20000107 | Bldg Ext - Emerg Srvc - Roof | 427,500 | 427,500 | - | - | - | - | - |
| Corporate Services Total | | | 10,397,500 | 2,637,500 | 7,760,000 | - | - | - | - |
| Niagara Regional Housing | J_20001340 | 21-NRH - Annual Emergency Capital Program | 200,000 | 200,000 | - | - | - | - | - |
| | J_20001398 | 21-NRH - Annual Grounds Capital Program | 2,290,000 | 311,290 | 1,836,438 | - | - | - | 142,272 |
| | J_20001399 | 21-NRH - Annual Building Capital Program | 4,790,000 | 651,125 | 3,841,285 | - | - | - | 297,590 |
| Niagara Regional Housing Total | | | 7,280,000 | 1,162,415 | 5,677,723 | - | - | - | 439,862 |
| NRPS | J_20001447 | NRPS - IT & Network Equipment Replacement - Annual (2021) | 800,000 | 800,000 | - | - | - | - | - |
| | J_20001446 | NRPS - Annual Vehicle Replacements - NRPS - Annual Forecast (2021) | 1,400,000 | 1,400,000 | - | - | - | - | - |
| | _ | NRPS - Speed Detection Devices (2021) | 14,000 | 14,000 | - | - | - | - | - |
| | J_20001449 | NRPS - CEW Replacement - Annual (2021) | 75,000 | 75,000 | - | - | - | - | - |
| | _ | NRPS – Communications Back Up Centre | 4,600,000 | - | 4,600,000 | - | - | - | - |
| | | NRPS - Automated Fingerprint Records Check (2021) | 125,000 | 125,000 | - | - | - | - | - |
| | | NRPS - Automated Licence Plate Reader (2021) | 30,000 | 30,000 | - | - | - | - | - |
| | | NRPS - Binocular Night Vision Devices (2021) | 61,000 | 61,000 | _ | _ | _ | _ | _ |
| | | NRPS - CBRN Non-Encapsulating Protection Suits (2021) | 20,000 | 20,000 | - | - | - | - | - |
| | | NRPS - Direct Read Portable X-Ray System (2021) | 87,000 | 87,000 | _ | _ | _ | _ | - |
| | | NRPS - Forward Looking Infrared Camera (2021) | 36,000 | 36,000 | _ | _ | _ | _ | _ |
| | | NRPS - Diver's Umbilical Breathing Hose (2021) | 13,000 | 13,000 | - | - | - | - | - |
| | _ | NRPS - Self Contained Breathing Apparatus (2021) | 47,000 | 47,000 | - | - | - | - | - |
| | _ | NRPS - Towable Underwater Video/Light System (2021) | 18,000 | 18,000 | _ | _ | _ | _ | _ |
| | _ | NRPS - Range Target System (2021) | 60,000 | 60,000 | _ | _ | _ | _ | _ |
| | | NRPS - Property and Evidence Money Safes (2021) | 45,000 | 45,000 | _ | _ | _ | _ | _ |
| | | NRPS - Property and Evidence Scissor Lift (2021) | 7,500 | 7,500 | _ | _ | _ | _ | - |
| NRPS Total | | | 7,438,500 | 2,838,500 | 4,600,000 | - | - | - | - |
| Public Health Emergency Serv | J 20001400 | 21-Annual - EMS - Ambulance and Equipment Replacement | 2,028,958 | 2,028,958 | - | _ | _ | _ | - |
| , | | 21-EMS - Defibrillator Replacement | 2,306,536 | 2,306,536 | _ | _ | _ | _ | - |
| | | 21-EMS Intraosseous Needles | 103,313 | 103,313 | _ | _ | _ | _ | _ |
| | | Digital Radios - Fire Coordinator | 20,000 | 20,000 | _ | | | | _ |
| | | 21-EMS New Ambulance plus Equipment | 290,527 | 290,527 | | | | | |
| | _ | 21-EMS Emergency Response Vehicles | 302,068 | 302,068 | | | | | |
| Public Health Emergency Serv Total | | 22 2.110 2.110 general response ventices | 5,051,402 | 5,051,402 | | | | | |
| Public Works - Levy | | Rds Rehab - RR 1 Dominion Rd Reconstruction - Helena St to Lakeshore Rd | 5,860,000 | 4,419,223 | 449,777 | 541,000 | | 100,000 | 350,000 |
| I done works - Levy | | Rds Rehab - RR 42 Ontario St. Reconstruction - Lakeshore to Linwell | 710,000 | 639,000 | 443,777 | 71,000 | | 100,000 | 330,000 |
| | | Rds Rehab - RR 81 King St Reconstruction - Durham Rd to Lincoln Ave | 1,000,000 | 039,000 | 900,000 | 100,000 | - | - | - |
| | | Struc Rehab - St. Paul W CNR Bridge Replacement (081215) | | | 300,000 | | E 262 E00 | 3 950 000 | |
| | 1_T0KCT200 | Struc henab - St. Faur W CINN BRIDGE heplacement (001213) | 11,000,000 | - | - | 1,787,500 | 5,362,500 | 3,850,000 | - |

2021 Capital Projects Initiated Concurrent with Budget Approval

| Program | Project ID | Project Name | Gross Capital Request | Reserves | Debt | Development Charges | Federal Gas Tax | Local Area Municipality | Other External |
|--------------------------|------------|---|---|------------|------------|------------------------|--------------------|----------------------------|-------------------|
| | J_20000489 | Rds Rehab - RR 529 Effingham St - Webber Rd to River Rd | 5,500,000 | - | - | 550,000 | 4,950,000 | - | - |
| | J_10RC1244 | Rds Rehab RR87 Lakeshore Rd from Townline Rd to Four Mile Creek Rd | 2,000,000 | 2,000,000 | - | - | - | - | - |
| | J_10RC1559 | Rds Rehab - Pelham Rd Reconstruction (Ph 3) - Wessell Dr to 8th Ave | 7,000,000 | - | 5,612,500 | 700,000 | 687,500 | - | - |
| | J_20000664 | Struc Rehab - Hydro Canal Bridge North Str. 020230 | 2,580,000 | 2,580,000 | - | - | - | - | - |
| | J_20001186 | Rds Rehab - RR 20 Lundy's Lane - Highland Ave to Montrose Rd | 700,000 | 630,000 | - | 70,000 | - | - | - |
| | J_20001311 | 21 Ann-Guide Rail Imprv | 250,000 | 250,000 | - | - | - | - | - |
| | J_20001307 | 21 Ann-Development Projects | 500,000 | - | - | - | - | - | 500,000 |
| | J_20001317 | 21 Ann-Roads Resurfacing | 10,000,000 | 9,000,000 | - | 1,000,000 | - | - | - |
| | J_20001319 | 21 Ann-Struc Rehab-Eng &Constr | 1,500,000 | 1,500,000 | - | - | - | - | - |
| | J_20001320 | 21 Ann-Line Marking | 200,000 | 200,000 | - | - | - | - | - |
| | J_20000498 | McLeod Rd at Stanley/CNR Tracks - Storm Pumping Station | 500,000 | 500,000 | - | - | - | - | - |
| | J_20001323 | 21-Rds Rehab-Misc Construction | 750,000 | 750,000 | - | - | - | - | - |
| | J_20001128 | 21- Vision Zero | 500,000 | 500,000 | - | - | - | - | - |
| | J_20001406 | Struc Rehab - Beaver Creek Bridge (063215) | 150,000 | 150,000 | - | - | - | - | - |
| | J_20001407 | Struc Rehab - Hwy 20 Bridge - Bridge Replacement (Str. 020220) | 3,500,000 | 3,500,000 | - | - | - | - | - |
| | J_20001414 | Struc Rehab -077310-16 Mile Creek Arch Culvert | 100,000 | 100,000 | - | - | - | - | - |
| | J_20001420 | 21-WM-Ops Vehicle | 40,000 | 40,000 | - | - | - | - | - |
| | J_20001445 | 21- Water New Vans | 55,000 | 55,000 | - | - | - | - | - |
| ublic Works - Levy Total | | | 54,395,000 | 26,813,223 | 6,962,277 | 4,819,500 | 11,000,000 | 3,950,000 | 850,000 |
| Vaste Management | J_20000887 | Mtn-GW Treatment LCS upgrades | 1,200,000 | 1,200,000 | - | - | - | - | - |
| | J_20000167 | Glenridge - Passive Gas System | 385,000 | 385,000 | - | - | - | - | - |
| | J_20001333 | 21-Ann Misc. Enhance/Replace | 165,000 | 165,000 | - | - | - | - | - |
| | J_20001335 | 21-Property Acquisition | 110,000 | 110,000 | - | - | - | - | - |
| | J_20001334 | 21-Humberstone-LGCCS Phase 3 | 330,000 | 330,000 | - | - | - | - | - |
| | J_20001329 | 21-NR12-Compost Pad | 520,000 | 520,000 | - | - | - | - | - |
| | J_10GL1218 | Glenridge LCS Header Replacement | 825,000 | 825,000 | - | - | - | - | - |
| | J_20001330 | 21-Recycling Loader Replacement | 358,000 | 358,000 | - | - | - | - | - |
| | J_20001331 | 21-Recycling Facility Improvement | 44,000 | 44,000 | - | - | - | - | - |
| | J_20001332 | 21-Recycling Building & Equip | 110,000 | 110,000 | - | - | - | - | - |
| | J_20001390 | 21-Recycling Rotary Glass Dryer | 880,000 | 880,000 | - | - | - | - | - |
| /aste Management Total | | | 4,927,000 | 4,927,000 | - | - | - | - | - |
| /astewater Operations | J_10SW1517 | Niagara Falls WWTP Secondary Treatment Upgrade | 47,000,000 | 25,000,000 | 19,000,000 | - | 3,000,000 | - | - |
| | J_20000705 | George Street SPS Upgrade | 2,600,000 | 2,600,000 | - | - | - | - | - |
| | J_20000698 | Campden Pumping Station Upgrades | 1,200,000 | 120,000 | - | 1,080,000 | - | - | - |
| | J_20000711 | East Side Pump Station Forcemain Replacement | 1,500,000 | 1,500,000 | - | - | - | - | - |
| | J_20000724 | South Niagara Falls Wastewater Treatment Plant | 26,176,240 | | 26,176,240 | | - | - | |
| | J_20001146 | 20-Lakeshore Road Pumping Station Upgrade | 500,000 | 50,000 | - | 450,000 | - | - | - |
| | J_20001354 | 21 - Region Wide Sludge Septic Haulage Program | 1,000,000 | 1,000,000 | - | - | - | - | - |
| | J_20001355 | 21-Laboratory and Sampling Equipment Upgrade Program | 100,000 | 100,000 | - | - | - | - | - |
| | J_20001356 | 21-WWTP Digester / Sludge Management Program | 1,250,000 | 1,250,000 | - | - | - | - | - |
| | | 21- Royal Manor Pump Station Upgrades and Forcemain Replacement | 300,000 | 300,000 | - | - | - | - | - |
| | J_20001358 | 21- Rolling Acres PS Upgrades and Forcemain Replacement | 300,000 | 300,000 | - | - | - | - | - |
| | _ | 21- Nigh Rd Pumping Station Upgrade | 300,000 | 150,000 | - | 150,000 | - | - | - |
| | | 21 - Nickel St Pumping Station Upgrades | 300,000 | 300,000 | - | - | - | - | - |
| | | 21-Seaway WWTP Contact Tank Process Modifications | 250,000 | 250,000 | - | - | - | - | - |
| | | 21-Fares St Pumping Station Upgrades | 300,000 | 300,000 | - | - | - | - | - |
| | _ | 21- Arena Pumping Station Upgrades | 300,000 | 300,000 | - | - | _ | _ | - |
| | | 21- Spring Gardens Pumping Station Upgrades and Forcemain Replacement | 350,000 | 350,000 | - | - | _ | _ | - |
| | | 21-Port Dalhousie WWTP Waste Gas Burner Upgrades | 300,000 | 300,000 | - | - | _ | _ | - |
| | | 21 - Ontario St Pumping Station Upgrades | 850,000 | 170.000 | - | 680,000 | _ | _ | - |
| | | 21-New South Niagara Falls WWTP Outfall | 780,400 | | 780,400 | 222,300 | | | _ |
| | 0001307 | | , | | , 50,400 | | | | |

2021 Capital Projects Initiated Concurrent with Budget Approval

| Program | Project ID | Project Name | Gross Capital Request | Reserves | Debt | Development Charges | Federal Gas Tax | Local Area Municipality | Other External |
|-----------------------------|------------|--|--------------------------|-------------|------------|------------------------|--------------------|----------------------------|-------------------|
| | J_20001368 | 21- South Niagara Falls Trunk Sewer | 6,264,011 | - | 6,264,011 | | - | - | - |
| | J_20001374 | 21-New Black Horse PS - South Niagara Falls WWTP | 600,000 | - | 600,000 | | - | - | - |
| | J_20000866 | 19-Decomission Old Central Pumping Station | 400,000 | 400,000 | - | - | - | - | - |
| | J_20001465 | 21- Mill St Area Sanitary Improvements Ph 1 | 825,000 | 825,000 | - | - | - | - | - |
| Wastewater Operations Total | | | 93,745,651 | 35,565,000 | 52,820,651 | 2,360,000 | 3,000,000 | - | - |
| Water Operations | J_20000615 | DeCew Falls Bypass Channel Weir Upgrade (Middle Res) | 750,000 | 750,000 | - | - | - | - | - |
| | J_20000620 | Downing Avenue Transmission Main Replacement | 2,000,000 | 2,000,000 | - | - | - | - | - |
| | J_20000755 | WTP Upgrade - DeCew Falls Intake Building Rehabilitation | 5,000,000 | 5,000,000 | - | - | - | - | - |
| | J_20000848 | Watermain - Port Robinson System Interconnect | 3,600,000 | 1,800,000 | - | 1,800,000 | - | - | - |
| | J_20000187 | Grimsby WTP Upgrade - Laneway Improvements | 1,100,000 | 1,100,000 | - | - | - | - | - |
| | J_20001396 | 21- Roof Replacement Program | 500,000 | 500,000 | - | - | - | - | - |
| | J_20001377 | 21-Water - Hardware & Software Upgrade Program | 100,000 | 100,000 | - | - | - | - | - |
| | J_20001378 | 21-GAC Replacement program at Water Treatment Plants | 2,500,000 | 2,500,000 | - | - | - | - | - |
| | J_20001379 | 21-Master Meter Replacement Program - Water | 250,000 | 250,000 | - | - | - | - | - |
| | J_20001380 | 21-Reservoir & Storage Program | 500,000 | 500,000 | - | - | - | - | - |
| | J_20001382 | 21-Corporate WIFI Expansion at Water Facilities | 200,000 | 200,000 | - | - | - | - | - |
| | J_20001393 | 21- Boiler Replacement Program | 1,000,000 | 1,000,000 | - | - | - | - | - |
| | J_20001384 | 21-Drummond Road Valve Rehabilitation | 1,000,000 | 1,000,000 | - | - | - | - | - |
| | J_20001385 | 21- New Niagara Falls Elevated Tank | 1,500,000 | 1,050,000 | - | 450,000 | - | - | - |
| | J_20001391 | 21- Rosehill WTP New Outfall | 400,000 | 400,000 | - | - | - | - | - |
| | J_20001394 | New Trunk Main in Central Fort Erie | 400,000 | 200,000 | - | 200,000 | - | - | - |
| | J_20001386 | 21-Bemis Elevated Tank Replacement | 500,000 | 500,000 | - | - | - | - | - |
| | J_20001387 | 21-DeCew Plant 1 Mixing System | 400,000 | 400,000 | - | - | - | - | - |
| | J_20001388 | 21-York Road Watermain Replacement | 500,000 | 500,000 | - | - | - | - | - |
| | J_20000467 | 2017- Grimsby Watermain Replacement | 6,000,000 | 3,000,000 | - | 3,000,000 | - | - | - |
| | J_20001392 | 21- Grimsby WTP New Outfall | 600,000 | 600,000 | - | - | - | - | - |
| | J_20001395 | 21- New Transmission Main in Smithville | 900,000 | 90,000 | - | 810,000 | - | - | - |
| | J_20001464 | 21- Grimsby WTP HVAC Upgrades | 1,000,000 | 1,000,000 | - | - | - | - | - |
| Water Operations Total | | | 30,700,000 | 24,440,000 | - | 6,260,000 | - | - | - |
| Grand Total | | <u> </u> | 215,130,104 | 104,630,091 | 77,820,651 | 13,439,500 | 14,000,000 | 3,950,000 | 1,289,862 |

2021 Capital Projects for Future Initiation

| | | | Values | | | | | | |
|------------------------------------|------------|---|---------------|----------|-------------|-------------|-------------|--------------|-------------|
| Due sue su | Duniant ID | Dual ask Name | Gross Capital | Reserves | Debt | Development | Federal Gas | Local Area | Other |
| Program | Project ID | Project Name | Request | Reserves | Dent | Charges | Tax | Municipality | External |
| Wastewater Operations | J_20000724 | South Niagara Falls Wastewater Treatment Plant | 161,571,691 | | 53,571,691 | | - | - | 108,000,000 |
| | J_20001367 | 21-New South Niagara Falls WWTP Outfall | 9,851,933 | - | 9,851,933 | | - | - | - |
| | J_20001368 | 21- South Niagara Falls Trunk Sewer | 79,078,177 | - | 79,078,177 | | - | - | - |
| | J_20001369 | 21-New South West Trunk Sewer - South Niagara Falls WWTP | 9,770,090 | - | 9,770,090 | | - | - | - |
| | J_20001370 | 21-Peel St PS Upgrades and New Forcemain - South Niagara Falls WWTP | 5,921,267 | - | 5,921,267 | | - | - | - |
| | J_20001371 | 21-South Side High Lift PS Decommissioning - South Niagara Falls WWTP | 632,660 | - | 632,660 | | - | - | - |
| | J_20001372 | 21-Garner Rd, Oakwood Dr, Grassy Brook PS Decommissioning | 1,138,787 | - | 1,138,787 | | - | - | - |
| | J_20001373 | 21-Niagara Falls McLeod Rd Overflow Diversion | 1,890,679 | - | 1,890,679 | | - | - | - |
| | J_20001374 | 21-New Black Horse PS - South Niagara Falls WWTP | 3,789,611 | - | 3,789,611 | | - | - | - |
| | J_20001375 | 21-New Black Horse PS Forcemain - South Niagara Falls WWTP | 12,730,724 | - | 12,730,724 | | - | - | - |
| Wastewater Operations Total | | | 286,375,619 | - | 178,375,619 | - | - | - | 108,000,000 |
| Grand Total | | | 286,375,619 | - | 178,375,619 | - | - | - | 108,000,000 |

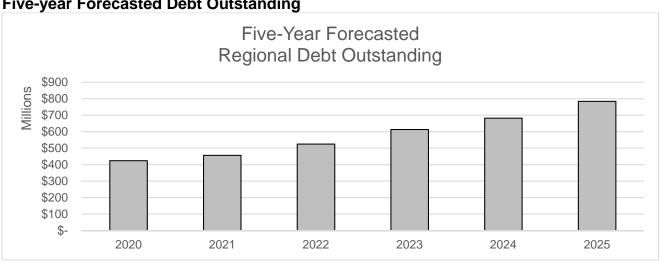
Debt Information

The following is a comparison of the Region's debt-related metrics compiled from the Financial Information Return (FIR) compared to our upper tier municipal peers. The information on the FIR below represents actual debt issued with the exception of the S&P ratio. The S&P Ratio and ARL are presented in the table are based on forecasted timing of debt issuance. The worst case scenario in which all debt is issued upon approval would put the S&P ratio at 108.1% and the ARL at 9.80%.

| Metric | Current State | Proposed with 2021 Budget | Average of Comparable Regions ¹ | Key thresholds |
|---|------------------|---------------------------|--|---------------------|
| Debt as a % of Operating Revenues | 38.0% | 63.0% | 29.0% | |
| Debt as a % of Reserves & Reserve Funds | 82.0% | 137.0% | 65.0% | |
| Debt per Capita | \$801.02 | \$1,335.68 | \$583.30 | |
| Debt per Household (upper tier) | \$1,902.10 | \$3,171.67 | \$1,628.51 | |
| Debt per Household (upper & lower tier) | \$3,550.71 | \$4,820.28 | \$2,544.89 | |
| S&P Ratio of Total Region and lower tier Debt to Operating Revenue ² | 76.20% | 90.4% | 55.30% | 120.00%³ |
| Annual Repayment Limit (ARL) | 7.79% | 8.30% | 5.64% | 25.00% ⁴ |

Source: Ministry of Municipal Affairs Financial Information Return

Five-year Forecasted Debt Outstanding



^{1 -} The comparable regions are Durham, Halton, and Waterloo in line with the KPMG Sustainability review

^{2 -} Waterloo does not use S&P as their credit agency and thus was not included for this analysis. The Region's S&P ratio is calculated as of August 31, 2020.

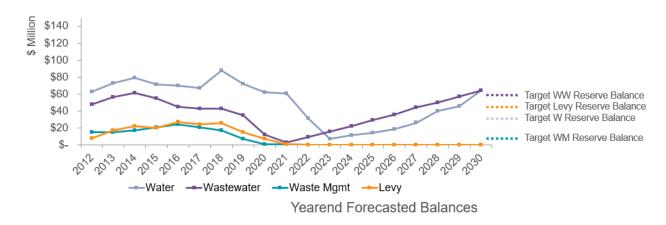
^{3 -} If this ratio surpasses 120% or total consolidated debt surpasses \$1 billion there is a risk of downgrade in the Region's credit rating.

^{4 -} Legislated maximum ratio set by the Province is 25%.

Forecasted Capital Reserve Balances

| | 2012 | 2013 | 2014 | 2015 | 2016 | 2017 | 2018 | 2019 | 2020 | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 | 2028 | 2029 | 2030 |
|------------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|------|
| Water | 63 | 73 | 79 | 71 | 70 | 67 | 88 | 72 | 62 | 60 | 31 | 7 | 11 | 14 | 19 | 26 | 40 | 46 | 64 |
| Wastewater | 48 | 56 | 61 | 55 | 45 | 43 | 43 | 35 | 12 | 2 | 9 | 15 | 22 | 28 | 35 | 44 | 49 | 56 | 64 |
| Waste Mgmt | 15 | 15 | 17 | 21 | 24 | 21 | 17 | 7 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| Levy | 8 | 17 | 22 | 20 | 27 | 24 | 26 | 15 | 7 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 | 1 |
| | 134 | 161 | 179 | 167 | 166 | 155 | 174 | 129 | 82 | 64 | 42 | 24 | 35 | 45 | 56 | 72 | 91 | 104 | 130 |

^{*}Figures presented for Levy may not be comparable for years 2010 – 2012 as CSD 48-2014 authorized the closure of several reserve and reserve funds to capital levy reserves



Operating Impacts of Capital

The following are capital projects that will have impact on the operating budget.

| Project ID | Project Name | Operating Impact |
|------------|-----------------------------------|------------------|
| J_20001342 | Digital Radios - Fire Coordinator | 2,400.00 |
| J_20001420 | 21-WM-Ops Vehicle | 1,450.00 |
| J_20001445 | 21- Water New Vans | 1,450.00 |
| Total | | \$5,300.00 |

| Project ID | Project Name | Operating Impact |
|------------|--|---------------------|
| J_20000724 | South Niagara Falls Wastewater Treatment Plant | 5,230,000.00 |
| Total | | \$5,230,000.00 |

2021 Capital Budget and 9-Year Forecast

| Year | Gross Capital Request | Reserves | Debt | Development Charges | Federal Gas Tax | Area Municipality | Other External | Funding Gap |
|-------|------------------------------|---------------|---------------|----------------------------|-----------------|-------------------|----------------|---------------|
| 2021 | \$501,505,722 | \$104,630,091 | \$256,196,269 | \$13,439,500 | \$14,000,000 | \$3,950,000 | \$109,289,862 | 0 |
| 2022 | 566,288,459 | 99,444,099 | 78,368,868 | 136,456,432 | 14,000,000 | 3,302,075 | 2,318,493 | 232,398,491 |
| 2023 | 374,563,769 | 93,073,306 | 56,978,230 | 25,515,000 | 14,000,000 | 1,600,000 | 23,618,493 | 159,778,740 |
| 2024 | 245,988,734 | 65,551,310 | 34,847,946 | 64,946,500 | 14,800,000 | - | 1,105,078 | 64,737,900 |
| 2025 | 252,807,613 | 69,330,023 | 31,280,218 | 35,974,000 | 14,800,000 | 300,000 | 31,048,874 | 70,074,498 |
| 2026 | 208,202,577 | 65,113,708 | 35,632,092 | 50,010,000 | 14,800,000 | - | 1,048,874 | 41,597,904 |
| 2027 | 231,943,248 | 69,794,007 | 28,908,225 | 72,670,000 | 15,300,000 | - | 1,000,000 | 44,271,015 |
| 2028 | 292,341,906 | 73,140,417 | 8,776,840 | 70,942,500 | 15,300,000 | - | 1,000,000 | 123,182,150 |
| 2029 | 179,697,601 | 87,273,421 | 12,249,082 | 4,090,000 | 15,300,000 | - | 1,000,000 | 59,785,098 |
| 2030 | 176,136,018 | 82,063,368 | 29,207,943 | 19,400,000 | 15,900,000 | - | 1,000,000 | 28,564,707 |
| Grand | \$3,029,475,647 | \$809,413,750 | \$572,445,713 | \$493,443,932 | \$148,200,000 | \$9,152,075 | \$172,429,674 | \$824,390,503 |

| | TREASURER'S REPORT | | | | | | | | |
|------------|---|---------------------|-------------------|--|--|--|--|--|--|
| | PROJECT IDENTIFICATION AND FINANCING INFORMA | TION | | | | | | | |
| Project ID | Description | Long-term Financing | Term (min-max) | | | | | | |
| J_20001368 | 21-New Oakwood Dr Trunk Sewer - South Niagara Falls WWTP | \$ 85,342,188 | 1 - 30 | | | | | | |
| J_20000724 | South Niagara Falls Wastewater Treatment Plant | 79,747,931 | 1 - 30 | | | | | | |
| J_10SW1517 | Niagara Falls WWTP Secondary Treatment Upgrade | 19,000,000 | 1 - 30 | | | | | | |
| J_20001375 | 21-New Black Horse PS Forcemain - South Niagara Falls WWTP | 12,730,724 | 1 - 30 | | | | | | |
| J_20001367 | 21-New South Niagara Falls WWTP Outfall | 10,632,332 | 1 - 30 | | | | | | |
| J_20001369 | 21-New South West Trunk Sewer - South Niagara Falls WWTP | 9,770,090 | 1 - 30 | | | | | | |
| J_20001370 | 21-Peel St PS Upgrades and New Forcemain - South Niagara Falls WWTP | 5,921,267 | 1 - 30 | | | | | | |
| J_20001374 | 21-New Black Horse PS - South Niagara Falls WWTP | 4,389,611 | 1 - 30 | | | | | | |
| J_20001373 | 21-Niagara Falls McLeod Rd Overflow Diversion | 1,890,679 | 1 - 30 | | | | | | |
| J_20001372 | 21-Garner Rd, Oakwood Dr, Grassy Brook PS Decommissioning | 1,138,787 | 1 - 30 | | | | | | |
| J_20001371 | 21-South Side High Lift PS Decommissioning - South Niagara Falls WWTP | 632,660 | 1 - 30 | | | | | | |
| J_20001271 | Backup 911 Call Centre Relocation | 7,760,000 | 1 - 10 | | | | | | |
| J_10RC1559 | Rds Rehab - Pelham Rd Reconstruction (Ph 3) - Wessell Dr to 8th Ave | 5,612,500 | 1 - 10 | | | | | | |
| J_20001462 | NRPS – Communications Back Up Centre | 4,600,000 | 1 - 10 | | | | | | |
| J_20001399 | 21-NRH - Annual Building Capital Program | 3,841,285 | 1 - 10 | | | | | | |
| J_20001398 | 21-NRH - Annual Grounds Capital Program | 1,836,438 | 1 - 10 | | | | | | |
| J_10RC1564 | Rds Rehab - RR 81 King St Reconstruction - Durham Rd to Lincoln Ave | 900,000 | 1 - 10 | | | | | | |
| J_10RC1560 | Rds Rehab - RR 1 Dominion Rd Reconstruction - Helena St to Lakeshore Rd | 449,777 | 1 - 10 | | | | | | |
| | TOTAL | \$ 256,196,269 | | | | | | | |

TREASURER'S VERIFICATION REPORT

(REQUIRED ONLY ON PROJECTS INVOLVING DEBENTURE FINANCING)

This confirms that I have checked the "Debt Repayment Limit" for Regional Niagara and passage of the by-law to approve these projects will not cause the Region to exceed its limit.

| DATE | - | | |
|-----------|---|--|--|
| | | | |
| SIGNATURE | | | |



MEMORANDUM BRC-C 1-2020

Subject: Councillor Information Requests from October 15, 2020 Budget

Review Committee of the Whole

Date: November 26, 2020

To: Budget Review Committee of the Whole

From: Todd Harrison, Commissioner/Treasurer Corporate Services

This memo is in response to Councillor Information Requests at Budget Review Committee of the Whole on October 15 as follows:

- Committee members requested additional information respecting the strategy and rationale behind the budgeting of the South Niagara Falls Wastewater Treatment Plant project.
 - a) Provide information regarding the contingency budget for the South Niagara Falls Wastewater Treatment Plant Projects.
 - b) Provide additional information regarding the financing strategy for the South Niagara Falls Wastewater Treatment Plant Projects.
 - c) Provide information respecting the inclusion of the South Niagara Falls Wastewater Treatment Plant in the Development Charges background study and by-law. (Councillor Redekop).
- 2. Provide information respecting the capital projects evaluated under the CAMRA model which were not included in the 2021 capital budget. (Councillor Heit).
- 1. a) Provide information regarding the contingency budget for the South Niagara Falls Wastewater Treatment Plant Projects (SNF WWTP).

Contingencies and estimates are budgeted within the project through the following:

- An overall 10% project contingency.
- Contingency in pricing estimates on price sensitive assets.
- A capital inflation rate of 4% for the time value of money.

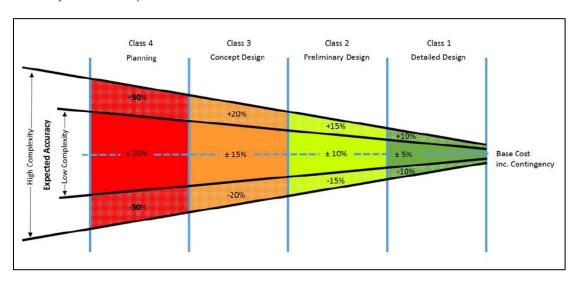
Cost estimating accuracy will improve as the project progresses. For the purposes for budgeting, class 3 concept design cost estimates were utilized. Per Table 1 and Figure 1, the accuracy range of these estimates are between 15-20%.



Table 1 Types of Estimate Class and Accuracy Ranges

| Estimata Class | Estimate Class Bassistian | Fod House / Maior Balinosables | Accuracy Range (+/-) | | |
|----------------|----------------------------------|--|--------------------------------|--|--|
| Estimate Class | Estimate Class Description | End Usage / Major Deliverables | Low Complexity High Complexity | | |
| Class 4 | Planning Cost Estimate | Concept Screening; justification for project planning funding. Minimum information requirements. | 20 | | |
| Class 3 | Concept Design Cost Estimate | Basis for budgeting and approvals. | 15 20 | | |
| Class 2 | Preliminary Design Cost Estimate | Used for project cost control during design; initial detailed estimate. | 10 | | |
| Class 1 | Detailed Design Cost Estimate | Final cost review in preparation for construction; tender ready. | 5 | | |

Figure 1 Variability of Estimates per Class



1. b) Provide additional information regarding the financing strategy for the SNF WWTP Projects.

The SNF WWTP capital requirement is as follows:

- 2021 capital budget includes \$320 million (\$5 million approved in prior years, total cost estimate is \$325 million)
- \$34 million required to be initiated in 2021 for the purchase of land, design,
 EAs with \$23 million in DC debentures and \$11 million in debentures financed from the wastewater rates.



- Remaining \$286 million to be initiated at a later date with funding of:
 - \$53 million debentures financed from the wastewater rates as this is supporting upgrades of existing infrastructure (i.e. benefit to existing)
 - \$125 million debentures financed from development charges as this is to support growth
 - \$108 million in unconfirmed grants
 - o Project construction will not begin until grant funding is confirmed
 - Approval of the debentures at this time ensures Region's debt capacity is preserved for this project however debt will not be acquired until after costs are incurred.
- Operating budget impacts of \$320 million must be approved in year of capital project approval as per policy and can be accommodated within 2% water/wastewater rates. Approval of the wastewater operating budget at this time ensures capacity to support debt servicing costs and plant operating costs of:
 - o \$3.8 million for debt servicing
 - \$5.2 million for plant operations
 - Until these wastewater operating funds are required for the above purposes, funding will be transferred to wastewater capital budget to fund replacement of existing infrastructure to be approved within each year's capital budget.
- Timing of Council budget approvals is different than cash flow requirements managed by staff. The differences are provided in appendix 1.

With respect to options to obtain the appropriate approvals to execute the above, there are essentially two options:

<u>Recommended Option 1</u> – Approve the project in 2021 to construct the plant, and finance/cash flow the construction costs over the construction period and life of the asset.

<u>Alternative Option 2</u> - Delay approval until Region has adequate funding accumulated to approve and allocate funding to construction of plant

Option 1. Approve the project in 2021 to construct the plant, and finance/cash flow the construction costs over the construction period and life of the asset.

- Council decision points:
 - 2021– Capital Budget approve the \$320 million project. Project expenditures can begin on the design, environmental assessment and land acquisition.



- As the Region has adequate working capital the debt is not acquired at this point. Upon project substantial completion (approx. 2027) debt is issued with a 30 year debt term requiring \$3.8 million each year to pay the principal and interest on that debt.
- The \$21 million base operating budget transfer to reserve is still available to support other infrastructure renewal in the Region's capital budget.
- 2021– Wastewater Operating Budget understand and approve the impact and affordability of the operating budget dollars required to support the capital decision. Operating budget includes \$3.8 million required each year for 30 years to pay down the debt and the \$5.2 million that will be required to operate the plant. These amounts are 'placeholders' for Council understanding of financial impact and tradeoffs of the decision to construct the plant.
- Council budget decisions related to this project are complete other than to comply with the procurement policy and/or to deal with capital budget variances if required.

Option 2. Delay approval until Region has adequate funding accumulated to approve and allocate funding to construction of plant.

Background

- No funding would be spent on construction until all of budget and funding is approved.
- Option to fund the \$64 million required from the Region's wastewater rates from amounts transferred to capital reserves (benefit to existing). With only \$21 million a year in the base wastewater budget dedicated to all capital reserves it would take three years to accumulate \$64 million to fund this requirement, and leave zero remaining for other infrastructure.
- Other capital priorities would require debt financing which would require increases to the rate budget to support the annual principal and interest repayment requirements associated with financing those projects.
- Option to use debenture financing sometime in the future for the project mirrors the funding approval principles of Option 1 but with a later start date and assuming debt capacity not assigned to other projects.

• Council decision points:

 2021 to 2023 - Wastewater operating budget – set aside \$21 million transfer to capital reserve for the plant construction or not. No funds will be spent on plant until total capital project is approved.



- 2024 Capital budget approve the \$320 million project. Project expenditures can begin on the design, environmental assessment and land acquisition.
- 2024 Wastewater operating budget same as in Option 1 2021 Wastewater Operating Budget decisions.

Cashflow impacts - The cash flow impacts of these options are different and separate from the budget decisions above. Due to the long term nature of the construction of capital infrastructure the following additional opportunities are established in policy relative to Option 1:

- With respect to the Operating Budget the Region continues to leverage the established \$9.0 million comprised of \$3.8 million (debt charges) and \$5.2 million (operations: staff, utilities, maintenance) to fund pay as you go capital.
 - 2021 to 2026 \$9.0 million in the operating budget will not be set aside for debt servicing or operations but will be transferred to the wastewater capital reserve to be used/approved in the capital budget each year to invest in infrastructure.
 - 2027 debentures will be issued and the \$3.8 million already established in the operating budget will be used to fund the principle and interest payments of that debt until it is paid off. Also, the plant will be in service and the \$5.2 million operating budget will be used for staff, maintenance and utility costs.
- With respect to the Capital Budget -
 - 2021 to 2023 Staff spends \$34 million of the \$320 million approved capital cost on EA, planning, design, land etc.
 - 2024 to 2027 Staff spends \$286 million of the \$320 million approved capital cost on construction.

1. c) Provide information respecting the inclusion of the South Niagara Falls Wastewater Treatment Plant in the Development Charges (DC) background study and by-law.

The 2017 DC Background study estimated the total cost of the projects to be \$185 million with a potential DC recoverable cost of \$83 million. The revised estimated gross cost of the projects included in the 2021 Capital Budget is \$320 million with a potential DC recoverable of \$148 million. The revised estimates and debt servicing costs will be reflected in future updates to the DC background study.

The primary reasons for the increase from the 2017 estimates are as follows:



- The trunk sewer estimated depth and length increased based on conceptual design information.
- Increased property acquisition cost estimates.
- Addition of treatment costs and provision for potential tertiary treatment
- Capital inflation rate of 4% per year dependent on timing of project cash flow/construction compared to 2% capital inflation rate used previously.
- An updated wastewater strategy that will provide improved level of service, enhanced ability to address wet weather flows, and greater flexibility for efficient servicing in the future.

For an in-depth comparison by project, please see <u>PW 39-2020 - Appendix 2 Project Budget Cost and Scope Comparison</u>.

2. Provide information respecting the capital projects evaluated under the CAMRA model which were not included in the 2021 capital budget.

Attached to this memorandum is appendix 2, which is the listing of deferred capital projects in 2021. These projects were deferred as part of the corporate prioritization process.

Respectfully submitted and signed by

Todd Harrison, CPA, CMA Commissioner/Treasurer Corporate Services

Appendix 1 SNF WWTP Option Analysis

Appendix 2 List of Deferred Capital Projects in 2021

- Green shading highlights the time of Capital Budget Approval.

| In thousands | | | | | | | | |
|--|-----------|---------|--|--------------------------------|---------------|---|------------------------|---|
| | | | Rate B | udget Appr | ovals | | | |
| | 2021 | 2022 | 2023 | 2024 | 2025 | 2026 | 2027 - 2057 | Total |
| Operating Budget | | | | | | | | |
| Debt Charge Placeholder | 3,800 | 3,800 | 3,800 | 3,800 | 3,800 | 3,800 | - | 22,800 |
| Debt Charges | | | | | | | 3,800 | |
| Operating Costs Placeholder | 5,200 | 5,200 | 5,200 | 5,200 | 5,200 | 5,200 | - | 31,200 |
| Operating Costs | | | | | | | 5,200 | |
| Capital Budget | | | | | | | | |
| One-time Pay As You Go Renewal Projects | 9,000 | 9,000 | 9,000 | 9,000 | 9,000 | 9,000 | | 54,000 |
| South Niagara Falls Wastewater Treatment Plant | 320,000 | | | | | | | 320,000 |
| Transfer from Capital Reserve to Project | (64,000) | | | | | | | (64,000 |
| DC Debt Funding | (148,000) | | | | | | | (148,000 |
| External Funding | (108,000) | | | | | | | (108,000 |
| | | | | | | | | |
| | 2021 | 2022 | 2023 | l Project Ca: 2024 | 2025 | 2026 | 2027 | Total |
| Expenditure (Initiate \$34M in 2021, | | | | | | | | |
| Remaining upon grant approval): | | | | | | | | |
| Class EA, Planning, Design & Property | (10,509) | | | | | | | (10,509 |
| Engineering | (7,406) | (7,702) | (9,482) | (1,529) | | (182) | (177) | (26,478 |
| Construction | | | | (58,990) | (75,669) | (78,696) | (69,658) | (283,013 |
| Financing: | | | | | | | | |
| Rate Supported Debt | | | | | | | 64,000 | 64,000 |
| DC Debt | | | | | | | 148,000 | 148,000 |
| External Funding | | | | | | | 108,000 | 108,000 |
| Total | (17,915) | (7,702) | (9,482) | (60,519) | (75,669) | (78,878) | 250,165 | 0 |
| | | , , , | , , , | , , , | , , , | <u>, , , , , , , , , , , , , , , , , , , </u> | , | |
| Option 2: Delayed Approval and Funding Strategy | | | | | | | | |
| In thousands | | | | | | | | |
| | 2021 | 2022 | Rate B 2023 | udget Appr 2024 | ovals 2025 | 2026 | 2027-2030 | Total |
| Operating Budget | 2021 | | 2023 | | 2023 | 2020 | 2027 2000 | Total |
| Transfer to Capital Reserve (Pay As You Go) | 21,000 | 21,000 | 22,000 | | | | | 64,000 |
| Operating Costs Placeholder | 21,000 | 21,000 | 5,200 | 5,200 | 5,200 | 5,200 | _ | 20,800 |
| | | | | | 3,200 | 3,200 | _ | 20,800 |
| Operating Costs | | | 3,200 | 3,200 | | | 5 200 | |
| Operating Costs | | | 3,200 | 3,200 | | | 5,200 | |
| <u>Capital Budget</u> | | | | | | | 5,200 | |
| | - | | 5,200 | 5,200 | 5,200 | 5,200 | 5,200 | 20,800 |
| <u>Capital Budget</u> | - | | | | 5,200 | 5,200 | 5,200 - | |
| <u>Capital Budget</u> One-time Pay As You Go Renewal Projects | - | - | 5,200 | | 5,200 | 5,200 | 5,200 - | 320,000 |
| Capital Budget One-time Pay As You Go Renewal Projects South Niagara Falls Wastewater Treatment Plant | - | | 5,200 320,000 | | 5,200 | 5,200 | 5,200 - | 320,000 (64,000 |
| Capital Budget One-time Pay As You Go Renewal Projects South Niagara Falls Wastewater Treatment Plant Transfer from Capital Reserve to Project | - | | 5,200 320,000 (64,000) | | 5,200 | 5,200 | 5,200 - | 20,800 320,000 (64,000 (148,000 |
| Capital Budget One-time Pay As You Go Renewal Projects South Niagara Falls Wastewater Treatment Plant Transfer from Capital Reserve to Project DC Debt Funding | - | | 5,200 320,000 (64,000) (148,000) (108,000) | 5,200 | | 5,200 | - | 320,000 (64,000 (148,000 |
| Capital Budget One-time Pay As You Go Renewal Projects South Niagara Falls Wastewater Treatment Plant Transfer from Capital Reserve to Project DC Debt Funding External Funding | 2021 | 2022 | 5,200 320,000 (64,000) (148,000) (108,000) | | | 5,200 | 5,200 | 320,000 (64,000 (148,000 |
| Capital Budget One-time Pay As You Go Renewal Projects South Niagara Falls Wastewater Treatment Plant Transfer from Capital Reserve to Project DC Debt Funding External Funding Expenditure (Initiate \$34M in 2023, | 2021 | 2022 | 5,200 320,000 (64,000) (148,000) (108,000) | 5,200 | shlow | | - | 320,000 (64,000 (148,000 (108,000 |
| Capital Budget One-time Pay As You Go Renewal Projects South Niagara Falls Wastewater Treatment Plant Transfer from Capital Reserve to Project DC Debt Funding External Funding Expenditure (Initiate \$34M in 2023, Remaining upon grant approval): | 2021 | 2022 | 5,200 320,000 (64,000) (148,000) (108,000) Capita 2023 | 5,200 | shlow | | - | 320,000 (64,000 (148,000 (108,000 |
| Capital Budget One-time Pay As You Go Renewal Projects South Niagara Falls Wastewater Treatment Plant Transfer from Capital Reserve to Project DC Debt Funding External Funding Expenditure (Initiate \$34M in 2023, Remaining upon grant approval): Class EA, Planning, Design & Property | 2021 | 2022 | 5,200 320,000 (64,000) (148,000) (108,000) Capita 2023 | 5,200 I Project Ca: 2024 | shlow 2025 | 2026 | 2027-2030 | 320,000 (64,000 (148,000 (108,000 Total |
| Capital Budget One-time Pay As You Go Renewal Projects South Niagara Falls Wastewater Treatment Plant Transfer from Capital Reserve to Project DC Debt Funding External Funding Expenditure (Initiate \$34M in 2023, Remaining upon grant approval): Class EA, Planning, Design & Property Engineering | 2021 | 2022 | 5,200 320,000 (64,000) (148,000) (108,000) Capita 2023 | 5,200 | shlow | 2026 | 2027-2030 (359) | 320,000 (64,000 (148,000 (108,000 Total (10,509 (26,478 |
| Capital Budget One-time Pay As You Go Renewal Projects South Niagara Falls Wastewater Treatment Plant Transfer from Capital Reserve to Project DC Debt Funding External Funding Expenditure (Initiate \$34M in 2023, Remaining upon grant approval): Class EA, Planning, Design & Property | 2021 | 2022 | 5,200 320,000 (64,000) (148,000) (108,000) Capita 2023 | 5,200 I Project Ca: 2024 | shlow 2025 | 2026 | 2027-2030 | 320,000 (64,000 (148,000 (108,000 Total (10,509 (26,478 |
| Capital Budget One-time Pay As You Go Renewal Projects South Niagara Falls Wastewater Treatment Plant Transfer from Capital Reserve to Project DC Debt Funding External Funding Expenditure (Initiate \$34M in 2023, Remaining upon grant approval): Class EA, Planning, Design & Property Engineering | 2021 | 2022 | 5,200 320,000 (64,000) (148,000) (108,000) Capita 2023 | 5,200 I Project Ca: 2024 | shlow 2025 | 2026 | 2027-2030 (359) | 320,000 (64,000 (148,000 (108,000 Total (10,509 (26,478 |
| Capital Budget One-time Pay As You Go Renewal Projects South Niagara Falls Wastewater Treatment Plant Transfer from Capital Reserve to Project DC Debt Funding External Funding Expenditure (Initiate \$34M in 2023, Remaining upon grant approval): Class EA, Planning, Design & Property Engineering Construction | 2021 | 2022 | 5,200 320,000 (64,000) (148,000) (108,000) Capita 2023 | 5,200 I Project Ca: 2024 | shlow 2025 | 2026 | 2027-2030 (359) | 320,000 (64,000 (148,000 (108,000 Total (10,509 (26,478 (283,013 |
| Capital Budget One-time Pay As You Go Renewal Projects South Niagara Falls Wastewater Treatment Plant Transfer from Capital Reserve to Project DC Debt Funding External Funding Expenditure (Initiate \$34M in 2023, Remaining upon grant approval): Class EA, Planning, Design & Property Engineering Construction Financing: | 2021 | 2022 | 5,200 320,000 (64,000) (148,000) (108,000) Capita 2023 (10,509) (7,406) | 5,200 I Project Ca: 2024 | shlow 2025 | 2026 | 2027-2030 (359) | 320,000 (64,000 (148,000 (108,000 Total (10,509 (26,478 (283,013 |
| Capital Budget One-time Pay As You Go Renewal Projects South Niagara Falls Wastewater Treatment Plant Transfer from Capital Reserve to Project DC Debt Funding External Funding Expenditure (Initiate \$34M in 2023, Remaining upon grant approval): Class EA, Planning, Design & Property Engineering Construction Financing: Reserves | 2021 | 2022 | 5,200 320,000 (64,000) (148,000) (108,000) Capita 2023 (10,509) (7,406) | 5,200 I Project Ca: 2024 | shlow 2025 | 2026 (1,529) (58,990) | 2027-2030 (359) | 320,000 (64,000 (148,000 (108,000 |

| B | D | Product Providetor | Original Project Request | Included in 2021 | (Partial) |
|---|------------|---|--------------------------|------------------|------------|
| Program | Project ID | Project Description | | Capital Budget | Deferral |
| Community Services | _ | 21 - LTC Homes - Machinery & Equipment | 568,895 | 172,687 | 396,208 |
| Community Services | _ | 21 - LTC Homes - Capital Improvements Replacement | 634,474 | | 634,474 |
| Corporate Services | _ | 21-Desktop Infrastructure – Surplus Inventory | 146,250 | | 146,250 |
| Corporate Services | _ | 21-Network Infrastructure – End of Life Wireless Infrastructure | 53,000 | | 53,000 |
| Corporate Services | _ | 21-Code and Legislative Compliance Program | 350,000 | 290,000 | 60,000 |
| Corporate Services | _ | 21-Child Care Center - Welland Roof Replacement | 250,000 | | 250,000 |
| Corporate Services | _ | 21-ANNUAL - All Sites Staff Accommodations | 100,000 | | 100,000 |
| Corporate Services | _ | 21-Multiple Sites - Building Automation Redesign | 100,000 | | 100,000 |
| Corporate Services | _ | 20-Ener-Meadows of Dorchester Lighting Retrofit | 750,000 | | 750,000 |
| Corporate Services | _ | 21-Ener-NRHQ CE Lighting Retro | 610,000 | | 610,000 |
| Corporate Services | J_20001209 | NRHQ - Campbell West HVAC Investigation and Design | 400,000 | | 400,000 |
| Corporate Services | J_20001217 | NRHQ - Campbell East Windows | 900,000 | | 900,000 |
| Corporate Services | J_20001429 | 21-NRHQ - Campbell West Window Replacement | 400,000 | | 400,000 |
| Corporate Services | J_20001430 | 21-SAEO - Welland Roof Replacement | 175,000 | | 175,000 |
| Corporate Services | J_20001431 | 21-SAEO - Welland HVAC Replacement Phase 2 | 820,000 | | 820,000 |
| Corporate Services | J_20001434 | 21-EMS - Ontario St. Base Parking Lot Refurbishment | 300,000 | | 300,000 |
| Corporate Services | J_20000117 | Long-trm Acc - EMS Central Hub | 75,824,750 | | 75,824,750 |
| Corporate Services | J_20001211 | NRPS Port Colborne - Generator Replacement | 215,000 | | 215,000 |
| Corporate Services | J_20001466 | 21-NRPS 68 Church Demolition | 2,700,000 | | 2,700,000 |
| Corporate Services | J_20001234 | PW Thorold Yard - Asphalt Replacement | 150,000 | | 150,000 |
| Corporate Services | J_20001436 | Annual - Strategic Property Acquisitions | 500,000 | | 500,000 |
| Niagara Regional Housing | J_20001397 | 21-NRH - Annual Units, Fencing, Electrical Systems, Windows & Doors Capital Programs | 5,006,000 | | 5,006,000 |
| Public Health Emergency Serv | J_20001441 | 21-EMS Specialty Transport Units | 413,136 | | 413,136 |
| Public Health Emergency Serv | J_20001443 | 21-EMS Fleet Vehicles | 130,529 | | 130,529 |
| Public Health Emergency Serv | J_20001403 | 21 - EMS Fitness Equipment | 50,000 | | 50,000 |
| Public Works - Levy | | Thorold Yard Upgrades | 500,000 | | 500,000 |
| Public Works - Levy | _ | 21 Ann-Patrol Yard Imprv | 500,000 | | 500,000 |
| Public Works - Levy | J 20001310 | 21 Ann-Roads Equip Upgrade | 500,000 | | 500,000 |
| Public Works - Levy | _ | 21 Ann-Railway Crossing Imprv | 120,000 | | 120,000 |
| Public Works - Levy | _ | 21 Ann-Storm Sewers & Culverts | 1,200,000 | | 1,200,000 |
| Public Works - Levy | _ | 21 Ann-Line Marking | 300,000 | 200,000 | 100,000 |
| Public Works - Levy | _ | 21 Ann-Illum Install&Upgrade | 1,100,000 | , | 1,100,000 |
| Public Works - Levy | _ | 21 Ann-Traffic Signal Program | 4,050,000 | | 4,050,000 |
| Public Works - Levy | _ | 21 Ann-Intelligent Transportation System | 1,000,000 | | 1,000,000 |
| Public Works - Levy | _ | 21 Ann-Traffic Radio System Upgrades | 100,000 | | 100,000 |
| Public Works - Levy | _ | Rds Fac Prog-Traf Cntrl Cntre | 1,000,000 | | 1,000,000 |
| Public Works - Levy | _ | Cpcty Imprv-Recon RR 57 Thorold Stone Rd ext east of Stanley Ave | 6,120,000 | | 6,120,000 |
| Public Works - Levy | _ | Rds Rehab RR81 Old Hwy 8 from Vinehaven Tr-23rd St | 880,000 | | 880,000 |
| Public Works - Levy | _ | Niagara South East West Arterial | 500,000 | | 500,000 |
| Public Works - Levy | _ | Cpcty Imprv - Casablanca Blvd Widening - Livingston to QEW | 5,100,000 | | 5,100,000 |
| Public Works - Levy | _ | Rds Rehab - Lakeshore Rd West Recon from Third St to Seventh St | 9,750,000 | | 9,750,000 |
| Public Works - Levy | _ | Cpcty Imprv - Glendale Ave Interchange at QEW | 8,400,000 | | 8,400,000 |
| Public Works - Levy | _ | Rds Rehab - RR 45 Creek Rd Reconstruction - RR 4 to RR 63 | 6,000,000 | | 6,000,000 |
| Public Works - Levy Public Works - Levy | _ | | 500,000 | | |
| ' | _ | Rds Rehab - RR 63 Canborough Rd - RR27 Wellandport Rd to Wellandport Community Centre | • | | 500,000 |
| Public Works - Levy | _ | Rds Rehab - RR 48 Niagara St - Carlton to Scott | 580,000 | | 580,000 |
| Public Works - Levy | _ | Rds Rehab - RR 87 Main St - Verdun Ave to Ontario St | 2,150,000 | | 2,150,000 |
| Public Works - Levy | _ | Cpcty Imprv - RR 56 Collier Rd, Highway 58 to Beaverdams | 300,000 | | 300,000 |
| Public Works - Levy | J_20000662 | Int Imprv-RR81 King St at Main & Nineteenth-LN | 1,500,000 | | 1,500,000 |

| Program | Project ID | Project Description | Original Project Request | Included in 2021 Capital Budget | (Partial) Deferral |
|---------------------|------------|--|--------------------------|------------------------------------|-----------------------|
| Public Works - Levy | J_20000665 | Struc Rehab - JR Stork Bridge - Bridge Rehab (Str. 038205) | 6,000,000 | - | 6,000,000 |
| Public Works - Levy | J_20000667 | Rds Rehab - RR49 McLeod Rd Phase 2 - HEPC to Wilson | 1,900,000 | | 1,900,000 |
| Public Works - Levy | J_20000896 | Rds Rehab - RR 43 Bridge St - Victoria Ave to Erie | 1,000,000 | | 1,000,000 |
| Public Works - Levy | J_20000897 | Rds Rehab RR20 - South Grimsby Rd5 to Industrial Park Rd (Phase 4 and 5) | 8,100,000 | | 8,100,000 |
| Public Works - Levy | J_20000900 | Rds Rehab - RR 81 Main St - Oakes Rd N to Casablanca Blvd | 5,000,000 | | 5,000,000 |
| Public Works - Levy | J_20000928 | Int Impr - RR100 Four Mile Creek at York Rd, NOTL | 500,000 | | 500,000 |
| Public Works - Levy | J_20001187 | 20-Cpcty Imprv-RR512 Livingston Ave Extension | 1,000,000 | | 1,000,000 |
| Public Works - Levy | J_20001191 | 20-Cpcty Imprv-RR98 Montrose Rd from Lyon's Creek to Canadian | 2,120,000 | | 2,120,000 |
| Public Works - Levy | J_20001192 | Struc Rehab - Glendale Ave Bridge (089215) | 1,000,000 | | 1,000,000 |
| Public Works - Levy | J_20001196 | Struc Rehab - Lakeport Road (087210) and Frank Weir (087205) | 250,000 | | 250,000 |
| Public Works - Levy | J_20001308 | 21 Ann-Misc Road Properties | 200,000 | | 200,000 |
| Public Works - Levy | J_20001316 | 21 Ann-Roads Eng for Future | 500,000 | | 500,000 |
| Public Works - Levy | J_20001318 | 21 Ann-Struc-Eng Stdy Fut Brdg | 300,000 | | 300,000 |
| Public Works - Levy | J_20001345 | Rds Rehab - RR3 Main St E Barber to Hwy 3 | 500,000 | | 500,000 |
| Public Works - Levy | J_20001404 | Cpcty Imprv - RR 27 East Main St - Hwy 140 to Moyer Rd | 250,000 | | 250,000 |
| Public Works - Levy | J_20001405 | Struc Rehab - 16 Mile Creek Bridge - Deck Replace (039215) | 300,000 | | 300,000 |
| Public Works - Levy | J_20001408 | Struc Rehab - Stevensville Bridge (116215) | 200,000 | | 200,000 |
| Public Works - Levy | J_20001410 | Int Imprv-RR57 TSR at Dorchester | 200,000 | | 200,000 |
| Public Works - Levy | J_20001411 | Int Imprv-RR57 TSR@Montrose | 200,000 | | 200,000 |
| Public Works - Levy | J_20001412 | 20-Cpcty Imprv-RR54 Rice Rd-Merritt to Thorold | 500,000 | | 500,000 |
| Public Works - Levy | J_20001413 | Rds Rehab - RR83 Carlton Rd Extension | 500,000 | | 500,000 |
| Public Works - Levy | J_20001415 | Int Imprv-RR81 St Paul W@Vansickle | 100,000 | | 100,000 |
| Public Works - Levy | J_20001416 | Struc Rehab - RR98 White Pigeon Bridge (098220) | 100,000 | | 100,000 |
| Public Works - Levy | J_20001347 | 21 Ann-Plan Impl Complete St | 300,000 | | 300,000 |
| Public Works - Levy | J_20001321 | 21 Ann-Fleet & Vehicle Replace | 2,232,200 | | 2,232,200 |
| Public Works - Levy | J_20001417 | 21-NRHQ - Vehicle For Facilities Supervisor | 40,000 | | 40,000 |
| Public Works - Levy | J_20001418 | 21-GO Transit - Vehicle For GO Maintainer | 40,000 | | 40,000 |
| Public Works - Levy | J_20001419 | LTC Homes - 2021 Capital Vehicles Replacement | 66,144 | | 66,144 |
| Public Works - Levy | J_20001475 | 21-PH-Tobacco Enforcement Vehicles* | 64,000 | | 64,000 |
| Public Works - Levy | J_20000494 | NRT - Capital Acquisition | 3,750,000 | | 3,750,000 |
| Total | | | 180,909,378 | 662,687 | 180,246,691 |

*external funding expedited the project after the project was deferred