

AC-C 3-2021 May 10, 2021 Page 1

Subject: 2020 Audited Consolidated Financial Statements

Report to: Audit Committee

Report date: Monday, May 10, 2021

Recommendations

- That the audited consolidated financial statements of the Regional Municipality of Niagara (the "Niagara Region"), including the sinking fund financial statements and the trust fund financial statements, for the year ended December 31, 2020 presented in Appendix 1 BE APPROVED;
- 2. That the audit findings report pertaining to the audited consolidated financial statements of the Niagara Region for the year ended December 31, 2020 presented in Appendix 2 **BE RECEIVED** for information; and
- 3. That staff **BE DIRECTED** to co-ordinate with the auditors to finalize the statements as presented.

Key Facts

- The purpose of this report is to comply with the Audit Committee Terms of Reference that the Audit Committee satisfy itself, on behalf of Regional Council, that Niagara Region's annual consolidated financial statements are fairly presented in accordance with generally accepted accounting principles and to recommend to Council whether the annual financial statements should be approved.
- The requirement for an annual audit is established in the Municipal Act, 2001, S.O. 2001, c.25 paragraphs 294.1 through 296.1
- Niagara Region received an unqualified audit opinion and no management letter points for the year ended December 31, 2020.
- Year-end funding surplus results were reported in CSD 17-2021, 2020 Year-End Results and Transfer Report, and are consistent with the results reported in the consolidated financial statements adjusted for accounting presentation required of Public Sector Accounting Standards (PSAS). A reconciliation of the two presentation methodologies is provided in Appendix 3.

Financial Considerations

The consolidated financial statements have been prepared in compliance with legislation and in accordance with generally accepted accounting principles established

by the Public Sector Accounting Board of Chartered Professional Accountants of Canada.

A draft copy of the Niagara Region's financial statements for the year ended December 31, 2020 is attached in Appendix 1. In addition, Deloitte's audit findings report for the year ended December 31, 2020 is also attached in Appendix 2.

The Niagara Region budget to actual results (funding surplus) are prepared and reported on a quarterly basis (used as a tool to manage funding requirements), whereas the consolidated financial statements are prepared using Public Sector Accounting Standards (PSAS). Appendix 3 reconciles the surplus per the audited Consolidated Statement of Operations to the funding surplus based on the budget approach previously presented in CSD 17-2021.

Analysis

The consolidated financial statements of the Niagara Region, including the sinking fund financial statements and the trust fund financial statements, for the year ended December 31, 2020 have been audited.

Niagara Region's external auditor (Deloitte) has indicated that in their opinion, the financial statements present fairly, in all material respects, the financial position of the Region and the results of its operations. The fair presentation as of December 31, 2020 includes:

- Consolidated statement of financial position
- Consolidated statement of operations and accumulated surplus
- Consolidated statement of changes in net debt
- Consolidated statement of cash flows
- Sinking fund financial statements
- Trust fund financial statements

The consolidated financial statements are prepared using PSAS, making them comparable to other municipalities in Canada.

The consolidated financial statements reflect the assets, liabilities, revenues and expenses, as well as the accumulated surplus of the reporting entity. The reporting entity is comprised of all organizations, committees and local boards accountable for the

administration of their financial affairs and resources to Niagara Region and which are owned and controlled by the Region. These entities and organizations include:

- Niagara Regional Housing
- Court Services
- Niagara Regional Police Services

In addition to the consolidated financial statements the following statements are also included in Appendix 1.

Sinking Fund Financial Statements

In June 2010, Niagara Region issued sinking fund debentures by way of bylaw 76-2010. The first payment into the sinking fund occurred in June 2011. The Municipal Act, 2001, S.O. 2001, c.25 paragraph 409.6 requires the municipal auditor to certify the balance in the sinking fund each year.

Trust Fund Financial Statements

As per Ontario Regulation 79/10, section 241.(10) of the Long Term Care Homes Act, 2007, every licensee of a long-term care home must have each resident account audited annually.

During the course of the audit, Deloitte makes note of any observed internal control weaknesses and makes suggestions for improvements through management letter comments. There are no management letter points for the 2020 consolidated financial statement audit.

In accordance with Canadian Auditing Standards, the consolidated financial statements will be dated on the date in which the recognized authority with respect to the financial statements has approved the financial statements. In the case of Niagara Region, this authority lies with Council, and as such, the signed Auditor's report will be received on the date when the financial statements are approved by Council. Until that approval is received, the consolidated financial statements are marked as draft.

Upon completion of the 2020 Annual Report, which contains the consolidated financial statements, the financial statements will be available to the public on the Niagara Region website:

Annual Reports

(https://www.niagararegion.ca/government/budget/finance/default.aspx)

Alternatives Reviewed

The consolidated financial statements are prepared using PSAS and an annual audit is a requirement of the Municipal Act, therefore no alternatives were reviewed.

Relationship to Council Strategic Priorities

Providing formal financial reporting to Council and the public supports the Council Strategic Priority of Sustainable and Engaging Government.

Other Pertinent Reports

CSD 17-2021 2020 Year End Results and Transfer Report

Prepared by: Melanie Steele, MBA CPA CA Associate Director, Reporting & Analysis

Corporate Services

Recommended by: Todd Harrison, CPA CMA Commissioner/Treasurer Corporate Services

Submitted by: Ron Tripp, P.Eng. Acting Chief Administrative Officer

This report was prepared in consultation with Helen Chamberlain, Director, Financial Management & Planning.

Appendices

- Appendix 1 Draft 2020 Consolidated Financial Statements
- Appendix 2 2020 Deloitte Audit Findings Report
- Appendix 3 Annual Surplus Reconciliation

AC-C 3-2021 May 10, 2021 Appendix 1

CONSOLIDATED FINANCIAL STATEMENTS OF THE REGIONAL MUNICIPALITY OF NIAGARA

For the year ended December 31, 2020

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THE REGIONAL MUNICIPALITY OF NIAGARA MANAGEMENT'S RESPONSIBILITY FOR THE CONSOLIDATED FINANCIAL STATEMENTS

The accompanying consolidated financial statements of The Regional Municipality of Niagara (the "Region") are the responsibility of the Region's management and have been prepared in accordance with Canadian Public Sector Accounting Standards. A summary of the significant accounting policies is described in Note 1 to the consolidated financial statements. The preparation of consolidated financial statements necessarily involves the use of estimates based on management's judgment, particularly when transactions affecting the current accounting period cannot be finalized with certainty until future periods.

The Region's management maintains a system of internal controls designed to provide reasonable assurance that assets are safeguarded, transactions are properly authorized and recorded in compliance with legislative and regulatory requirements, and reliable financial information is available on a timely basis for preparation of the consolidated financial statements. These systems are monitored and evaluated by management.

The audit committee meets with management and the external auditors to review the consolidated financial statements and discuss any significant financial reporting or internal control matters prior to their approval of the consolidated financial statements.

The consolidated financial statements have been audited by Deloitte LLP, independent external auditors appointed by the Region. The accompanying Independent Auditors' Report outlines their responsibilities, the scope of their examination and their opinion on the Region's consolidated financial statements.

Todd Harrison,

Commissioner of Corporate Services/Treasurer

May 20, 2021

Deloitte.

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Independent Auditor's Report

To the Members of Council, Inhabitants and Ratepayers of the Regional Municipality of Niagara

Opinion

We have audited the consolidated financial statements of Regional Municipality of Niagara (the "Region"), which comprise the consolidated statement of financial position as at December 31, 2020, and the consolidated statements of operations and changes in net financial assets, and cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies (collectively referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the Region as at December 31, 2020, and the results of its operations, changes in net financial assets, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards ("Canadian GAAS"). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Region in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Region's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Region or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Region's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian GAAS will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian GAAS, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Region's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Region's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Region to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.
- Obtain sufficient appropriate audit evidence regarding the financial information of the entities or business activities within the Region to express an opinion on the financial statements. We are responsible for the direction, supervision and performance of the group audit. We remain solely responsible for our audit opinion.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Chartered Professional Accountants Licensed Public Accountants _____, 2021

CONSOLIDATED STATEMENT OF FINANCIAL POSITION

As at December 31, 2020 (In thousands of dollars)

		2019
FINANCIAL ASSETS		
Cash	\$ 224,114	\$ 135,681
Investments (note 2)	658,015	635,596
Accounts receivable (note 3)	78,204	80,140
Other assets	948	417
Tangible capital assets held for sale (note 4)	850	1,760
Debt recoverable from others (note 9)	324,254	316,419
	1,286,385	1,170,013
FINANCIAL LIABILITIES		
Accounts payable and accrued liabilities	157,970	129,782
Employee future benefits and post-employment liabilities (note 5)	116,148	109,462
Deferred revenue (note 6)	235,356	219,750
Landfill closure and post-closure liability (note 7)	67,872	61,27
Contaminated sites liability (note 8)	576	
Long-term liabilities (note 9)	740,201	695,904
Capital lease obligation (note 10)	4,262	4,35
	1,322,385	1,220,52
Net debt	(36,000)	(50,514
NON-FINANCIAL ASSETS		
Tangible capital assets (note 11)	1,903,743	1,823,929
Inventory	8,485	7,498
Prepaid expenses	19,522	18,609
	1,931,750	1,850,036
Accumulated surplus (note 12)	\$ 1,895,750	\$ 1,799,522

CONSOLIDATED STATEMENT OF OPERATIONS

For the year ended December 31, 2020 (In thousands of dollars)

	2020 Budget	2020 Actual	2019 Actua
	(note 20)		
REVENUES (Note 19)			
Taxation and user charges:			
Levies on area municipalities	\$ 409,634	\$ 409,551	\$ 383,48
User charges	238,150	226,068	223,72
	647,784	635,619	607,20
Government transfers (note 18):			
Government of Canada	31,591	31,841	26,63
Province of Ontario	315,372	354,193	320,86
Other municipalities	397	640	86
	347,360	386,674	348,36
Other:			
Development charges earned	40,863	33,428	19,81
Investment income	18,362	15,343	18,17
Provincial offences	10,612	5,068	7,02
Miscellaneous	6,978	9,136	8,71
	76,815	62,975	53,72
Fotal revenues	1,071,959	1,085,268	1,009,29
EXPENSES (Note 19)			
General government	55,245	52,542	42,05
Protection to persons and property	203,445	196,100	192,66
Transportation services	104,538	87,555	72,93
Environmental services	174,209	154,424	150,40
Health services	108,124	114,626	107,96
Social and family services	303,664	308,768	302,63
Social housing	67,220	64,707	63,96
Planning and development	22,502	10,318	19,28
Fotal expenses	1,038,947	989,040	951,89
Annual surplus	33,012	96,228	57,39
Accumulated surplus, beginning of year	1,799,522	1,799,522	1,742,12
Accumulated surplus, end of year	\$ 1,832,534	\$ 1,895,750	\$ 1,799,52

CONSOLIDATED STATEMENT OF CHANGE IN NET DEBT

For the year ended December 31, 2020 (In thousands of dollars)

	2020 Budget	2020 Actual	2019 Actual
	(note 20)		
Annual surplus	\$ 33,012	\$ 96,228	\$ 57,396
Acquisition of tangible capital assets	(172,451)	(172,451)	(158,046)
Contributed tangible capital assets	(951)	(951)	(142)
Transfers (to) from tangible capital assets held for sale	(910)	(910)	1,004
Amortization of tangible capital assets	92,331	92,331	87,189
Loss on sale of tangible capital assets	1,973	1,973	197
Net proceeds on sale of tangible capital assets	194	194	568
Write down on tangible capital assets held for sale		-	418
Change in inventory		(987)	(138)
Change in prepaid expenses		(913)	2,227
Change in net debt	(46,802)	14,514	(9,327)
Net debt, beginning of year	(41,187)	(50,514)	(41,187)
Net debt, end of year	\$ (87,989)	\$ (36,000)	\$ (50,514)

CONSOLIDATED STATEMENT OF CASH FLOWS

For the year ended December 31, 2020 (In thousands of dollars)

	2020	2019
OPERATING ACTIVITIES		
Annual surplus	\$ 96,228	\$ 57,396
Items not involving cash:	. ,	. ,
Amortization of tangible capital assets	92,331	87,189
Loss on sale of tangible capital assets	1,973	197
Contributed tangible capital assets	(951)	(142)
Write down on tangible capital assets held for sale	()	418
Change in employee future benefits and post-employment liabilities	6,686	5,041
Change in landfill closure and post-closure liability	6,595	(120)
Change in contaminated sites liability	576	(120)
Change in non-cash assets and liabilities:		
Accounts receivable	1,936	573
Other assets	(531)	(88)
Accounts payable and accrued liabilities	28,188	15,587
Deferred revenue	15,606	41,430
	(987)	
Inventory	· · ·	(138)
Prepaid expenses	(913)	2,227
Net change in cash from operating activities	246,737	209,570
CAPITAL ACTIVITIES		
Net proceeds on sale of tangible capital assets	194	568
Acquisition of tangible capital assets	(172,451)	(158,046)
Net change in cash from capital activities	(172,257)	(157,478)
INVESTING ACTIVITIES		
Proceeds on sale of investments	2,589	137,880
Purchase of investments	(25,008)	(188,056)
Net change in cash from investing activities	(22,419)	(50,176)
FINANCING ACTIVITIES		(,)
Capital lease acquired	-	6,379
Capital lease payments	(90)	(2,027)
Proceeds on debt issued and assumed	69,966	58,263
Long-term debt repaid	(31,573)	(33,936)
Increase in sinking fund assets	(1,931)	(1,816)
Net change in cash from financing activities	36,372	26,863
Net change in cash	88,433	20,000
	-	
Cash beginning of year	125 691	106 001
Cash, beginning of year	135,681	106,902
	135,681 \$ 224,134	,
Cash, beginning of year Cash, end of year Cash paid for interest	\$ 224,134	\$ 135,681
	\$ 224,134	\$ 135,681 \$ 13,380
Cash, end of year Cash paid for interest Cash received from interest	\$ 224,134 \$ 13,781	\$ 135,681 \$ 13,380
Cash, end of year Cash paid for interest	\$ 224,134 \$ 13,781	

For the year ended December 31, 2020 (In thousands of dollars)

1. Significant accounting policies:

The Regional Municipality of Niagara (the "Region") is an upper-tier municipality in the Province of Ontario (the "Province"), Canada. The provisions of provincial statutes such as the Municipal Act, Municipal Affairs Act and related legislation guide its operations.

The consolidated financial statements of The Regional Municipality of Niagara are prepared by management in accordance with Canadian public sector accounting standards ("PSAS") as recommended by the Public Sector Accounting Board ("PSAB") of the Chartered Professional Accountants of Canada ("CPA Canada"). Significant accounting policies adopted by the Region are as follows:

- a) Basis of consolidation:
 - i) Consolidated entities:

The consolidated financial statements reflect the assets, liabilities, revenues, expenses and accumulated surplus of the reporting entity. The reporting entity is comprised of all organizations, committees and local boards accountable for the administration of their financial affairs and resources to the Region and which are owned or controlled by the Region. These entities and organizations include:

Niagara Regional Police Services

Niagara Regional Housing

Court Services Operations

Interdepartmental and inter-organizational transactions and balances between these organizations are eliminated.

ii) Trust funds:

Trust funds and their related operations administered by the Region are not included in these consolidated financial statements.

b) Basis of accounting:

The Region follows the accrual method of accounting for revenues and expenses. Revenues are recognized in the year in which they are earned and measurable. Expenses are recognized as they are incurred and measurable as a result of receipt of goods or services and/or the creation of a legal obligation to pay.

c) Investments:

Investments consist of bonds and money market notes and are stated at the lower of cost and market value. Gains and losses on investments are recorded when incurred.

For the year ended December 31, 2020 (In thousands of dollars)

1. Significant accounting policies (continued):

(d) Non-financial assets:

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the ordinary course of operations.

(i) Tangible capital assets:

Tangible capital assets are recorded at cost which includes amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The cost, less residual value of the tangible capital assets, excluding land and landfill sites, are amortized on a straight line basis over their estimated useful lives as follows:

Asset			Useful Life - Years
Landfill and land improve Building and building im			3 – 50 3 – 60
Vehicles, machinery and	l equipment	- Vehicles - Machinery and equipment	3 – 20 3 – 60
Water and wastewater in	nfrastructure		25 – 100
Roads infrastructure	- Base - Bridge and o - Surface - Other infras		40 60 10 5 - 40

Landfill sites are amortized using the units of production method based upon capacity used during the year.

One half of the annual amortization is charged in the year of acquisition and in the year of disposal. Assets under construction (work in progress) are not amortized until the asset is in service.

(ii) Contributions of tangible capital assets:

Tangible capital assets received as contributions are recorded at their fair value at the date of receipt and also are recorded as revenue.

(iii) Intangible assets:

Intangible assets and natural resources that have not been purchased are not recognized as assets in the consolidated financial statements.

(iv) Interest capitalization:

The Region's tangible capital asset policy does not allow for the capitalization of interest costs associated with the acquisition or construction of a tangible capital asset.

For the year ended December 31, 2020 (In thousands of dollars)

1. Significant accounting policies (continued):

(e) Non-financial assets (continued):

(v) Leases:

Leases which transfer substantially all of the benefits and risks incidental to ownership of property are accounted for as capital leases. All other leases are accounted for as operating leases and the related payments are charged to expenses as incurred.

(vi) Inventories:

Inventories held for consumption are recorded at the lower of cost and replacement cost.

(f) Reserves and reserve funds:

Certain amounts, as approved by Regional Council are set aside in reserves for future operating and capital purposes. Transfers to and/or from reserves are an adjustment to the respective reserve when approved. Reserves are presented on the consolidated statement of financial position in accumulated surplus.

(g) Government transfers:

Government transfers are recognized as revenue in the consolidated financial statements when the transfer is authorized, any eligibility criteria are met and a reasonable estimate of the amount can be made, except when and to the extent that stipulations by the transferor give rise to an obligation that meet the definition of a liability. Government transfers that meet the definition of a liability are recognized as revenue as the liability is extinguished.

(h) Deferred revenue:

Deferred revenues represent development charges collected under the Development Charges Act (1997), grants, user charges and fees which have been collected but for which the related services have yet to be performed. These amounts are recognized as revenues in the fiscal year the services are performed.

(i) Taxation revenue:

Property tax revenue is recognized on an accrual basis when the tax is authorized by the passing of the tax levy by-law. Taxes are levied on properties listed on the assessment roll at the time the by-law is passed based on approved budget and tax rates. Supplementary taxation is recognized as additional billings are issued for properties that are added to the assessment roll during the year.

At year end, the Region evaluates the likelihood of having to repay taxes as a result of tax appeals or other changes and recognizes the liability if the amount can be reasonable estimated.

(j) Investment income:

Investment income earned on surplus current fund, capital fund, reserves and reserve funds (other than obligatory reserve funds which are comprised of development charges and gas tax), are reported as revenue in the period earned. Investment income earned on obligatory reserve funds is added to the applicable fund balance and forms part of the deferred development charge and gas tax balances.

For the year ended December 31, 2020 (In thousands of dollars)

1. Significant accounting policies (continued):

(k) Municipal cost-sharing:

The Region acts as an intermediary to administer capital projects for the acquisition of assets belonging to local area municipalities. Funding received and expenses incurred relating to the local area municipalities share of these projects amounted to \$6,472 (2019 \$4,886) and is not reflected in these consolidated financial statements.

(I) Tangible capital assets held for sale:

Tangible capital assets which meet the criteria for financial assets are reclassified as "tangible capital assets held for sale" on the consolidated statement of financial position. Tangible capital assets held for sale are recorded at the lower of cost and net realizable value.

Tangible capital assets held for sale are reasonably anticipated to be sold to a purchaser, external to the Region, within one year of the statement of financial position date.

(m) Use of estimates:

The preparation of consolidated financial statements requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the consolidated financial statements, and the reported amounts of revenues and expenses during the period. Significant estimates include assumptions used in estimating provisions for tax write-offs, accrued liabilities, landfill closure and post-closure liability, contaminated site liability, certain payroll liabilities and in performing actuarial valuations of employee future benefits and post-employment liabilities. Amounts recorded for amortization of tangible capital assets are based on estimates of useful service life. Actual results could differ from these estimates.

2. Investments:

Investments reported on the consolidated statement of financial position at the lower of cost or market have market values as follows:

	2020			2019		
	Cost	Mar	ket Value	Cost	Ма	rket Value
Investments	\$ 658,015	\$	693,687	\$ 635,596	\$	650,422

The Region has purchased \$3,928 (2019 - \$4,841) of its own debentures issued on behalf of itself and local area municipalities which have not been cancelled. This investment in own debentures is included in investments on the consolidated statement of financial position. The Region's share of the gross outstanding amount of these debentures is \$32,973 (2019 - \$36,627). Coupon rates for these debentures ranged from 3.10% to 3.45%.

3. Accounts receivable:

Accounts receivable are reported net of a valuation allowance of \$652 (2019 - \$763).

For the year ended December 31, 2020 (In thousands of dollars)

4. Tangible capital assets held for sale:

During the year, the Region wrote down tangible capital assets held for sale to these assets net realizable value in the amount of \$nil (2019 – \$418). The value of write downs related to tangible capital assets held for sale is reported in the consolidated statement of operations.

5. Employee future benefits and post-employment liabilities:

The Region provides certain employee benefits which will require funding in future periods. These benefits include benefits under the Workplace Safety and Insurance Board ("WSIB") Act, sick leave, life insurance, extended health and dental benefits for early retirees.

	2020	2019
Workplace Safety & Insurance Board	\$ 51,389	\$ 48,039
Accumulated Sick Leave	10,904	11,818
Retiree benefits	36,416	35,335
Vacation pay	12,545	10,098
Other post-employment liabilities	4,894	4,172
Total employee future benefits and post-employment liabilities	\$ 116,148	\$ 109,462

Employee future benefits and post-employment benefits reported on the consolidated statement of financial position by entity consist of the following:

	2020	2019
Niagara Regional Police Services	\$ 63,335	\$ 61,438
Niagara Regional Housing	1,538	1,648
Niagara Region	51,275	46,376
Total	\$ 116,148	\$ 109,462

The Region has established reserve funds to mitigate the future impact of these obligations. These reserves were created under municipal by-law and do not meet the definition of a plan asset under PSAS PS3250 Retirement Benefits. Therefore, for the purposes of these financial statements, the plans are considered unfunded. These reserve funds are presented in the consolidated statement of financial position within accumulated surplus. Reserves relating to these liabilities are summarized by entity below:

	2020	2019
Niagara Regional Police Services	\$ 8,982	\$ 9,101
Niagara Regional Housing	793	793
Niagara Region	24,551	24,695
Total (Note 12)	\$ 34,326	\$ 34,589

For the year ended December 31, 2020 (In thousands of dollars)

5. Employee future benefits and post-employment liabilities (continued):

Information about the Region's benefit plans is as follows:

	202	20						
	Niag Regio		Re	iagara egional ousing		Niagara		Total
	FU	IICE		ousing		Region		TOLA
Accrued benefit obligation:	A A A		•		•	004	•	
Balance, beginning of year	\$ 66,·		\$	480	\$	55,361	\$	122,265
Current benefit cost	3,	948		(9)		7,702		11,641
Interest	2,	322		5		1,680		4,007
Benefits paid	(5,5	96)		(15)		(5,157)		(10,768)
Balance, end of year	67,	098		461		59,586		127,145
Unamortized actuarial (loss) gain	(3,7	63)		1,077		(8,311)		(10,997)
Liability	\$ 63,	335	\$	1,538	\$	51,275	\$	116,148

	2019			
	Niagara	Niagara		
	Regional	Regional	Niagara	
	Police	Housing	Region	Total
Accrued benefit obligation:				
Balance, beginning of year	\$ 65,513	\$ 460	\$ 52,454	\$ 118,427
Current benefit cost	5,075	42	6,367	11,484
Interest	2,302	6	1,610	3,918
Benefits paid	(6,466)	(28)	(5,070)	(11,564)
Balance, end of year	66,424	480	55,361	122,265
Unamortized actuarial (loss) gain	(4,986)	1,168	(8,985)	(12,803)
Liability	\$ 61,438	\$ 1,648	\$ 46,376	\$ 109,462

Included in expenses is \$1,806 (2019 - \$1,202) for amortization of the actuarial gain. The unamortized actuarial gain (loss) is amortized over the expected average remaining service life as listed below:

Accumulated Sick Leave Benefit Plan entitlements	6 - 12 years
Retiree benefits	16 - 21 years
WSIB	11 years

The most recent actuarial valuation was completed as at December 31, 2018 with estimates to December 31, 2021.

For the year ended December 31, 2020 (In thousands of dollars)

5. Employee future benefits and post-employment liabilities (continued):

Workplace Safety and Insurance Board ("WSIB")

With respect to responsibilities under provisions of the Workplace Safety and Insurance Act the Region has elected to be treated as a Schedule 2 employer and remits payments to the WSIB as required to fund disability payments. An actuarial estimate of future liabilities of the Region under the provisions of the Workplace Safety and Insurance Act has been completed and forms the basis for the estimated liability reported in these financial statements.

The unamortized actuarial gain on future payments required to WSIB is amortized over the expected period of the liability which is 11 years.

The main actuarial assumptions employed for the valuation are as follows:

Discount rate

The obligation of the present value of future liabilities as at December 31, 2020 and the expense for the year ended December 31, 2020, were determined using a discount rate of 3.75% (2019 – 3.75%).

Administration costs

Administration costs were assumed to be 32% (2019 - 32%) of the compensation expense.

Compensation expense

Compensation costs include loss of earnings benefits, health care costs and non-economic loss awards, were assumed to increase at a rate of 2% per annum (2019 – 2.0%).

Accumulated sick leave

Under the accumulated sick leave benefit plan, unused sick leave can accumulate and certain employees may become entitled to a cash payment when they leave the Region's employment.

The main actuarial assumptions employed for the valuation are as follows:

Discount rate

The obligation as at December 31, 2020, of the present value of future liabilities and the expense for the year ended December 31, 2020, were determined using a discount rate of 3.75% (2019 – 3.75%).

For the year ended December 31, 2020 (In thousands of dollars)

5. Employee future benefits and post-employment liabilities (continued):

Retiree benefits

The Region pays certain life insurance benefits on behalf of retired employees as well as extended health and dental benefits for early retirees to age 65 and Health Care Spending Accounts for certain retirees until the age of 70 or 75 depending on year of retirement. The Region recognizes these post-retirement costs in the period in which the employees rendered the services.

The unamortized actuarial loss on retiree benefits is amortized over the expected average remaining service life of 10 years.

The main actuarial assumptions employed for the valuations are as follows:

Discount rate

The obligation as at December 31, 2020, of the present value of future liabilities and the expense for the year ended December 31, 2020, were determined using a discount rate of 3.75% (2019 - 3.75%).

Medical costs

Medical costs were assumed to increase at the rate of 3.42% (2019 - 3.42%) per year, reducing to 2.75% in 2022 and thereafter.

Dental costs

Dental costs were assumed to increase at the rate of 2.75% (2019 – 2.75%) per year.

Inflation

Inflation was assumed to be 1.75% (2019 - 1.75%) per year.

Other pension plans

The Region makes contributions to the Ontario Municipal Employees Retirement Fund ("OMERS"), which is a multi-employer plan. The plan is a defined benefit plan which specifies the amount of the retirement benefit to be received by the employees based on the length of service and rates of pay. The Region accounts for its participation in OMERS as a defined contribution plan. The OMERS Plan ended 2020 with a funding deficit of \$3.2 billion (2019 - \$3.4 billion). The funded ratio remained unchanged at 97% in 2020, and has either stayed the same or increased for the eighth consecutive year.

For the year ended December 31, 2020 (In thousands of dollars)

5. Employee future benefits and post-employment liabilities (continued):

Other pension plans (continued)

The amount contributed to OMERS for 2020 was \$32,270 (2019 - \$31,292) for current service and is included as an expense on the consolidated statement of operations. Employees' contribution to OMERS in 2020 were \$32,226 (2019 - \$31,259).

Contributions for employees with a normal retirement age of 65 were being made at rate of 9.0% (2019 - 9.0%) for earnings up to the yearly maximum pensionable earnings of \$58.70 (2019 - \$57.40) and at a rate of 14.6% (2019 - 14.6%) for earnings greater than the yearly maximum pensionable earnings. For uniformed police officers with a normal retirement age of 60, those rates were 9.2% (2019 - 9.2%) and 15.8% (2019 - 15.8%) respectively.

6. Deferred revenue:

In accordance with PSAS, obligatory reserve funds are reported as deferred revenue. The Region treats development charges and gas tax as obligatory reserve funds. The Region has obligatory reserve funds in the amount of \$205,339 (2019 - \$198,142). These reserve funds are considered obligatory as Provincial and Federal legislation restricts how these funds may be used, and under certain circumstances, how these funds may be refunded.

Amounts related to development charges collected are recognized as revenue when the Region has approved and incurred the expenses for the capital works for which the development charges were raised. These funds have been set aside, as required by the Development Charges Act (1997), to defray the cost of growth related capital projects associated with new development.

In 2008, Investing in Ontario approved a total funding of \$20,157 for capital infrastructure. Revenue is recognized as expenses are incurred. The remaining balance of \$10,617 has been set aside for the construction of the South Niagara East-West Corridor.

The deferred revenues, reported on the consolidated statement of financial position, are comprised of the following:

	2020	2019
Development charges	\$ 176,297	\$ 163,141
Gas tax	29,042	35,001
Obligatory reserve funds	205,339	198,142
Investing in Ontario Grant	10,617	10,617
Other deferred revenue	19,400	10,991
Balance, end of year	\$ 235,356	\$ 219,750

For the year ended December 31, 2020 (In thousands of dollars)

6. Deferred revenue (continued):

The continuity of obligatory reserve funds are summarized below:

Development charges:

	2020	2019
Balance, beginning of year	\$ 163,141	\$ 134,530
Externally restricted inflows	42,126	45,478
Revenue earned	(33,428)	(19,814)
Investment income	4,458	2,947
Balance, end of year	\$ 176,297	\$ 163,141

Gas tax:

	2020	2019
Balance, beginning of year	\$ 35,001	\$ 20,232
Externally restricted inflows	14,443	28,344
Revenue earned	(21,243)	(14,121)
Investment income	841	546
Balance, end of year	\$ 29,042	\$ 35,001

7. Landfill closure and post-closure liability:

The Region owns and monitors 14 landfill sites, two of which are open and operating. The liability for closure of operational sites and post-closure care has been recognized based upon the usage of the site's capacity during the year. Landfill closure and post-closure care are activities that are expected to occur in perpetuity and requirements have been defined in accordance with industry standards and include final covering and landscaping of the landfill, pumping of ground water and leachates from the site, and ongoing environmental monitoring, site inspection and maintenance.

The costs were based upon the 2020 budget and inflation adjusted at a rate of 1.75% per annum (2019 – 1.75%) until the end of contamination. These costs were then discounted to December 31, 2020 using a discount rate of 3.40% (2019 – 3.75%). Post-closure care is estimated to be required for the contaminating lifespan of landfill sites up to 40 years (2019 – 40 years). The liability for closure and post-closure care as at December 31, 2020 is \$67,872 (2019 - \$61,277). Estimated total expenditures for closure and post-closure care are \$77,776 (2019 - \$71,419). The liability remaining to be recognized is \$9,904 (2019 - \$10,142). It is estimated that the life of open landfill sites range from 30 to 45 years with an estimated total remaining capacity of 3,220 thousand cubic meters (2019 - 3,285 thousand cubic meters).

The Region has a landfill reserve which is dedicated for costs relating to settling closure and post-closure care liabilities. As of December 31, 2020 the reserve balance is \$10,820 (2019 - \$8,205).

For the year ended December 31, 2020 (In thousands of dollars)

8. Contaminated site liability:

A liability for the remediation of contaminated sites is recognized as the best estimate of the amount required to remediate the contaminated sites when the following criteria are met: contamination exceeding an environmental standard exists, the Region is either directly responsible or accepts responsibility for the remediation, it is expected that the future economic benefit will be given up, and a reasonable estimate of the amount is determinable. If the likelihood of the Region's obligation to incur these costs is either not determinable, or if an amount cannot be reasonably estimated, the costs are disclosed as contingent liabilities in the notes to the financial statements.

As at December 31, 2020 the Region has recognized a liability for contaminated sites of \$576 (2019 - \$nil) in the consolidated financial statements. The liability was estimated by management based on the estimated costs required to remediate the contamination. These estimated costs include consultant fees, lab analyses costs, excavation costs, and disposal costs. The remediation is planned to occur in 2024 and is subject to Council approval.

9. Net long-term liabilities:

(a) As well as incurring long-term liabilities for regional purposes, the Region also incurs long-term liabilities on behalf of the area municipalities. The responsibility for raising the amounts required to service this debt lies with the respective area municipalities.

The balance of net long-term liabilities reported on the consolidated statement of financial position is made up of the following:

	2020	2019
Long-term liabilities incurred by the Region	\$ 758,658	\$ 712,170
Less: Sinking fund assets	(18,457)	(16,266)
Long-term debt	\$ 740,201	\$ 695,904
Debt recoverable from others net of sinking fund assets (long-term liabilities incurred by the Region for which other entities have		
assumed responsibility)	(324,254)	(316,419)
Net long-term debt, end of year	\$ 415,947	\$ 379,485

- (b) The long-term liabilities in (a) issued in the name of the Region have been approved by by-law. The annual principal and interest payments required to service these liabilities are within the annual debt repayment limit prescribed by the Ministry of Municipal Affairs.
- (c) The Region issued sinking fund debentures of \$78,079 payable on June 30, 2040 and bearing interest at the rate of 5.2% per annum. The sinking fund debentures are included in long-term liabilities in (a) and include \$9,333 borrowed on behalf of the City of St. Catharines and shown as debt recoverable from others. The City of St. Catharines share of the sinking fund assets have been removed from the debt recoverable from others in (a). Annual principal payments into the sinking fund of \$1,512 are due June 30 of each year. These payments are reflected as principal repayments in (e).

For the year ended December 31, 2020 (In thousands of dollars)

9. Net long-term liabilities (continued):

- (d) The Region is contingently liable for long-term liabilities with respect to debt issued for area municipalities, school boards, tile drainage and shoreline property assistance. The total amount outstanding as at December 31, 2020 is \$324,254 (2019 \$316,419) and is reported on the consolidated statement of financial position as debt recoverable from others.
- (e) Principal payments to be funded by the Region, including sinking fund payments, due in each of the next five years are as follows:

	2020
2021	\$ 30,863
2022	30,621
2023	30,251
2024	27,539
2025	25,389
Thereafter	271,284
	\$ 415,947

Total interest on net long-term liabilities which are reported on the consolidated statement of operations amounted to \$13,571 in 2020 (2019 - \$13,336). The long-term liabilities bear interest at rates ranging from 0.55% to 4.65%. The interest on long-term liabilities assumed by the municipalities or by individuals in the case of tile drainage and shoreline property assistance loans are not reflected in these consolidated financial statements.

For the year ended December 31, 2020 (In thousands of dollars)

10. Capital lease obligation:

In 2017, the Region entered into a lease agreement for the construction of land and building in Niagara Falls to be used for Public Health. Upon completion of the construction in 2019, the Region has accounted for the obligation as a capital lease. The amount of the obligation is calculated as the present value of payments required under the terms of the agreement. The discount rate used by the Region in determining the present value of the lease payments is 3.75%.

The payments under the lease agreement began in 2019 and the agreement requires monthly lease payments over a period of 30 years until 2049 in addition to balloon payment required in 2029.

Future annual lease payments under the agreement are as follows:

	2020
2021	\$ 216
2022	216
2023	216
2024	216
2025	216
Thereafter	6,010
Total minimum lease payments	\$ 7,090
Less: amount representing implicit interest at 3.75%	(2,828)
Capital lease obligation	\$ 4,262

In 2020, interest of \$126 (2019 - \$95) relating to the capital lease obligation has been reported in the consolidated statement of operations.

The cost of the leased tangible capital assets at December 31, 2020 is \$6,379 (Land - \$800, Building - \$5,579) and accumulated amortization of leased tangible capital assets at December 31, 2020 is \$209 (2019 - \$69). Amortization of the building is calculated using the straight line method for a period of 40 years.

For the year ended December 31, 2020 (In thousands of dollars)

11. Tangible capital assets:

	2020							
	Land	Landfill and Land Improvements	Building and Building Improvements	Vehicles, Machinery and Equipment	Water and Wastewater Infrastructure	Roads Infrastructure	Work in progress	Total
Cost								
Balance, beginning of year	\$ 223,666	\$ 104,590	\$ 807,799	\$ 639,171	\$ 372,599	\$ 824,241	\$ 179,385	\$ 3,151,451
Additions/transfers	6,106	6,178	31,722	64,363	26,266	60,323	(21,556)	173,402
Reclassification of assets previously held for sale	1,323	-	103	-	-	-	-	1,426
Disposals	(498)	(1,854)	(4,026)	(19,939)	(29)	(9,399)	-	(35,745)
Balance, end of year	230,597	108,914	835,598	683,595	398,836	875,165	157,829	3,290,534
Accumulated Amortization								
Balance, beginning of year	-	55,627	383,442	428,923	87,654	371,876	-	1,327,522
Disposals	-	(1,782)	(3,755)	(19,680)	(22)	(7,823)	-	(33,062)
Amortization expense	-	3,826	24,796	31,568	5,607	26,534	-	92,331
Balance, end of year	-	57,671	404,483	440,811	93,239	390,587	-	1,386,791
Net Book Value, end of year	\$ 230,597	\$ 51,243	\$ 431,115	\$ 242,784	\$ 305,597	\$ 484,578	\$ 157,829	\$ 1,903,743

For the year ended December 31, 2020 (In thousands of dollars)

11. Tangible capital assets (continued):

	2019							
	Land	Landfill and Land Improvements	Building and Building Improvements	Vehicles, Machinery and Equipment	Water and Wastewater Infrastructure	Roads Infrastructure	Work in progress	Total
Cost								
Balance, beginning of year	\$ 223,572	\$ 101,046	\$ 773,995	\$ 627,622	\$ 355,448	\$ 781,767	\$ 148,601	\$ 3,012,051
Additions/transfers	1,526	5,300	38,050	18,441	17,151	46,936	30,784	158,188
Disposals	(1,432)	(1,756)	(4,246)	(6,892)	-	(4,462)		(18,788)
Balance, end of year	223,666	104,590	807,799	639,171	372,599	824,241	179,385	3,151,451
Accumulated Amortization								
Balance, beginning of year	-	53,869	363,510	403,820	82,372	353,363	-	1,256,934
Disposals	-	(1,747)	(4,073)	(5,438)	-	(5,343)	-	(16,601)
Amortization expense	-	3,505	24,005	30,541	5,282	23,856	-	87,189
Balance, end of year	-	55,627	383,442	428,923	87,654	371,876	-	1,327,522
Net Book Value, end of year	\$ 223,666	\$ 48,963	\$ 424,357	\$ 210,248	\$ 284,945	\$ 452,365	\$ 179,385	\$ 1,823,929

For the year ended December 31, 2020 (In thousands of dollars)

11. Tangible capital assets (continued):

(a) Work in progress

Work in progress of \$157,829 (2019 - \$179,385) has not been amortized. Amortization of these assets will commence when the asset is put into service. Included in work in progress at December 31, 2020 is \$13,687 (2019 - \$13,687) related to the Region's contribution toward the construction of the 2022 Canada Summer Games infrastructure. The Region also has an additional commitment of \$6,350 to this project and plans to fund 68% of the total contribution with federal gas tax revenue.

(b) Contributed tangible capital assets

Contributed capital assets are recognized at fair market value at the date of contribution. Where an estimate of fair value could not be made, the tangible capital asset was recognized at a nominal value. Land is the only category where nominal values were assigned. The value of contributed assets transferred to the Region during the year is \$951 (2019 - \$142).

(c) Works of art and historical treasures

No works of art or historical treasures are held by the Region.

(d) Write-downs of tangible capital assets

The Region had \$nil write-downs (2019 - \$nil) of tangible capital assets during the year.

The value of write-downs related to tangible capital assets is reported in the consolidated statement of operations.

For the year ended December 31, 2020 (In thousands of dollars)

12. Accumulated Surplus:

Accumulated surplus consists of balances as follows:

	2020	2019
Surplus:		
Invested in tangible capital assets	\$ 1,483,534	\$ 1,440,091
Capital fund – unexpended capital financing	322,541	271,407
Operating fund	(10,987)	(10,886)
Unfunded		
Landfill closure and post-closure liability	(67,872)	(61,277
Contaminated sites	(576)	
Employee future benefits and post-employment liabilities	(114,339)	(108,148
Total surplus	1,612,301	1,531,187
Reserves set aside by Council:		
Ambulance communication	-	3
Circle route initiatives	1,383	1,38
Hospital contribution	6,600	
Employee benefits	34,326	34,58
Encumbrances	16,275	16,37
General capital levy	19,941	15,68
Niagara Regional Housing	12,226	14,48
Court Services facilities renewal	3,210	2,87
Public liability self-insurance	2,270	2,27
Smart growth	201	20
Taxpayer relief reserve	53,509	23,75
Waste management	17,534	21,81
Wastewater	28,409	43,42
Water	75,384	81,79
Landfill liability	10,820	8,20
Other reserves	1,361	1,443
Total reserves	283,449	268,33
Total accumulated surplus	\$ 1,895,750	\$ 1,799,522

For the year ended December 31, 2020 (In thousands of dollars)

13. Trust funds:

Trust funds administered by the Region amounting to \$985 (2019 - \$962) have not been included in the consolidated statement of financial position nor have their operations been included in the consolidated statement of operations. The financial position and activities of the trust funds are reported separately in the trust fund financial statements.

14. Commitments:

- (a) The Region has outstanding contractual obligations of approximately \$164,838 (2019 \$184,243) for capital projects. These costs include holdbacks. The holdbacks related to work completed as of December 31, 2020 have been accrued. Regional council has authorized the financing of these obligations.
- (b) The Region is committed to paying principal and interest payments on provincial debentures issued to finance the properties transferred to Niagara Regional Housing from Ontario Housing Corporation. The debentures are outstanding in the amount of \$5,488 (2019 - \$7,124). Annual payments of \$1,695 (2019 - \$2,063) have been charged to current operations.
- (c) The Region enters into various service contracts and other agreements in the normal course of business, which have been approved by the appropriate level of management or by Council but which have not been reported as commitments.
- (d) Minimum annual operating lease payments:

The Region has commitments under various building, land and equipment lease agreements with minimum annual operating lease payments as follows:

	2020
2021	\$ 1,910
2022	1,464
2023	925
2024	774
2025	248
Thereafter	254
	\$ 5,575

15. Contingent liabilities:

At December 31, 2020, the Region has been named defendant or co-defendant in a number of outstanding legal actions. No provision has been made for any claims that are expected to be covered by insurance or where the consequences are undeterminable.

For the year ended December 31, 2020 (In thousands of dollars)

16. Public Liability Insurance:

The Region has undertaken a portion of the risk for public liability as a means of achieving efficient and cost effective risk management. The Region is self-insured for public liability claims up to \$1,000 for any individual claim and \$1,000 for any number of claims arising out of a single occurrence. Outside coverage is in place for claims in excess of these amounts up to \$25,000 per occurrence for all Public Health Units, EMS and all health operations including; care homes, seniors services, community services, homeless shelters, and police services, and \$50,000 per occurrence for all other claims.

The Region has a reserve fund for allocated self-insurance claims which as at December 31, 2020 amount to \$2,270 (2019 - \$2,270) and is reported on the consolidated statement of financial position under accumulated surplus. An amount of \$nil (2019- \$nil) has been transferred from this reserve fund in the current year.

Payments charged against operations in the current year amounted to \$4,326 (2019 - \$6,091).

17. Self-funded employee benefit plans:

The Region provides a group health and dental plan for certain employees and has assumed the full liability for payment of benefits under this plan.

Payments charged against operations in the current year amounted to \$18,507 (2019 - \$17,886).

For the year ended December 31, 2020 (In thousands of dollars)

18. Government transfers:

The government transfers reported on the consolidated statement of operations are as follows:

	Budget	2020	2019
Revenue:			
Government of Canada:			
Transportation services	\$ 18,067	\$ 18,067	\$ 10,668
Environmental services	4,470	4,470	6,164
Social and family services	1,204	1,584	1,12
Social housing	7,720	7,720	8,599
Planning and development	130	-	8
	31,591	31,841	26,63
Province of Ontario:			
General government	1,902	20,829	1,95
Protection to persons and property	9,737	9,642	9,65
Transportation services	15	70	2,03
Environmental services	693	693	1,62
Health services	66,867	72,819	64,97
Social and family services	227,189	242,099	230,20
Social housing	8,969	8,041	10,42
	315,372	354,193	320,86
Other municipalities:			
General government	69	172	54
Protection to persons and property	325	319	31
Transportation services	3	3	
Environmental services	<u> </u>	146	
	397	640	86
Total revenues	\$ 347,360	\$ 386,674	\$ 348,364

For the year ended December 31, 2020 (In thousands of dollars)

19. Segmented information:

Segmented information has been identified based upon functional areas by the Region.

The functional areas have been separately disclosed in the segmented information as follows:

(i) General government:

General government consists of the general management of the Region, including adopting by-laws and policy, levying taxes, issuing debentures and providing administrative, technical, facility management, and financial services.

(ii) Protection to persons and property:

Protection to persons and property is comprised of Police Services and Court Services. The mandate of Police Services is to ensure the safety of the lives and property of citizens, preserve peace and good order, prevent crimes from occurring, detect offenders and enforce the law. Court Services is responsible for administering and prosecuting Provincial Offences including those committed under the Highway Traffic Act, the Compulsory Automobile Insurance Act, the Trespass to Property Act, the Liquor License Act and other provincial legislation, municipal by-laws and minor federal offences. Court Services governs all aspects of the legal prosecution process, from serving an offence notice to an accused person to conducting trials including sentencing and appeals.

(iii) Transportation services:

Transportation services is responsible for the planning, design, operation and maintenance of the roadway system, the maintenance of parks and open space, and street lights.

(iv) Environmental services:

Environmental services is responsible for the engineering and operation of the water and wastewater systems and waste management. Waste management encompasses solid waste collection and disposal and Niagara Recycling.

(v) Health services:

The Public Health Department offers a range of programs related to health services that includes protection and promotion, disease and injury prevention and also oversees the Emergency Services Division ("ESD") that encompasses both Land Ambulance ("Paramedic") Services and Land Ambulance Communications ("Dispatch") Services.

(vi) Social and family services:

The Community Services department is responsible for providing public services that sustains and supports individuals, families and communities. Programs and services are delivered through Senior Services, Children's Services, Social Assistance and Employment Opportunities and Homelessness Services and Community Engagement.

For the year ended December 31, 2020 (In thousands of dollars)

19. Segmented information (continued):

(vii) Social housing:

Social housing is responsible for providing and advocating for secure, affordable housing in the Region.

(viii) Planning and development:

The Planning and Development department provides information to Council and the community through working with partners and community groups to support planning initiatives in the region, providing information to residents about Region programs and services. The planning and development department also supports the Region special initiatives.

Certain allocation methodologies are employed in the preparation of segmented information. Taxation and payments-in-lieu of taxes are not allocated and reported in general government and environmental services. User charges and other revenue have been allocated to the segments based upon the segment that generated the revenue. Government transfers have been allocated to the segment based upon the purpose for which the transfer was made. Development charges earned and developer contributions received are allocated to the segment for which the charge was collected.

The accounting policies used in these segments are consistent with those followed in the preparation of the consolidated financial statements as disclosed in Note 1.

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

For the year ended December 31, 2020 (In thousands of dollars)

19. Segmented information (continued):

2020									
	General government	Protection to persons and property	Transportation services	Environmental services	Health services	Social and family services	Social housing	Planning and development	Total
Revenues:									
Levies on area municipalities	\$ 370,730	\$ -	\$ -	\$ 38,821	\$ -	\$ -	\$ -	\$ -	\$ 409,551
User charges	436	3,880	5,222	173,494	602	25,528	15,839	1,067	226,068
Government transfers	21,001	9,961	18,140	5,309	72,819	243,683	15,761	-	386,674
Development charges earned	1,109	470	10,790	15,427	158	-	5,048	426	33,428
Investment income	15,118	-	-	-	-	-	225	-	15,343
Provincial offenses	-	5,068	-	-	-	-	-	-	5,068
Miscellaneous	855	482	968	5,639	114	545	272	261	9,136
Total revenues	409,249	19,861	35,120	238,690	73,693	269,756	37,145	1,754	1,085,268
Expenses:									
Salaries, wages and employee benefits	5,272	161,542	16,193	32,765	96,165	120,210	6,187	5,687	444,021
Operating expenses	24,900	17,609	23,822	86,535	14,712	80,096	19,611	1,453	268,738
External transfers	1,955	6,992	16,360	5,441	-	104,386	29,841	3,178	168,153
Debt services	13,427	-	21	-	126	-	-	-	13,574
Amortization	6,919	10,003	29,623	29,250	3,415	4,053	9,068	-	92,331
Miscellaneous	69	(46)	1,536	433	208	23	-	-	2,223
Total expenses:	52,542	196,100	87,555	154,424	114,626	308,768	64,707	10,318	989,040
Annual surplus (deficit)	\$ 356,707	\$ (176,239)	\$ (52,435)	\$ 84,266	\$ (40,933)	\$ (39,012)	\$ (27,562)	\$ (8,564)	\$ 96,228

NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

For the year ended December 31, 2020 (In thousands of dollars)

19. Segmented information (continued):

						2019						
	gov	General vernment	Protection to persons and property	Trans	sportation services	Environmental services	Health services	Social an famil service	у	Social housing	Planning and development	Total
Revenues:												
Levies on area municipalities	\$	348,152	-		-	\$ 35,329	-		-	-	-	\$ 383,481
User charges		746	8,119		6,680	163,353	735	27,90	8	15,293	889	223,723
Government transfers		2,494	9,971		12,699	7,790	64,974	231,33	1	19,024	81	348,364
Development charges earned		-	(4)		12,556	6,570	14		-	272	406	19,814
Investment income		17,842	-		-	-	-		-	334	-	18,176
Provincial offenses		-	7,025		-	-	-		-	-	-	7,025
Miscellaneous		1,815	835		61	4,691	74	84	2	388	4	8,710
Total revenues		371,049	25,946		31,996	217,733	65,797	260,08	1	35,311	1,380	1,009,293
Expenses:												
Salaries, wages and employee benefits		6,061	156,665		15,648	32,249	90,134	110,19	7	6,042	5,506	422,502
Operating expenses		13,784	17,728		25,133	86,358	14,793	78,42	1	19,876	1,849	257,942
External transfers		1,797	7,895		5,490	4,263	-	110,12	2	29,516	11,925	171,008
Debt services		13,230	-		26	-	-		-	-	-	13,256
Amortization		7,181	10,374		26,636	27,538	3,039	3,89	1	8,530	-	87,189
Total expenses:		42,053	192,662		72,933	150,408	107,966	302,63	1	63,964	19,280	951,897
Annual surplus (deficit)	\$	328,996	\$ (166,716)	\$	(40,937)	\$ 67,325	\$ (42,169)	\$ (42,550) \$	(28,653)	\$ (17,900)	\$ 57,396

THE REGIONAL MUNICIPALITY OF NIAGARA NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

For the year ended December 31, 2020 (In thousands of dollars)

20. Budget data:

The budget amounts presented in these consolidated financial statements are based upon the 2020 operating and capital budgets approved by Council on December 12, 2019. The chart below reconciles the approved budget to the budget amounts reported in these consolidated financial statements. Budgets established for tangible capital asset acquisitions are on a project-oriented basis, the costs of which may be carried out over one or more years. Where amounts were budgeted on a project-oriented basis, the budget amounts used are based on actual projects that took place during the year to reflect the same basis of accounting that was used to report the actual results. In addition, to ensure comparability of expenses, the allocation of program support costs completed for actual reporting was also applied to the budget amounts.

	Bu	idget Amount
REVENUES		
Operating		
Approved budget	\$	1,015,216
Budget Adjustments		23,900
Expenses classified as revenue		(172)
Capital:		
Development charges		31,128
Grants and subsidies		26,119
Other contributions		935
Loss on sale of tangible capital assets		(1,973)
Less:		
Transfers from reserves		(22,984)
Proceeds on sale of tangible capital assets		(210)
Total revenue		1,071,959
EXPENSES		
Operating		
Approved budget	\$	1,015,216
Budget Adjustments		23,900
Expenses classified as revenue		(172)
Add:		
Capital project cost resulting in operating expenses		20,125
Amortization		92,331
Employee future benefits		6,192
Landfill liability		6,595
Contaminated sites		576
Less:		
Operating expenses resulting in tangible capital assets		(2,757)
Transfers to reserves, including capital		(75,761)
Debt principal payments		(47,298)
Total expenses		1,038,947
Annual surplus	\$	33,012

THE REGIONAL MUNICIPALITY OF NIAGARA NOTES TO THE CONSOLIDATED FINANCIAL STATEMENTS

For the year ended December 31, 2020 (In thousands of dollars)

21. Significant Event:

On March 11, 2020, the World Health Organization characterized the outbreak of a strain of the novel coronavirus ("COVID-19") as a pandemic which has resulted in a series of public health and emergency measures that have been put in place to combat the spread of the virus. The duration and impact of COVID-19 is unknown at this time and it is not possible to reliably estimate the impact that the length and severity of these developments will have on the financial results and condition of the Region in future periods.

The Region's 2020 operating budget was approved prior to the pandemic. As a response to the COVID-19 pandemic, the Region adjusted service levels and work plans and received additional government funding relating to these costs.

22. Contingent Liabilities:

Subsequent to December 31, 2020, on April 8, 2021, the Region executed a guarantee of the Region's portion of Southwestern Internet Fibre Technology ("SWIFT")'s revolving credit facility with TD Bank in an amount of \$2,439. The purpose of the credit facility is to fund SWIFT's obligation to pay the internet service providers who will undertake the project to expand digital infrastructure within the Region until the receipt of the funding for the project is received from the Ontario Ministry of Agriculture and Food.

23. Comparative figures:

Certain prior year figures have been reclassified to conform to the consolidated financial statement presentation adopted in the current year.

Deloitte.

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Independent Auditor's Report

To the Members of Council, Inhabitants and Ratepayers of the Regional Municipality of Niagara

Opinion

We have audited the financial statements of the Sinking Funds of the Regional Municipality of Niagara (the "Region"), which comprise the statement of financial position as at December 31, 2020, and the statements of operations, change in net financial assets and cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies (collectively referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the sinking funds of the Region as at December 31, 2020, and the results of its operations, changes in net financial assets, and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards ("Canadian GAAS"). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Region in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Region's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Region or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Region's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian GAAS will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian GAAS, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Region's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Region's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Region to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Chartered Professional Accountants Licensed Public Accountants , 2021

SINKING FUND STATEMENT OF FINANCIAL POSITION

As at December 31, 2020 (In thousands of dollars)

	2020	2019
FINANCIAL ASSETS		
Cash	\$ 2,180	\$ 228
Interest receivable	75	96
Due from operating fund	16	48
Investments (note 2)	16,202	15,941
	18,473	16,313
LIABILITIES		
Accounts payable and accrued liabilities	4	4
Sinking fund requirements		
City of St. Catharines	2,158	1,907
The Regional Municipality of Niagara	15,896	14,049
	18,058	15,960
Accumulated surplus and net financial assets	\$ 415	\$ 353

SINKING FUND STATEMENT OF OPERATIONS AND CHANGE IN NET FINANCIAL ASSETS

	2020	2019
REVENUES		
Contributions	\$ 1,512	\$ 1,512
Investment Income	652	606
Total revenues	2,164	2,118
EXPENSES		
Professional fees and dues	4	3
Provision for sinking fund requirements	2,098	2,027
Total expenses	2,102	2,030
Annual Surplus	62	88
Accumulated surplus and net financial assets, beginning of year	353	265
Accumulated surplus and net financial assets, end of year	\$ 415	\$ 353

For the year ended December 31, 2020 (In thousands of dollars)

SINKING FUND STATEMENT OF CASH FLOWS

For the year ended December 31, 2020 (In thousands of dollars)

	2020	2019
OPERATING ACTIVITIES		
Annual surplus	\$ 62	\$ 88
Change in non-cash assets and liabilities:		
Interest receivable	21	(31)
Due from operating fund	32	(43)
Net change in cash from operating activities	115	14
INVESTING ACTIVITIES		
Purchase of investments	(2,061)	(1,981)
Proceeds from the sale of investments	1,800	-
Net change in cash from investing activities	(261)	(1,981)
FINANCING ACTIVITY		
Increase in sinking fund requirements	2,098	2,026
Net change in cash from financing activity	2,098	2,026
Net change in cash	1,952	59
Cash, beginning of year	228	169
Cash, end of year	\$ 2,180	\$ 228

THE REGIONAL MUNICIPALITY OF NIAGARA NOTES TO SINKING FUND FINANCIAL STATEMENTS

For the year ended December 31, 2020 (In thousands of dollars)

1. Significant accounting policies:

The financial statements of sinking funds of The Regional Municipality of Niagara (the "Region") are the representation of management prepared in accordance with Canadian public sector accounting standards.

The sinking fund is a separate fund maintained for the purpose of providing for the repayment of all sinking fund debt when it becomes due. The Region issued sinking fund debentures of \$78,079 payable on June 30, 2040 and bearing interest at the rate of 5.2% per annum. Included in the sinking fund debenture is \$9,333 borrowed on behalf of the City of St. Catharines, representing a proportionate share of 11.95%. Annual interest payments on the sinking fund debt are \$4,060.

Significant accounting policies adopted by the Region for the sinking funds are as follows:

(a) Basis of accounting:

The Region's sinking fund follows the accrual method of accounting for revenues and expenses.

(b) Sinking fund requirements:

The requirements of the sinking fund represent the amounts required which, together with interest compounded annually, will be sufficient to retire the related debentures at maturity. The requirements were calculated using a rate of 3.5% per annum.

(d) Investment income:

Investment income is reported as revenue in the period earned.

2. Investments:

The investments consist of municipal bonds and are carried at cost. At December 31, 2020 the investments have a market value of \$19,691 (2019 - \$17,751)

Deloitte.

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Independent Auditor's Report

To the Members of Council, Inhabitants and Ratepayers of the Regional Municipality of Niagara

Opinion

We have audited the financial statements of the trust funds of the Regional Municipality of Niagara (the "Region"), which comprise the statement of financial position as at December 31, 2020, and the statements of financial activities and change in fund balance and cash flows for the year then ended, and notes to the financial statements, including a summary of significant accounting policies (collectively referred to as the "financial statements").

In our opinion, the accompanying financial statements present fairly, in all material respects, the financial position of the trust funds of the Region as at December 31, 2020, and the results of its operations and its cash flows for the year then ended in accordance with Canadian accounting standards for not-for-profit organizations.

Basis for Opinion

We conducted our audit in accordance with Canadian generally accepted auditing standards ("Canadian GAAS"). Our responsibilities under those standards are further described in the *Auditor's Responsibilities for the Audit of the Financial Statements* section of our report. We are independent of the Region in accordance with the ethical requirements that are relevant to our audit of the financial statements in Canada, and we have fulfilled our other ethical responsibilities in accordance with these requirements. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our opinion.

Responsibilities of Management and those Charged with Governance for the Financial Statements

Management is responsible for the preparation and fair presentation of the financial statements in accordance with Canadian accounting standards for not-for-profit organizations, and for such internal control as management determines is necessary to enable the preparation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is responsible for assessing the Region's ability to continue as a going concern, disclosing, as applicable, matters related to going concern and using the going concern basis of accounting unless management either intends to liquidate the Region or to cease operations, or has no realistic alternative but to do so.

Those charged with governance are responsible for overseeing the Region's financial reporting process.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinion. Reasonable assurance is a high level of assurance, but is not a guarantee that an audit conducted in accordance with Canadian GAAS will always detect a material misstatement when it exists. Misstatements can arise from fraud or error and are considered material if, individually or in the aggregate, they could reasonably be expected to influence the economic decisions of users taken on the basis of these financial statements.

As part of an audit in accordance with Canadian GAAS, we exercise professional judgment and maintain professional skepticism throughout the audit. We also:

- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or error, design and perform audit procedures responsive to those risks, and obtain audit evidence that is sufficient and appropriate to provide a basis for our opinion. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Region's internal control.
- Evaluate the appropriateness of accounting policies used and the reasonableness of accounting estimates and related disclosures made by management.
- Conclude on the appropriateness of management's use of the going concern basis of accounting and, based on the audit evidence obtained, whether a material uncertainty exists related to events or conditions that may cast significant doubt on the Region's ability to continue as a going concern. If we conclude that a material uncertainty exists, we are required to draw attention in our auditor's report to the related disclosures in the financial statements or, if such disclosures are inadequate, to modify our opinion. Our conclusions are based on the audit evidence obtained up to the date of our auditor's report. However, future events or conditions may cause the Region to cease to continue as a going concern.
- Evaluate the overall presentation, structure and content of the financial statements, including the disclosures, and whether the financial statements represent the underlying transactions and events in a manner that achieves fair presentation.

We communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit and significant audit findings, including any significant deficiencies in internal control that we identify during our audit.

Chartered Professional Accountants Licensed Public Accountants	
, 2021	

TRUST FUNDS STATEMENT OF FINANCIAL POSITION

As at December 31, 2020 (In thousands of dollars)

	2020	2019
ASSETS		
Cash	\$ 251	\$ 244
Due from Regional Municipality of Niagara	734	718
Fund balance	\$ 985	\$ 962

TRUST FUNDS STATEMENT OF FINANCIAL ACTIVITIES AND CHANGE IN FUND BALANCE

	2020	2019
REVENUE		
Deposits from residents	\$ 245	\$ 468
Donations	201	261
	446	729
EXPENSES		
Expenditures for the benefit of residents	423	725
	423	725
Excess of revenues over expenses	23	4
Fund balance, beginning of year	962	958
Fund balance, end of year	\$ 985	\$ 962

For the year ended December 31, 2020 (In thousands of dollars)

TRUST FUNDS STATEMENT OF CASH FLOWS

For the year ended December 31, 2020 (In thousands of dollars)

	2020	2019
OPERATING ACTIVITIES:		
Excess of revenues over expenses	\$ 23	\$4
Change in non-cash assets and liabilities		
Due from Regional Municipality of Niagara	(16)	(9)
Net change in cash from operating activities	7	(5)
Cash, beginning of year	244	249
Cash, end of year	\$ 251	\$ 244

THE REGIONAL MUNICIPALITY OF NIAGARA NOTES TO TRUST FUNDS FINANCIAL STATEMENTS

For the year ended December 31, 2020 (In thousands of dollars)

1. Significant accounting policies:

These financial statements reflect the financial position, financial operations, and cash flows of funds held in trust by The Regional Municipality of Niagara ("the Region") for residents of the eight long-term care homes:

- Gilmore Lodge
- Upper Canada Lodge
- Deer Park Villa
- Woodlands of Sunset
- Linhaven
- Rapelje Lodge
- Northland Point
- Meadows of Dorchester

These financial statements are the representation of management and are prepared by management in accordance with Canadian accounting standards for not-for-profit organizations, and reflect the following policies:

(a) Basis of Accounting:

Revenues are recorded in the period in which the transactions or events occurred that gave rise to the revenue. Expenses are recorded in the period the goods and services are acquired and a liability is incurred, or transfers are due.

(b) Uses of Estimates:

The preparation of financial statements in conformity with Canadian accounting standards for not-for-profit organizations requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amount of revenues and expenses during the period. Actual results could differ from these estimates.

Deloitte.



Regional Municipality of Niagara

Report to the Audit Committee on the 2020 audit

Deloitte.

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April 17, 2021

Members of the Audit Committee Regional Municipality of Niagara 1815 Sir Isaac Brock Way Thorold ON L2V 4T7

Report on audited annual financial statements

Dear Audit Committee Members:

We are pleased to submit this report on the status of our audit of the consolidated financial statements of the Regional Municipality of Niagara (the "Region") for the 2020 fiscal year. This report summarizes the scope of our audit, our findings and reviews certain other matters that we believe to be of interest to you.

As agreed in our Master Services Agreement dated November 8, 2016, and our confirmation of changes letters dated January 30, 2019 and November 12, 2020, we have performed audit of the following, in accordance with Canadian generally accepted auditing standards ("Canadian GAAS"):

- Consolidated financial statements of the Region prepared in accordance with Canadian Public Sector Accounting Standards ("PSAS")
- Financial statements of Niagara Regional Housing ("NRH") prepared in accordance with PSAS
- Financial statements of the Regional Municipality of Niagara Trust Funds (the "Trust Funds") prepared in accordance with Canadian accounting standards for not-for-profit organizations, and
- Financial statements of the Regional Municipality of Niagara Sinking Funds (the "Sinking Funds") prepared in accordance with PSAS.

Herein after, collectively referred to as the "Financial Statements".

We expect to issue our Independent Auditor's Reports on the financial statements of the Region, the Trust Funds, and the Sinking Funds upon approval of the financial statements by the Treasurer.

Our audit has been conducted in accordance with the audit plan dated August 26, 2020 that was presented to the Audit Committee.

This report is intended solely for the information and use of the Regional Council through the Audit Committee, management and others within the Region, and is not intended to be, and should not be, used by anyone other than these specified parties.

We look forward to discussing this report summarizing the outcome of our audit with you and answering any questions you may have.

Yours truly,

"Original signed by Deloitte LLP"

Chartered Professional Accountants Licensed Public Accountants

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Executive summary



Audit scope and terms of engagement

We have been asked to perform audit of the financial statements of the Region, NRH, the Trust Funds and the Sinking Funds (collectively, the "Region") in accordance with the applicable accounting frameworks as at and for the year ended December 31, 2020. Our audit were conducted in accordance with Canadian Generally Accepted Auditing Standards ("Canadian GAAS").

The terms and conditions of our engagement are described in the Master Services Agreement dated November 8, 2016, and our confirmation of changes letters dated January 30, 2019 and November 12, 2020. We have developed appropriate safeguards and procedures to eliminate threats to our independence or to reduce them to an acceptable level.



Audit risks

- 1 Revenue and deferred revenue amounts (Region)
- 2 Year-end cut-off (Region)
- **3** Tangible capital assets (Region)

Year-end accruals and other estimates (including salaries, employee future benefits,

- 4 landfill closure and post-closure liability, contaminated sites, and allowance for doubtful accounts) (Region)
- **5** Management override of controls (Region/NRH)
- **6** Tenant and other receivables/revenue (NRH)
- 7 Long-term debt (NRH)
- 8 Financial statement disclosures (NRH)

Receipt of

outstanding

responses

legal



Uncorrected misstatements

We are responsible for providing reasonable assurance that your financial statements as a whole are free from material misstatement.

Materiality levels were determined on the basis of total revenue.

We have informed the Committee of all uncorrected misstatements greater than a clearly trivial amount of 5% of materiality and any misstatements that are, in our judgment, qualitatively material. In accordance with Canadian GAAS, we asked that any misstatements be corrected.



Receipt of signed

Management's

representation

letter

Going Concern

Management has completed its assessment of the ability of the Region to continue as a going concern and in making its assessment did not identify any material uncertainties related to events or conditions that may cast significant doubt upon the Region's ability to continue as a going concern. We agree with management's assessment.

Results

Completion of

our subsequent

events

 \bigtriangledown

procedures

No restrictions have been placed on the scope of our audit. We intend to issue an unmodified audit report on the financial statements of the Region and NRH for the year ended December 31, 2020 once the outstanding items referred to above are completed satisfactorily and the financial statements are approved.

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Audit risks

The audit risks identified as part of our risk assessment, together with our planned responses and conclusions, are described below.

Region of Niagara

Audit risk	Our audit response	Audit results	
Canadian Auditing Standards include the presumption of a fraud risk involving improper revenue recognition.	 Substantive testing to determine if restricted contributions (i.e., development charges, conditional grants, COVID-19 funding, etc.) have been recognized as revenue in the appropriate period. 	No significant issues were noted a a result of this testing.	
Year-end cut-off			
Audit risk	Our audit response	Audit results	
Determine if cut-off of revenues and expenses is appropriate.	• Substantive testing on accounts payable, accrued liabilities, deferred revenue and accounts receivable, and	No significant issues were noted as a result of this testing.	
	 Test disbursements subsequent to year-end. 		
Tangible capital assets			
Risk identified	Our audit response	Audit results	
Appropriate accounting and disclosure.	 Test assumptions used in determining completeness, valuation, recording and cut-off of additions and disposals, and 	No significant issues were noted as a result of this testing.	
	 Testing of calculations of amortization. 		

Year-end accruals and other estimates (including salaries, employee future benefits, landfill closure and post-closure liability, contaminated sites, and allowance for doubtful accounts)

Audit risk	Our audit response	Audit results
Estimates requiring management judgments and assumptions.	 Obtain documentation on management's control over accounting estimates and assess risk 	No significant issues were noted as a result of this testing.
	 Review and assess the consistency of major assumptions used to develop significant accounting estimates 	
	 Compare actual historical experience to models employed in such calculations 	
	 Obtain calculations from experts for accruals such as employee future benefit liability and landfill liability, and assess assumptions and data used to prepare the report, and 	
	 Review actual outcome of prior year estimates. 	

Management override of controls* (Region/NRH)

Audit risk

Management override of controls is a presumed area of risk in a financial statement audit due to management's ability to override controls that otherwise appear to be operating effectively.

Our audit response

- Our audit tests the appropriateness of journal entries recorded in the general ledger and other adjustments made in the preparation of financial statements
- We will obtain an understanding of the business rationale for significant transactions that we become aware of that are outside of the normal course of business, or that otherwise appear to be unusual given our understanding of the Region and its environment
- We will review accounting estimates for bias and evaluate whether the circumstances producing the bias, if any, represent a risk of material misstatement
- In addition, experienced Deloitte personnel will be assigned to the testing and review of journal entries and areas of estimates, and
- Professional skepticism will be maintained throughout the audit.

Audit results

Management has represented to us that they have not identified any fraud or illegal items and our audit procedures support this assessment.

Niagara Regional Housing

Tenant and other receivables/revenue*

Audit risk	dit risk Our audit response			
 Canadian Auditing Standards include the presumption of a fraud risk involving improper revenue recognition. Valuation of tenant and other receivables. Review aging reports and estimate allowance for dou tenant receivables for reasonableness Confirm subsidies received the Service Manager, and Perform detail testing of te and other receivables and related revenue. 		No significant issues were noted as a result of this testing.		
Long-term debt				
Audit risk	Our audit response	Audit results		
Appropriate accounting and disclosure.	Confirm long-term debt balancesRecalculate interest	No significant issues were noted as a result of this testing.		
Financial statement disclosures				
Audit risk	Our audit response	Audit results No significant issues were noted as a result of this testing.		
Appropriate disclosure of proposed future operational changes.	 Ensure changes to future operations are appropriately disclosed as subsequent events in the financial statements. 			

*These areas have been identified as areas of significant risk.

Significant events including subsequent events

The design of our audit plan began with a reassessment of risk areas from last year's audit. We have identified a few significant developments or factors that changed since our prior year risk assessment. This is an overview of how these additional developments impacted our audit plan and the results of the audit work we performed.

COVID-19

Impact on our 2020 audit

Due to the ongoing COVID-19 pandemic, the audit work was performed remotely, and the risk assessment and analytical procedures were considered with the potential impact of the pandemic in mind. Despite the audit taking place in a remote work environment, we were able to obtain sufficient evidence for our audit and controls testing. There were no significant changes to the nature of our audit procedures as a result.

Significant accounting policies, judgments and estimates

The accounting policies described below are those that are most important and representative of the Region's financial condition and financial performance.

In the course of our audit of the financial statements, we considered the qualitative aspects of the financial reporting process, including items that have a significant impact on the relevance, reliability, comparability and understandability of the information included in the financial statements.

The significant accounting policies of the Region are disclosed in Note 1 to the financial statements.

In our judgment, the significant accounting practices and policies, selected and applied by management are, in all material respects, acceptable under the applicable accounting frameworks and are appropriate to the particular circumstances of the Region.

Accounting estimates are an integral part of the financial statements prepared by management and are based on management's current judgments. These judgments are normally based on knowledge and experience about past and current events, assumptions about future events and interpretations of the financial reporting standards.

During the year ended December 31, 2020, management advised us that there were no significant changes in accounting estimates or in judgments relating to the application of the accounting policies.

In our judgment, the significant accounting estimates made by management are, in all material respects, free of possible management bias and of material misstatement. The disclosure in the financial statements around estimation uncertainty is in accordance with PSAS and is appropriate to the particular circumstances of the Region.

Appendix 1 – Communication requirements and other reportable matters

Re	quired communication	Reference	Refer to this report or document described below
Au	dit Service Plan		
1.	Our responsibilities under Canadian GAAS, including forming and expressing an opinion on the financial statements	CAS ¹ 260.14	Refer to our master service agreement dated November 8, 2016, and our confirmation of changes letters dated January 30, 2019 and November 12, 2020.
2.	An overview of the overall audit strategy, addressing:a. Timing of the auditb. Significant risks, including fraud risks	CAS 260.15	Refer to our 2020 Audit service plan presented August 26, 2020.
3.	Significant transactions outside of the normal course of business, including related party transactions	CAS 260 App. 2, CAS 550.27	Nothing to report.
En	quiries of those charged with gove	ernance	
4.	How those charged with governance exercise oversight over management's process for identifying and responding to the risk of fraud and the internal control that management has established to mitigate these risks	CAS 240.21	We are not aware of any fraudulent events.
5.	Any known suspected or alleged fraud affecting the Region	CAS 240.22	None noted.
6.	Whether the Region is in compliance with laws and regulations	CAS 250.15	No concerns noted.
Ye	ar End Communication		
7.	Fraud or possible fraud identified through the audit process	CAS 240.4042	We are not aware of any fraudulent events.
8.	Significant accounting policies, practices, unusual transactions, and our related conclusions	CAS 260.16 a.	Significant accounting policies, judgments and estimates section. No unusual transactions noted.

¹ CAS: Canadian Auditing Standards – CAS are issued by the Auditing and Assurance Standards Board of CPA Canada

Required communication	Reference	Refer to this report or document described below
 Alternative treatments for accounting policies and practice that have been discussed with management during the current audit period 	CAS 260.16 a. es	Significant accounting policies, judgments and estimates section.
10. Matters related to going concer	n CAS 570.25	We concluded that there was no substantial doubt about the Region's ability to continue as a going concern.
11. Consultation with other account	tants	None
12. Management judgments and accounting estimates	CAS 260.16 a.	Significant accounting policies, judgments and estimates section.
13. Significant difficulties, if any, encountered during the audit	CAS 260.16 b.	No significant difficulties to report.
 Material written communication between management and us, including management representation letters 	ns CAS 260.16 c.	Management representation letter.
15. Circumstances that affect the fe and the content of the auditor's report		None
 Other matters that are significated to the oversight of the financial reporting process 		No other matters to report.
17. Modifications to our opinion(s)	CAS 260.A21	None
 Other significant matters discussion with management 	ssed CAS 260.A.22	None
19. Matters involving non-complian with laws and regulations that of to our attention, unless prohibi by law or regulation, including Illegal or possibly illegal acts the come to our attention	come ted	We are not aware of any illegal acts or matters involving non-compliance with laws and regulations.
20. Litigation		No litigation matters to report.
21. Significant deficiencies in interr control, if any, identified by us the conduct of the audit of the financial statements		No deficiencies to report.
22. Uncorrected misstatements and disclosure items	CAS 450.12-13	In accordance with Canadian GAAS, we request that all misstatements be corrected. See Appendix 3 for corrected misstatement.
		No uncorrected misstatements and uncorrected disclosure to report.
Other reportable matters		
23. Changes to the audit plan	CAS 260.A26	None
24. Concerns regarding manageme competence and integrity	nt	We did not note any concerns regarding management competence and integrity.
25. Disagreements with manageme	nt	None

Required communication Reference		Refer to this report or document described below		
26. Post-balance sheet events		None		
27. Other significant matters arising from the audit		None		

Appendix 2 – Independence letter

Deloitte.

Deloitte LLP 400 Applewood Crescent Suite 400 Vaughan ON L4K 0C3 Canada

Tel: 416-601-6150 Fax: 416-601-6151 www.deloitte.ca

April 17, 2021

Private and confidential

The Members of the Audit Committee Regional Municipality of Niagara 1815 Sir Isaac Brock Way Thorold ON L2V 4T7

Dear Audit Committee Members,

We have been engaged to audit the consolidated financial statements of Regional Municipality of Niagara (the "Region") for the year ended December 31, 2020.

You have requested that we communicate in writing with you regarding our compliance with relevant ethical requirements regarding independence as well as all relationships and other matters between the Region, our Firm and network firms that, in our professional judgment, may reasonably be thought to bear on our independence. You have also requested us to communicate the related safeguards that have been applied to eliminate identified threats to independence or reduce them to an acceptable level.

In determining which relationships to report, we have considered relevant rules and related interpretations prescribed by the appropriate provincial regulator/ordre and applicable legislation, covering such matters as:

- a. Holding a financial interest, either directly or indirectly, in a client
- b. Holding a position, either directly or indirectly, that gives the right or responsibility to exert significant influence over the financial or accounting policies of a client
- c. Personal or business relationships of immediate family, close relatives, partners or retired partners, either directly or indirectly, with a client
- d. Economic dependence on a client, and
- e. Provision of services in addition to the audit engagement.

We confirm to you that the engagement team and others in the firm as appropriate, the firm and, when applicable, network firms have complied with relevant ethical requirements regarding independence.

We have prepared the following comments to facilitate our discussion with you regarding independence matters arising since April 8, 2020, date of our last letter.

We are not aware of any relationships between the Deloitte entities (defined as the Member Firms of Deloitte Touche Tohmatsu Limited and their respective affiliates) and the Region, its affiliates, or persons in financial reporting oversight roles at the Region and its affiliates, that, in our professional judgment, may reasonably be thought to bear on independence, that have occurred from April 8, 2020 to April 17, 2021.

We hereby confirm that we are independent with respect to the Region in accordance with the Rules of Professional Conduct of the Chartered Professional Accountants of Ontario as of April 17, 2021.

This letter is intended solely for the use of the Committee, management, and others within the Region.

Yours truly,

Delivitte, IIP

Chartered Professional Accountants Licensed Public Accountants

Appendix 3 – Summary of misstatements

Corrected misstatement

	Debit \$ (000's)	Credit \$ (000's)
Accounts payable and accrued liabilities	2,030	
Cash		2,030

To adjust Cash and Accounts payable and accrued liabilities for amounts related to interest payments made, but not previously recorded, during the year.

Appendix 4 – Draft management representation letter



[Region letterhead]

_____, 2021

Private and confidential

Trevor Ferguson Deloitte LLP 400 Applewood Crescent, Suite 500 Vaughan ON L4K 0C3

Re: Consolidated Financial statements of Regional Municipality of Niagara for the year ended December 31, 2020

Dear Mr. Ferguson:

This representation letter is provided in connection with the audit by Deloitte LLP ("Deloitte" or "you") of the consolidated financial statements of Regional Municipality of Niagara (the "Region" or "we" or "us") for the year ended December 31, 2020, and a summary of significant accounting policies and other explanatory information (the "Financial Statements") for the purpose of expressing an opinion as to whether the Financial Statements present fairly, in all material respects, the financial position, results of operations, and cash flows of the Region in accordance with Canadian Public Sector Accounting Standards ("PSAS").

Certain representations in this letter are described as being limited to matters that are material. Items are considered to be material if they, individually or in the aggregate, could reasonably be expected to influence the economic decisions of users taken on the basis of the financial statements.

We confirm that, to the best of our knowledge and belief, having made such inquiries as we considered necessary for the purpose of appropriately informing ourselves:

Financial statements

- 1. We have fulfilled our responsibilities as set out in the terms of the Master Services Agreement between the Region and Deloitte dated November 8, 2016, and amended January 30, 2019 and November 12, 2020 for the preparation of the Financial Statements in accordance with PSAS. In particular, the Financial Statements are fairly presented, in all material respects, and present the financial position of the Region as at December 31, 2020 and the results of its operations and cash flows for the year then ended in accordance with PSAS.
- 2. Significant assumptions used in making estimates, including those measured at fair value, are reasonable.

In preparing the Financial Statements in accordance with PSAS, management makes judgments and assumptions about the future and uses estimates. The completeness and appropriateness of the disclosures related to estimates are in accordance with PSAS. The Region has appropriately disclosed in the Financial Statements the nature of measurement uncertainties that are material, including all estimates where it is reasonably possible that the estimate will change in the near term and the effect of the change could be material to the Financial Statements.

The measurement methods, including the related assumptions and models, used in determining the estimates, including fair value, were appropriate, reasonable and consistently applied in accordance with PSAS and appropriately reflect management's intent and ability to carry out specific courses of action on behalf of the entity. No events have occurred subsequent to December 31, 2020 that require adjustment to the estimates and disclosures included in the Financial Statements.

Deloitte LLP _____, 2021 Page 2

There are no changes in management's method of determining significant estimates in the current year.

- 3. The Region has identified all related parties in accordance with Section PS 2200, *Related Party Disclosures* ("PS 2200"). This assessment is based on all relevant factors, including those listed in paragraph 16 of PS 2200.
- 4. We have determined that the Financial Statements are complete as of the date of this letter as this is the date when there are no changes to the Financial Statements (including disclosures) planned or expected. The Financial Statements have been approved in accordance with our process to finalize financial statements.
- 5. We have completed our review of events after December 31, 2020 and up to the date of this letter.
- 6. The Financial Statements are free of material errors and omissions.

Internal controls

- 7. We acknowledge our responsibility for the design, implementation and maintenance of internal control to prevent and detect fraud and error.
- 8. We have disclosed to you all known deficiencies in the design or operation of internal control over financial reporting identified as part of our evaluation, including separately disclosing to you all such deficiencies that we believe to be significant deficiencies in internal control over financial reporting.

Information provided

- 9. We have provided you with:
 - a. Access to all information of which we are aware that is relevant to the preparation of the Financial Statements, such as records, documentation and other matters.
 - b. All relevant information as well as additional information that you have requested from us for the purpose of the audit; and,
 - c. Unrestricted access to persons within the entity from whom you determined it necessary to obtain audit evidence.
- 10. We have disclosed to you the results of our assessment of the risk that the Financial Statements may be materially misstated as a result of fraud.
- 11. We have no knowledge of any information in relation to fraud or suspected fraud that we are aware of and that affects the entity and involves:
 - a. Management;
 - b. Employees who have significant roles in internal control; or
 - c. Others where the fraud could have a material effect on the Financial Statements.
- 12. We have no knowledge of any information in relation to allegations of actual, suspected or alleged fraud, or illegal or suspected illegal acts affecting the Region.
- 13. There have been no communications with regulatory agencies concerning actual or potential noncompliance with or deficiencies in financial reporting practices. There are also no known or possible instances of non-compliance with the requirements of regulatory or governmental authorities.
- 14. We have disclosed to you the identity of the entity's related parties and all the related party relationships and transactions of which we are aware, including guarantees, non-monetary transactions and transactions for no consideration.

Independence matters

For purposes of the following paragraphs, "Deloitte" shall mean Deloitte LLP and Deloitte Touche Tohmatsu Limited, including related member firms and affiliates.

- 15. Prior to the Region having any substantive employment conversations with a former or current Deloitte engagement team member, the Region has held discussions with Deloitte and obtained approval from the Audit Committee.
- 16. We have ensured that all services performed by Deloitte with respect to this engagement have been pre-approved by the Audit Committee in accordance with its established approval policies and procedures.

Other matters

Except where otherwise stated below, immaterial matters less than \$1,500,000 collectively are not considered to be exceptions that require disclosure for the purpose of the following representations. This amount is not necessarily indicative of amounts that would require adjustment to or disclosure in the Financial Statements.

- 17. All transactions have been properly recorded in the accounting records and are reflected in the Financial Statements.
- 18. The Region has identified all related parties in accordance with Section PS 2200, Related Party Disclosures ("PS 2200"). Management has made the appropriate disclosures with respect to its related party transactions in accordance with PS 2200.
- 19. There are no instances of identified or suspected noncompliance with laws and regulations.
- 20. We have disclosed to you all known, actual or possible litigation and claims, whether or not they have been discussed with our lawyers, whose effects should be considered when preparing the Financial Statements. As appropriate, these items have been disclosed and accounted for in the Financial Statements in accordance with PSAS.
- 21. All events subsequent to the date of the Financial Statements and for which PSAS requires adjustment or disclosure have been adjusted or disclosed. Accounting estimates and disclosures included in the Financial Statements that are impacted by subsequent events have been appropriately adjusted.
- 22. We have disclosed to you all liabilities, provisions, contingent liabilities and contingent assets, including those associated with guarantees, whether written or oral, and they are appropriately reflected in the Financial Statements.
- 23. We have disclosed to you, and the Region has complied with all aspects of contractual agreements that could have a material effect on the Financial Statements in the event of non-compliance, including all covenants, conditions or other requirements of all outstanding debt.
- 24. The Region has satisfactory title to and control over all assets, and there are no liens or encumbrances on such assets. We have disclosed to you and in the Financial Statements all assets that have been pledged as collateral.

Selection of accounting policies and recording of transactions

25. The Region's accounting policies and their method of application have been applied on a basis consistent with that of the audited consolidated financial statements as at and for the year ended December 31, 2019.

Deloitte LLP _____, 2021 Page 4

Work of management's experts

26. We agree with the work of management's experts in evaluating the landfill liability and employee future benefits liability, and have adequately considered the competence and capabilities of the experts in determining amounts and disclosures used in the Financial Statements and underlying accounting records. We did not give any, nor cause any, instructions to be given to management's experts with respect to values or amounts derived in an attempt to bias their work, and we are not aware of any matters that have impacted the independence or objectivity of the experts.

Plans or intentions affecting carrying value/classification of assets and liabilities

27. We have disclosed to you all plans or intentions that may materially affect the carrying value or classification of assets and liabilities reflected in the Financial Statements.

Loans and receivables

- 28. The Region is responsible for determining and maintaining the adequacy of the allowance for doubtful notes, loans, and accounts receivable, as well as estimates used to determine such amounts. Management believes the allowances are adequate to absorb currently estimated bad debts in the account balances.
- 29. We have identified to you all forgivable loans and loans with concessionary terms and have appropriately reflected these instruments in the financial statements.

Investments

30. With regard to the Region's investments, we have disclosed to you any events that have occurred and facts that have been discovered with respect to such investment that would indicate any other than temporary impairment of the investment's value.

Employee future benefits

- 31. Employee future benefit costs, assets, and obligations have been properly recorded and adequately disclosed in the Financial Statements including those arising under defined benefit and defined contribution plans as well as termination arrangements. We believe that the actuarial assumptions and methods used to measure defined benefit plan assets, liabilities and costs for financial accounting purposes are appropriate in the circumstances.
- 32. We have disclosed to you any intentions of terminating any of our pension plans or withdrawing from the multi-employer plan, or taking any other action that could result in an effective termination or reportable event for any of the plans. We have disclosed to you any occurrences that could result in the termination of any of our pension or multi-employer plans to which we contribute.
- 33. We are unable to determine the possibility of a withdrawal liability in a multi-employer benefit plan.
- 34. We do not plan to make frequent amendments to our pension or other post-retirement benefit plans.

Liabilities for contaminated sites

35. We have evaluated all of our tangible capital assets that we own or accept responsibility, and have not identified any sites in which contamination exceeds an environmental standard.

Various matters

- 36. The following have been properly recorded and, when appropriate, adequately disclosed and presented in the Financial Statements:
 - a. Economic dependence on another party;
 - b. Losses arising from sale and purchase commitments;

- c. Agreements to buy back assets previously sold;
- d. Provisions for future removal and site restoration costs;
- e. Sales with recourse provisions
- f. Sales incentives, including cash consideration provided to customers and vendor rebates
- g. Loans that have been restructured to provide a reduction or deferral of interest or principal payments because of borrower financial difficulties.
- h. Financial instruments with significant individual or group concentration of credit risk, and related maximum credit risk exposure;
- i. Arrangements with financial institutions involving compensating balances or other arrangements involving restriction on cash balances and line-of-credit or similar arrangements;
- j. All impaired loans receivable.

Yours truly,

Regional Municipality of Niagara

Ron Tripp Acting Chief Administration Officer

Todd Harrison Commissioner, Corporate Services/Treasurer

Appendix 5 – New and Revised Accounting Standards

The following is a summary of certain new standards, amendments and proposals that will become effective in 2022 and beyond.

To review all recent amendments that will impact your organization in the foreseeable future, we invite you to review our revamped <u>Standard-setting Activities Digest</u>, included in our Centre for Financial Reporting (<u>www.cfr.deloitte.ca</u>).

Торіс	Description	Effective Date	
Section PS 1201 - Financial statement presentation	This Section establishes general reporting principles and standards for the disclosure of information in government financial statements.	This Section applies in the period Section PS 2601 Foreign currency translation, and Section PS 3450 - Financial instruments, are adopted. Earlier adoption is permitted.	
Section PS 2601 Foreign currency translation.	This Section establishes standards on how to account for and report transactions that are denominated in a foreign currency in government financial statements.	This Section is effective for (i) Government organizations - April 1, 2012; and (ii) Governments - April 1, 2022. Earlier adoption is permitted.	
Section PS 3280 - Asset retirement obligations	This Section establishes standards on how to account for and report a liability for asset retirement obligations.	Effective April 1, 2022, earlier application is permitted.	
Section PS 3041 - Portfolio investments	This Section establishes standards on how to account for and report portfolio investments in government financial statements.	This Section applies in the period Section PS 1201 - Financial statement presentation, Section PS 2601 Foreign currency translation, and Section PS 3450 - Financial instruments, earlier application is permitted.	
Section PS 3400 - Revenue	This Section establishes standards on how to account for and report on revenue. Specifically, it differentiates between revenue arising from transactions that include performance obligations and transactions that do not have performance obligations.	Effective for fiscal years beginning on or after April 1, 2023. Earlier adoption is permitted. The Section may be applied retroactively or prospectively.	
Section PS 3450 - Financial instruments	This Section establishes standards on how to account for and report all types of financial instruments including derivatives.	This section is effective for: (i) Government organizations - April 1, 2012 (ii) Governments - April 1, 2022. Governments and government organizations would also adopt Section PS 2601 Foreign currency translation, at the same time. Earlier adoption is permitted.	

Public Sector Accounting Standards

Appendix 3: Annual Surplus Reconciliation

	Approved		
(in thousands)	<u>Budget</u>	<u>2020</u>	<u>2019</u>
Based on budget approach			
Water & Wastewater surplus (deficit)	\$-\$	2,729 \$	(1,684)
Waste Management surplus (deficit)	-	1,493	(1,156)
Levy surplus surplus	-	37,306	3,453
Operating Surplus based on CSD 17-2021	-	41,528	613
PSAS Presentation Adjustments:			
Capital			
Recognize amortization	(92,331)	(92,331)	(87,189)
Recognize in-year capital program revenues	58,182	58,025	45,375
Recognize capital fund expenditures resulting in operating expenses	(20,125)	(20,066)	(10,681)
Recognize operating fund expenditures resulting in capital assets	2,757	2,757	2,040
Recognize proceeds & loss on disposal of assets	(2,183)	(2,231)	(765)
Recognize operating funding transferred to capital program	-	-	6,190
Capital Subtotal	(53,700)	(53,846)	(45,030)
Funded			
Remove principal debt repayments	47,298	31,573	33,936
Remove net transfers to reserves (including interest allocation)	52,777	89,528	72,026
Remove sinking fund activity	_	385	345
Funded Subtotal	100,075	121,486	106,307
Unfunded			
Recognize change in landfill liability	(6,595)	(6,595)	120
Recognize power dams liability	-	422	422
Recognize change in unfunded employee future benefits liability	(6,192)	(6,191)	(5,036)
Recognize change in contaminated sites liability	(576)	(576)	-
Unfunded Subtotal	(13,363)	(12,940)	(4,494)
Annual surplus per PSAS consolidated financial statements	\$ 33,012 \$	96,228 \$	57,396

A balanced operating budget, developed for the purposes of setting tax rates and user fees, was approved by Council on December 12, 2019. The operating surplus presented at the top of the chart represents the actual financial results of the Region compared to the operating budget. Since the Region is required to report its annual surplus using Public Sector Accounting standards (PSAS), a number of adjustments are required in order for the financial results to conform with PSAS. For example, in the operating budget, capital projects are recognized when funding is allocated; however, in order to conform with PSAS, an adjustment is required as capital projects should be expensed over time through amortization rather than immediately.