2025 Operating Budget

Budget Review Committee of the Whole

December 5, 2024





Committed to our Core Services

Delivering Fiscally Responsible and Sustainable Core Services



People Strategy



Business Plans



Asset Management Plan, SDWA Financial Plan

People

Policies, By-laws & Processes

Council Strategic Priorities/Mission, Vision and Values





2025 Consolidated General Levy Budget What we're going to cover:

- Budget Outcomes
- Budget Planning By-Law
- Recommended Budget by Category
- Considerations
- Multi-Year Outlook
- Household Impacts
- Next Steps





Budget Outcomes Investing in our Core Services







Major Industrial Investment

Asahi Kasei \$1.56 billion investment in Niagara

Enhanced Road Safety

Expansion of Vision Zero Road Safety program

Additional ambulance service

Addressing growing service demand





Budget Outcomes Investing in our Core Services Continued...



New Homeless Shelter for South Niagara



Public Health
Restructure
and
Organizational
Realignment



Keeping our Facilities Safe



Stabilizing our Housing Stock





Budget Outcomes Investing in our Core Services Continued





Two New Long-Term Care Homes

Gilmore Lodge and Linhaven

Investing in Our Staff

People strategy

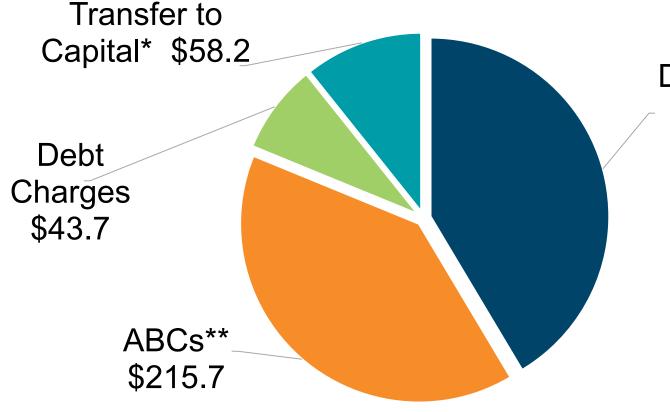
Investment in social assistance

21 permanent FTEs and enhanced life stability benefits, case manager ratio reduced





Budget Breakdown General Levy Taxation - \$542.4M



Departments*** \$224.8

> Regional Departments make up 41% of \$542.4M General Levy taxation

^{***} Departments total excludes \$34.9M debt charges and \$57.0M capital (total is \$316.7M)

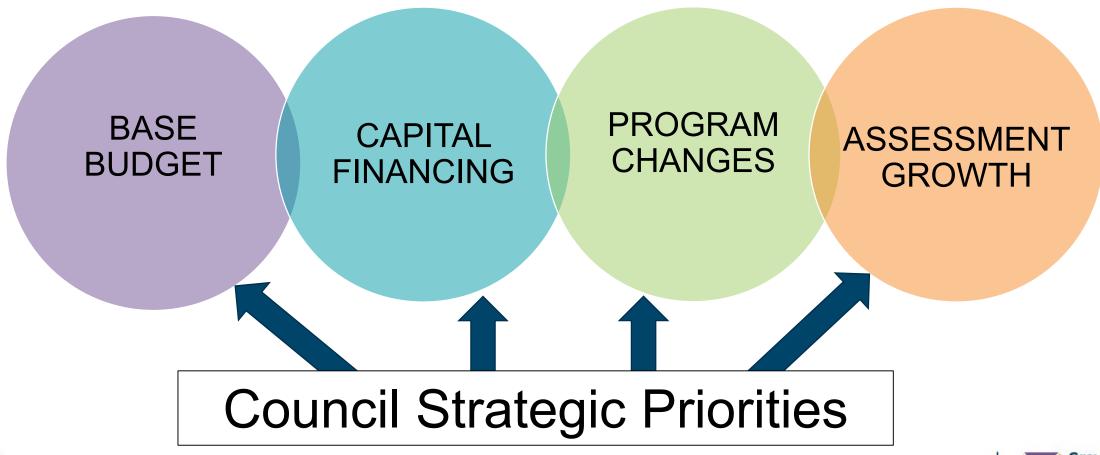




^{*\$58.2}M transfer to capital includes \$3.1M for the levy debt substitution strategy

^{**} ABC total excludes \$8.8M debt charges and \$1.2M capital (total is \$225.7M)

Budget Planning By-law Budget Categories







Budget Planning By-Law Guiding Principles

Sustainability

Funding to maintain service levels

Service Levels



Affordability

Consideration of taxpayer cost of services





Efficiencies Driving Cost Avoidance

Deliver Affordable & Fiscally Responsible Core Services

\$4.0 Million+
in efficiencies identified



Strategic Review and Re-organizations



Leveraging Technology



Focus on Continuous Improvement



Partnerships and Shared Services





General Levy Summary

Gross \$1.3B, Net \$542.4M

Base Budget

General Levy Operating Budget (in millions)	2024 (\$)	2025 (\$)	Year over year change (\$)	% of Consolidated Levy
Departments	283.0	295.1	12.1	2.51%
2022 Tax Deferral		4.0	4.0	0.83%
Bill 23 / Bill 185 Impact		-7.5	-7.5	-1.55%
Emerging Priorities:				
South Niagara Shelter		1.3	1.3	0.26%
Smart Growth DC Incentives		4.9	4.9	1.01%
Subtotal Base Budget		297.7	14.8	3.06%
Program Changes		4.6	4.6	0.95%
Capital Financing		12.1	12.1	2.50%
Growth (TIGS/Operating Costs of Capital)		2.3	2.3	0.48%
Subtotal Non-Base Budget		19.0	19.0	3.93%
Total Before ABCs		316.7	33.8	6.99%
ABC Subtotal	200.1	225.7	25.6	5.30%
Consolidated Levy before Assessment	483.0	542.4	59.4	12.29%
Growth	403.0	542.4	59.4	12.29%
Assessment Growth				-1.51%
Consolidated Levy	483.0	542.4	59.4	10.78%

Departmental Increase before efficiencies was 3.35%, for a Consolidated Levy of 11.62%

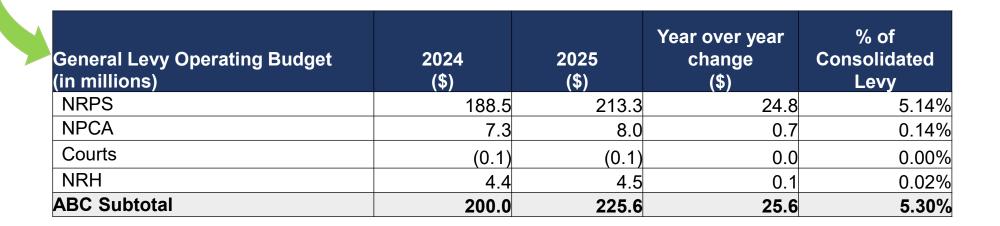




General Levy Summary

Agencies Boards and Commissions (ABCs)

General Levy Operating Budget (in millions)	2024 (\$)	2025 (\$)	Year over year change (\$)	% of Consolidated Levv
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ABCs	200.0	225.6	25.6	5.30%







General Levy Departments

Base Increase of \$12.1M or 2.51%

Base Budget

General Levy Operating Budget	2024	2025	Year over year change	% of Consolidated
(in millions)	(\$)	(\$)	(\$)	Levy
Departments	283.0	295.1	12.1	2.51%

Pressures mainly attributed to:

- \$13.7M increase in Labour Related Costs to support union increases and \$2.8M for People Strategy
- \$2.4M related to mandatory and discretionary development charge grants (incentives)
- \$3.3M inflationary pressures and contract price increases relating to hired equipment, salt, medical supplies, insurance, IT software, consulting
- \$1.3M increase in repairs and maintenance for buildings and vehicles

Pressures offset by:

- (\$5.7M) increases Federal and Provincial Grants to programs, however subsidy increases are not keeping pace with inflation
- (\$2.0M) payments in lieu of taxation





General Levy Other Items Tax Deferral & Bill 23/Bill 185

Base Budget

	General Levy Operating Budget (in millions)	2024 (\$)	2025 (\$)	Year over year change (\$)	% of Consolidated Levy
	2022 Tax Deferral		4.0	4.0	0.83%
l	Bill 23/Bill 185 Impact		(7.5)	(7.5)	-1.55%

2022 Tax Deferral

- 2022 Budget used \$6M of Reserves to defer the General Levy Tax increase
- 2023 Budget reduced Reserve usage from \$6M to \$4M
- 2024 Budget maintained Reserve usage at \$4M
- 2025 Budget to reduce Reserve usage from \$4M to \$0

Bill 23/Bill 185

- Bill 185 reversed Bill 23 decision on Development Charge exemptions
- Reduction of \$7.5M in 2025 Budget





General Levy Emerging Priorities South Niagara Shelter & Smart Growth Incentives

	General Levy Operating Budget (in millions)	2024 (\$)	2025 (\$)	Year over year change (\$)	% of Consolidated Levy
Base	Emerging Priorities				J
Budget	South Niagara Shelter		1.3	1.3	0.26%
Budget	Smart Growth DC Incentives		4.9	4.9	1.01%

- Per COM 29-2024 "South Niagara Shelter Expansion", Council approved \$1.3M in incremental operating budget to be considered for inclusion in the 2025 Budget
- Per Motion of Council on September 26, 2024, the Smart Growth Regional Development Charges (DC) Reduction Program expiration deadline was extended for a period of 18 months until April 1, 2026





General Levy Emerging PrioritiesSmart Growth DC Incentives

Base Budget

General Levy Operating Budget (in millions)	2024 (\$)	2025 (\$)	Year over year change (\$)	% of Consolidated Levy
Emerging Priorities				-
South Niagara Shelter		1.3	1.3	0.26%
Smart Growth DC Incentives		4.9	4.9	1.01%

Annual Contribution to Taxpayer Relief Reserve

2025 \$4.9M

2026 \$4.9M

2027 \$4.9M

2028 \$4.9M **RDC Refunds Issued**

2029 (\$9.8M+)

2030 (\$9.8M+)

\$19.6M

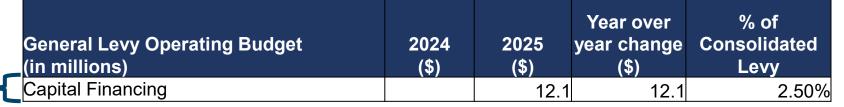
(\$19.6M+)

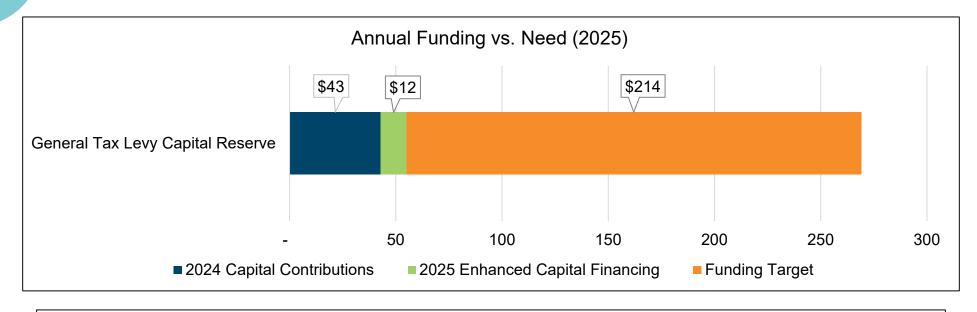




Capital Financing \$4.3B of Assets Supported

Capital Financing





2025 Operating Budget proposes increasing total contributions to capital from **\$43M** to **\$55M**





Program Changes

Gross \$8.3M, Net \$4.6M

Program Changes

General Levy Operating Budget (in millions)	2024 (\$)	2025 (\$)	Year over year change (\$)	% of Consolidated Levv
Program Changes	. /	4.6	(· /	0.95%

Social Services Front Line Supports*

Gross \$5.7M Net \$2.4M

+ 29.7 Perm FTE - 2.7 Temp FTE

Public Works Operations

Gross \$0.9M Net \$0.9M

+ 4 Perm FTE

Corporate & Strategic Supports

Gross \$1.7M Net \$1.3M

+ 14 Perm FTE - 6 Temp FTE

*Includes Housing Provider Subsidy Investment





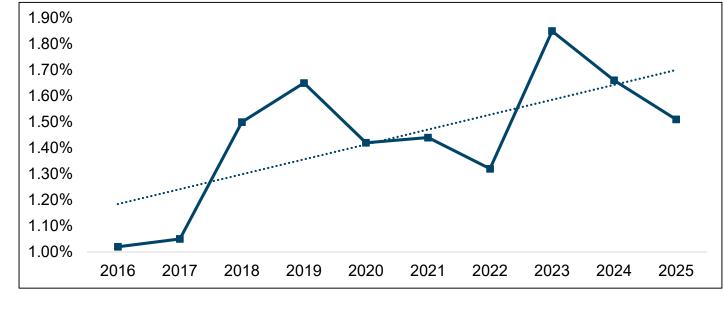
Assessment Growth

10-year history

Assessment Growth

General Levy Operating Budget (in millions)	2024 (\$)	2025 (\$)	Year over year change (\$)	% of Consolidated Levy
Assessment Growth				-1.51%

- Additional revenue from new properties constructed in the Region
- For 2025, 1.51% equates to revenue of \$7.3M
- 5 year average is1.56%











Assessment Growth

\$7.3M equivalent to 1.51% on the Consolidated General Levy

Year over % of General Levy Operating Budget year change Consolidated 2024 2025 Assessment (in millions) (\$) (\$) (\$) Levv Growth Growth (TIGS/Operating Costs of Capital) 2.3 0.48% Assessment Growth -1.51%

Description	\$	% of the Levy
2025 Assessment Growth	\$7.3M	1.51%
Operating Costs of Capital	(\$0.3M)	(0.06%)
Tax Increment Grants	(\$2.0M)	(0.42%)
Remaining Available to Offset Capital & Council Strategic Priorities	\$5.0M	1.03%

1.03% to mitigate costs of growth, capital and council strategic priorities





General Levy Departments

Permanent and Temporary Full Time Equivalents (FTE)

	Permanent	Temporary	
2024 Adjusted Budget	2,818.7	157.2	Movement of FTE to
Public Health Re-organization	(4.6)		Niagara Childrens Centre
Expiring		(33.3)	2024 One Time, COVID-19
One Time Funded by Taxpayer Relief			supports
Reserve		4.0	
Base Delivery Change	22.0	(2.0)	Largely SAEO Funding
Program Changes: New FTE	39.0		Detailed business cases
Program Changes: Temp to Perm	8.7	(8.7)	provided
2025 Proposed Budget	2,883.8	117.2	
Year over Year Change	65.1	(40.0)	

42.9 of the 65.1 new FTE have no levy impact





Taxpayer Relief Reserve

Forecast Inclusive of Budget Items

In Millions	2025	2026	2027
Opening Balance	\$35.8	\$32.5	\$32.5
Transfers To:			
Smart Growth DC Incentives Funding			
Strategy*	\$4.9	\$4.9	\$4.9
Other	\$0.0	\$0.1	\$0.1
Transfers From:			
One Time	(\$1.0)		
Project Eagle Industrial DC Grant	(\$5.4)	(\$5.0)	
Transfers for Delayed EMS Funding from			
the Province	(\$1.9)		
Closing Balance	\$32.5	\$32.5	\$37.4
Smart Growth Commitment*	(\$4.9)	(\$9.8)	(\$14.6)
Uncommitted Balance	\$27.6	\$22.7	\$22.8

Forecasted to be 4.21% of gross operating expenditures or 3.57% net of Smart Growth commitments in 2025

*\$19.6M+ for the Smart Growth DC Incentives will be paid out in 2029.





Budget Considerations



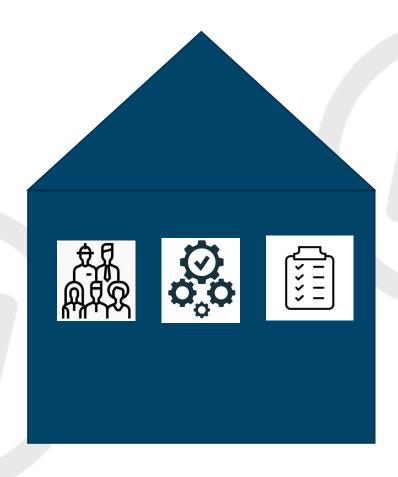
Continuous Improvement



Shared Services



Revenue





Outstanding Collective Agreements



Inflation and Economic Climate



Other Levels of Government



Extreme Weather Events





Multi-Year Outlook

	2025 Budget	2026 Forecast	2027 Forecast
Departments	2.51%	2.51%	2.51%
ABCs*	5.30%	3.72%	3.09%
2022 Tax Deferral	0.83%	0.00%	0.00%
Bill 23 Impacts	-1.55%	0.00%	0.00%
Emerging Priorities			
South Niagara Shelter	0.26%	0.00%	0.00%
Smart Growth DC Incentives	1.01%	0.00%	0.00%
Capital Financing	2.50%	2.50%	2.50%
Program Changes	0.95%	0.00%	0.00%
Growth: TIGS & Operating Costs of Capital	0.48%	1.01%	0.08%
Assessment Growth	-1.51%	-1.50%	-1.50%
Total	10.78%	8.24%	6.69%

^{*}reduction of \$3.6 million not added to multi-year forecast





General Levy Summary

Annual Tax Increase of \$214

General Levy Operating Budget (in millions)	2024 (\$)	2025 (\$)	Year over year change (\$)	% of Consolidated Levy	Incremental Household Impact*
Departments	283.0	295.1	12.1	2.51%	\$ 49
2022 Tax Deferral		4.0	4.0	0.83%	\$ 16
Bill 23 / Bill 185 Impact		-7.5	-7.5	-1.55%	\$ (30)
Emerging Priorities:					
South Niagara Shelter		1.3	1.3	0.26%	\$ 5
Smart Growth DC Incentives		4.9	4.9	1.01%	\$ 20
Subtotal Base Budget		297.7	14.8	3.06%	\$ 60
Program Changes		4.6	4.6	0.95%	\$ 19
Capital Financing		12.1	12.1	2.50%	\$ 49
Growth (TIGS/Operating Costs of Capital)		2.3	2.3	0.48%	\$ 9
Subtotal Non-Base Budget		19.0	19.0	3.94%	\$ 77
Total Before ABCs		316.7	33.8	6.99%	\$ 137
ABCs	200.1	225.7	225.7	5.30%	\$ 104
Consolidated Levy before Assessment Growth	483.0	542.4	259.5	12.29%	\$ 240
Assessment Growth				-1.51%	\$ (26)
Consolidated Levy	483.0	542.4	259.5	10.78%	\$ 214

^{*}Based on average household assessed at \$298,000 (Average home price in October of \$694,000 per Niagara Association of Realtors)





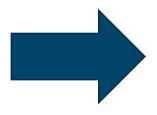
Total Household Impact

General Tax Levy

\$214/year

Net of assessment growth

Waste Management Special Tax Levy



(\$5)-\$2/year

Net of assessment growth

Niagara Transit Commission Special Tax Levy



(\$8)-\$58/year

Net of assessment growth

Total household impact increase of \$201 to \$274

or 8.72% to 11.22%





Next Steps

- Council Meeting on December 12, 2024
 - Approval of:
 - December 5 BRCOTW Minutes
 - General Levy By-law
 - Capital Budget By-law
- Final website updates and communications
- Corporate Services Committee on February 5, 2025
 - Approval of:
 - 2025 Property Tax Policy, Ratios and Rates Report
 - 2025 Tax Rates and Ratios By-Laws







Questions?





